## Alabama Water Pollution Control Authority

#### **COMPONENT UNIT FINANCIAL STATEMENTS**

For the Year Ended September 30, 2019



## Alabama Water Pollution Control Authority Table of Contents September 30, 2019

REPORT	
Independent Auditors' Report	1
FINANCIAL STATEMENTS  Management's Discussion and Analysis (MD&A)	4
AUTHORITY-WIDE FINANCIAL STATEMENTS Statement of Net Position	8
Statement of Activities	9
FUND-FINANCIAL STATEMENTS Statement of Net Position – Proprietary Funds	10
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds	11
Statement of Cash Flows – Proprietary Funds	12
Notes to Financial Statements	14
SUPPLEMENTAL INFORMATION Schedule of Expenditures of Federal Awards	28
Notes to Schedule of Expenditures of Federal Awards	29
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	32
Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance	34
Schedule of Findings and Questioned Costs	36
Summary Schedule of Prior Audit Findings	37
MANAGEMENT LETTER	38



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#### **INDEPENDENT AUDITORS' REPORT**

Board of Directors Alabama Water Pollution Control Authority Montgomery, Alabama

We have audited the accompanying financial statements of the business-type activities and the major funds of the Alabama Water Pollution Control Authority (the "Authority"), a component unit of the State of Alabama, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the major funds of the Authority, as of September 30, 2019, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis information on pages 4 through 7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2019 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Enterprise, Alabama

December 30, 2019

The Alabama Water Pollution Control Authority (the Authority) was established in 1987 to provide a self-perpetuating source of low interest loans for the construction of public wastewater treatment and transport facilities needed to meet water quality standards and provide capacity for future growth. The Authority is operated by the Alabama Department of Environmental Management who serves as agent for the Authority. The following discussion provides an overview of the financial position and results of operation for the Authority as of September 30, 2019. For more detailed information, please refer to the financial statements including the Notes to the Financial Statements.

#### **Overview of the Financial Statements**

The Authority operates as a Proprietary Fund and presents the following financial statements: Statement of Net Position, Statement of Activities, Statement of Net Position - Proprietary Funds, Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds, and Statement of Cash Flows - Proprietary Funds. The statements are prepared using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of when cash is received or expended. Investments are reported at fair market value or amortized cost.

The Proprietary Fund statements provide financial information about the Alabama Water Pollution Control Authority which the Alabama Department of Environmental Management operates like a business.

Statement of Net Position - Proprietary Funds - Includes all assets, deferred outflows, and liabilities of the Authority and provides a snapshot of the financial position of the Authority at the end of the fiscal year. Assets plus deferred outflows less liabilities results in net position that are restricted and used in assuring the perpetuation of the Authority. Net position are comprised primarily of loans receivable that are not obligated to a bond issue and cash or short term investments pledged to loans that are in the process of closing.

Statement of Changes in Net Position - Proprietary Funds - Reports all additions and deductions for the fiscal year. Additions are primarily comprised of loan interest and investment income and federal awards. Deductions are mainly bond interest expense and administrative expenses. Additions minus deductions provide the change in restricted net position for the fiscal year. The change in restricted net position plus the beginning restricted net position results in the restricted net position available for the perpetuation of the Authority.

The Notes to Financial Statements include organizational description, a summary of significant accounting policies, information on cash and investments, loans receivable, payables to municipalities, long term debt, and related parties, among others.

#### **COMPARATIVE SUMMARY STATEMENTS**

#### Statement of Net Position

							% increase
September 30,		2019		2018		Variance	(decrease)
Assets							
Cash and cash equivalents	\$	17,742,241	\$	13,891,619	\$	3,850,622	28%
Receivables		363,540,102		357,296,030		6,244,072	2%
Investments		257,680,485		226,256,868		31,423,617	14%
Unamortized items		8,243,084		7,101,642		1,141,442	16%
Capital assets		13,480		14,319		(839)	-6%
Total assets		647,219,392		604,560,478		42,658,914	7%
Deferred Outflows of Resources	5						
Deferred charge on refunding		532,128		744,476		(212,348)	-29%
Liabilities							
Accrued liabilities		427,285		438,599		(11,314)	-3%
Payable to municipalities		89,156,272		61,116,793		28,039,479	46%
Bonds payable, net		34,642,550		49,216,443		(14,573,893)	-30%
Total liabilities		124,226,107		110,771,835		13,454,272	12%
Net position, restricted	\$	523,525,413	\$	494,533,119	\$	28,992,294	6%
Statement of Activities							
For the year ended							% increase
September 30,		2019		2018		Variance	(decrease)
			_				
Operating revenue	\$	17,258,834	\$	16,329,389	\$	929,445	6%
Operating expense		6,301,799		5,864,887		436,912	7%
o		40.055.005		40.464.565		402 523	=-/
Operating income		10,957,035		10,464,502		492,533	5%
Non-operating revenue		18,035,259		8,884,789		9,150,470	103%
		20 002 22 2		40 240 224	_	0.642.003	F00/
Change in net position	\$	28,992,294	\$	19,349,291	\$	9,643,003	50%

#### Statement of Cash Flows

For the year ended					% increase
September 30,		2019	2018	Variance	(decrease)
Net cash provided by (used in) operating activities	\$	31,968,828	\$ (17,869,141)	\$ 49,837,969	-279%
Net cash provided by (used in) non-capital and related financing activities		(28,112,495)	15,820,611	(43,933,106)	-278%
Cash flows from capital and related financing activities		(5,711)	(16,446)	10,735	-100%
Net increase (decrease) in cash and cash equivalents	Ś	3,850,622	\$ (2,064,976)	\$ 5,915,598	-286%

#### **Financial Highlights**

- The Authority closed eight new loans totaling \$58,690,000.
- Net position increased \$28,992,294 mainly due to the utilization of \$17,357,886 in federal funds transferred to loan recipients.

#### **Statement of Net Position**

Statement of Net Position				% increase
September 30,	2018	2017	Variance	(decrease)
Assets				
Cash and cash equivalents	\$ 13,891,619	\$ 15,956,595	\$ (2,064,976)	-13%
Receivables	357,296,030	375,595,962	(18,299,932)	-5%
Investments	226,256,868	246,419,355	(20,162,487)	-8%
Unamortized items	7,101,642	7,729,322	(627,680)	-8%
Capital assets	14,319	255	14,064	5515%
Total assets	604,560,478	645,701,489	(41,141,011)	-6%
Deferred Outflows of Resources				
Deferred charge on refunding	744,476	956,824	(212,348)	-22%
				_
Liabilities				
Accrued liabilities	438,599	329,704	108,895	33%
Payable to municipalities	61,116,793	107,939,280	(46,822,487)	-43%
Bonds payable, net	49,216,443	63,205,501	(13,989,058)	-22%
			(60 -00 6-0)	
Total liabilities	110,771,835	171,474,485	(60,702,650)	-35%
Net position, restricted	\$ 494,533,119	\$ 475,183,828	\$ 19,349,291	4%

#### **Statement of Activities**

For the year ended September 30,	2018	2017	Variance	% increase (decrease)
Operating revenue Operating expense	\$ 16,329,389 5,864,887	\$ 16,383,700 5,948,780	\$ (54,311) (83,893)	0% -1%
Operating income Non-operating revenue Intergovernmental transfers out	10,464,502 8,884,789 -	10,434,920 9,796,017 (600,000)	29,582 (911,228) 600,000	0% -9% -100%
Change in net position	\$ 19,349,291	\$ 19,630,937	\$ (281,646)	-1%
Statement of Cash Flows				
For the year ended September 30,	2018	2017	Variance	% increase (decrease)
September 30,  Net cash provided by operating activities  Net cash provided by (used in)	\$ 2018 (17,869,141)	\$ 2017 18,346,825	\$ Variance (36,215,966)	% increase (decrease) -197%
September 30,  Net cash provided by operating activities  Net cash provided by (used in) non-capital and related financing activities	\$	\$	\$	(decrease)
Net cash provided by operating activities Net cash provided by (used in) non-capital and related	\$ (17,869,141)	\$ 18,346,825	\$ (36,215,966)	(decrease) -197%

#### **Financial Highlights**

- The Authority closed six new loans totaling \$25,315,000.
- Net position increased \$19,349,291 mainly due to the utilization of \$14,225,391 in federal funds transferred to loan recipients.

## Alabama Water Pollution Control Authority Statement of Net Position September 30, 2019

	В	Business-type Activities
Assets		
Current assets:		
Cash and cash equivalents - restricted	\$	17,742,241
Accrued interest receivable on investments - restricted		449,020
Accrued interest on loans receivable		1,040,778
Current portion of loans receivable		31,715,000
Grants and other receivables		4,650
Prepaid rent		166,282
Total current assets		51,117,971
Noncurrent assets:		
Investments - restricted		257,680,485
Loans receivable, less unamortized premium of \$2,804,346		330,330,654
Principal forgiveness		3,707,279
Prepaid rent		4,369,523
Capital assets, net		13,480
Total noncurrent assets		596,101,421
Total assets		647,219,392
Deferred Outflows of Resources		
Deferred charge on refunding		532,128
Liabilities		
Current liabilities:		
Current portion of revolving loan bonds		12,850,000
Accrued interest payable		156,862
Accounts payable		43,009
Escheated bonds		55,000
Due to Alabama Department of Environmental Management (ADEM)		172,414
Total current liabilities		13,277,285
Long-term liabilities:		
Payables to municipalities		89,156,272
Revolving loan bonds payable		21,792,550
Total long-term liabilities		110,948,822
Total liabilities		124,226,107
Net Position		
Net investment in capital assets		13,480
Restricted for loans and debt service		523,511,933
Total net position	\$	523,525,413

## Alabama Water Pollution Control Authority Statement of Activities For the Year Ended September 30, 2019

			Program	ı Re	venues	aı	Net Revenue (Expense) nd Changes in Net Position		
Functions/Programs	- -		/0		Charges for Services	Operating Grants and Contributions		В	Business-type Activities
runctions/ Programs		Expenses	Sei vices	C	Jittibutions		Activities		
Business-type Activities: Water Pollution loans	\$	8,662,831	\$ 2,685,308	\$	17,357,886	\$	11,380,363		
General Revenues Investment earnings							17,611,931		
Change in net position							28,992,294		
Net Position - Beginning							494,533,119		
Net Position - Ending						\$	523,525,413		

# Alabama Water Pollution Control Authority Statement of Net Position Proprietary Funds September 30, 2019

**Business-type Activities - Enterprise Funds** 

	Business-type Activities - Enterprise Funds						
	Loan Fund	Loan Fee Fund	Total				
Assets							
Current assets:							
Cash and cash equivalents - restricted	\$ 16,732,242	\$ 1,009,999	\$ 17,742,241				
Accrued interest receivable on							
investments - restricted	449,020	-	449,020				
Accrued interest on loans receivable	1,040,778	-	1,040,778				
Current portion of loans receivable	31,715,000	-	31,715,000				
Grants and other receivables	4,650	-	4,650				
Prepaid rent	-	166,282	166,282				
Total current assets	49,941,690	1,176,281	51,117,971				
Noncurrent assets:							
Investments - restricted	257,680,485	-	257,680,485				
Loans receivable, less unamortized							
premium of \$2,804,346	330,330,654	-	330,330,654				
Principal forgiveness	3,707,279	-	3,707,279				
Prepaid rent	-	4,369,523	4,369,523				
Capital assets, net	-	13,480	13,480				
Total noncurrent assets	591,718,418	4,383,003	596,101,421				
Total assets	641,660,108	5,559,284	647,219,392				
Deferred Outflows of Resources							
Deferred charge on refunding	532,128	-	532,128				
Liabilities							
Current liabilities:							
Current portion of revolving loan bonds	12,850,000	-	12,850,000				
Accrued interest payable	156,862	-	156,862				
Accounts payable	-	4,161	4,161				
Escheated bonds	55,000	-	55,000				
Due to ADEM	-	172,414	172,414				
Other Payables	38,848	-	38,848				
Total current liabilities	13,100,710	176,575	13,277,285				
Long-term liabilities:							
Payables to municipalities	89,156,272	-	89,156,272				
Revolving loan bonds payable	21,792,550	-	21,792,550				
Total long-term liabilities	110,948,822	-	110,948,822				
Total liabilities	124,049,532	176,575	124,226,107				
Net Position							
Net investment in capital assets	-	13,480	13,480				
Restricted for loans and debt service	518,142,704	5,369,229	523,511,933				
Total net position	\$ 518,142,704	\$ 5,382,709	\$ 523,525,413				

# Alabama Water Pollution Control Authority Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds For the Year Ended September 30, 2019

**Business-type Activities - Enterprise Funds** 

		Loan Fund	Total		
Operating Revenues			- 3	n Fee Fund	
Investment earnings	\$	4,310,759	¢	- \$	4,310,759
Interest from loans receivable	Ţ	10,262,767	Ų	- y -	10,262,767
Administrative fees		10,202,707		2,685,308	2,685,308
Administrative rees				2,003,300	2,003,300
Total operating revenues		14,573,526		2,685,308	17,258,834
Operating Expenses					
Administration expenses		2,945,026		1,724,583	4,669,609
Bond insurance amortization		73,455		-	73,455
Rental expense		-		166,282	166,282
Depreciation		-		6,550	6,550
Office expense		-		76,559	76,559
Other expenses		-		1,297,248	1,297,248
Travel		-		12,096	12,096
Total operating expenses		3,018,481		3,283,318	6,301,799
Operating income (loss)		11,555,045		(598,010)	10,957,035
Nonoperating Revenues (Expenses)					
Federal grant revenue		17,357,886		-	17,357,886
Principal forgiveness expense		(667,276)		-	(667,276)
Bond interest expense		(1,693,756)		-	(1,693,756)
Net increase in the fair value of					
investments		3,038,405		-	3,038,405
Total nonoperating revenues		18,035,259		-	18,035,259
Change in Net Position		29,590,304		(598,010)	28,992,294
Net Position - Beginning		488,552,400		5,980,719	494,533,119
Net Position - Ending	\$	518,142,704	\$	5,382,709 \$	523,525,413

# Alabama Water Pollution Control Authority Statement of Cash Flows Proprietary Funds For the Year Ended September 30, 2019

**Business-type Activities - Enterprise Funds** 

	Business-type Activities - Enterprise Funds					
	Loan Fund	Loan Fee Fund	Total			
Cash Flows from Operating Activities:						
Investment earnings	\$ 4,299,119	\$ -	\$ 4,299,119			
Receipts of payments from municipalities	50,359,336	· -	50,359,336			
Payments to vendors	-	(2,946,436)	(2,946,436)			
Interest received on loans receivable	10,424,847	-	10,424,847			
Administration fees	(2,945,026)	2,685,308	(259,718)			
Payments to municipalities	(29,756,802)	-	(29,756,802)			
Payments (to) from ADEM	(36)	(151,482)	(151,518)			
Net cash provided by (used in) operating activities	32,381,438	(412,610)	31,968,828			
Cash Flows from Non-capital and Related						
Financing Activities:	47 257 000		47 257 000			
Grant revenue received	17,357,886	-	17,357,886			
Payments to municipalities- Principal forgiveness	(893,719)	-	(893,719)			
Redemption of investment securities, net	(28,385,212)	-	(28,385,212)			
Principal paid on revolving loan bonds	(14,435,000)	-	(14,435,000)			
Interest paid on revolving loan bonds	(1,756,450)	<u> </u>	(1,756,450)			
Net cash (used in) non-capital and related						
financing activities	(28,112,495)	-	(28,112,495)			
Cash Flows from Capital and Related Financing						
Activities:						
Purchase of capital assets	_	(5,711)	(5,711)			
Turchase of capital assets		(3,711)	(3,711)			
Net increase (decrease) in cash and cash equivalents	4,268,943	(418,321)	3,850,622			
Cash and Cash Equivalents - restricted,						
beginning of year	12,463,299	1,428,320	13,891,619			
Cash and Cash Equivalents - restricted,						
end of year	\$ 16,732,242	\$ 1,009,999	\$ 17,742,241			

-Continued-

# Alabama Water Pollution Control Authority Statement of Cash Flows Proprietary Funds (Continued) For the Year Ended September 30, 2019

**Business-type Activities - Enterprise Funds** 

	business-type Activities - Enterprise Funds					
	Loan Fund	Loa	n Fee Fund		Total	
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating						
Activities:						
Operating income (loss)	\$ 11,555,045	\$	(598,010)	\$	10,957,035	
Bond insurance amortization	73,455		-		73,455	
Loan premium amortization	(970,545)		-		(970,545)	
Depreciation	-		6,550		6,550	
(Increase) decrease in operating assets:						
Due from Drinking Water Finance						
Authority (DWFA)	25,488		-		25,488	
Accrued interest receivable on						
investments - restricted	(11,640)		-		(11,640)	
Accrued interest receivable on loans						
receivable	51,344		-		51,344	
Loans receivable	(6,420,000)		-		(6,420,000)	
Prepaid rent	-		166,282		166,282	
Increase (decrease) in operating liabilities:						
Payables to municipalities	28,039,479		-		28,039,479	
Accounts payable	-		(8,364)		(8,364)	
Due to DWFA	20,000		-		20,000	
Due to ADEM	(36)		20,932		20,896	
Other payables	18,848		-		18,848	
Not each provided by (used in) anarchina						
Net cash provided by (used in) operating	A 22 204 422		(442.642)		24 060 022	
activities	\$ 32,381,438	\$	(412,610)	Ş	31,968,828	

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Alabama Water Pollution Control Authority (the "Authority") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the Authority's financial statements.

#### **Description of Organization**

The Authority, a component unit of the State of Alabama, was created by the State of Alabama's Legislature in 1989 to issue revolving loan bonds and lend the bond proceeds to eligible municipalities at below market interest rates to pay for the construction of wastewater treatment and collection facilities. The Water Quality Act of 1987 (Clean Water Act) requires the implementation of a state revolving fund (SRF) program to accept the federal capitalization grants and the required 20% state matching funds which are provided by the Federal and State governments. The Alabama Department of Environmental Management (ADEM) is the agency designated by the State of Alabama to administer the revolving loan program.

The Authority does not have any full time employees. Instead, ADEM charges the Authority for time spent on revolving loan program activities by employees of ADEM, and the Authority reimburses ADEM for such costs. The charges include the salaries and benefits of the employees, as well as indirect costs allocated to the Authority based on direct salary costs. Employees charging time to the Authority are covered by the benefits of ADEM.

#### **Basis of Accounting**

The Authority is reported as a proprietary fund and uses the economic resources measurement focus and the accrual basis of accounting. The proprietary fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing loans to Alabama municipalities to finance water and sewer system upgrades. The principal operating revenues of the Authority are comprised of investment earnings, administrative fees, and interest income from loans. Operating expenses consist primarily of administrative salaries, other expenses, and interest expense on bonds. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Authority has one item that qualifies for reporting in this category, the deferred charge on refunding reported in the statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will *not* be recognized as an inflow of resources (revenue) until that time. The Authority did not have any items that qualify as deferred inflows of resources.

#### **Budget Information**

Under the Alabama Constitution, money may only be drawn from the Treasury by a legal appropriation. However, the Authority operates under a continuous appropriation because the funding of the matching funds approved by the voters contains its own appropriation authority. Therefore, the Authority's operations are not included in the State's annual budget.

#### Cash and Cash Equivalents

Highly liquid investments with a maturity of 90 days or less when acquired are classified as cash equivalents. Included in cash equivalents are money market funds held by the State Treasurer. Money market funds are held by a counterparty, or by its trust department, but not in the Authority's name.

#### **Investments**

Investments are reported at fair value or amortized cost. All investment income, including changes in the fair value of investments, is recognized in the statement of revenues, expenses, and changes in net assets. The Authority has adopted a formal written investment policy. However, as disclosed in Note 2, investments and underlying collateral are limited to U.S. Government Securities and AAA rated investments.

#### **Bond Discount**

Bond discounts on long-term debt are amortized on the interest method over the life of the debt to which it relates.

#### Loans Receivable, Payables to Municipalities, and Loan Premium

The Authority issues loans to eligible municipalities or their agencies through the purchase of the municipalities' revenue or general obligation bonds or warrants with the loan disbursements being made as the municipalities' construction expenditures are incurred. The loans to municipalities are in excess of the expenditures made by the Authority. The excess of these loans receivables over the payments to municipalities is classified as a loan premium. This loan premium, which allows the Authority to recover certain costs associated with the loan, is amortized into income on the interest method over the life of the loan. The stated interest rates for these loans range from 2.20% to 3.85% and the effective interest rates range from 2.21% to 4.52%. The loans are typically repaid over a twenty-year period. The stated interest rates for loans bound prior to October 1, 2018 include a 0.75% fee charged to municipalities for administrative costs. The stated interest rates for

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

loans bound on or subsequent to October 1, 2018 include a 2.10% fee charged to municipalities for administrative costs with the exception of two municipality loans that closed on November 1, 2018, which were already being processed as of October 1, 2018.

Payables to municipalities represent amounts committed by the Authority to fund qualifying projects conducted by the municipalities.

No provision for uncollectible accounts has been made, as all loans are current, and Management believes that all loans will be repaid according to the loan terms.

#### **Restricted Assets**

Under each bond indenture, certain funds and bank accounts are required to be established and controlled by a trustee. The accounts of the trust funds are maintained on the cash receipts and disbursements basis and are adjusted for financial statement purposes to reflect accrued receivables and payables. Additional restricted assets are held by the State of Alabama on behalf of the Authority until the disbursement of the assets to municipalities occurs.

#### Capital Assets

Capital assets are recorded at cost and are being depreciated over their estimated useful lives. The estimated useful life of the Authority's capital assets is three years. Depreciation is calculated using the straight-line method. The Authority maintains a capitalization threshold of five hundred dollars. The cost of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized.

#### **Prepaid Rent**

In 2008, the Authority paid \$6,485,000 in prepaid rent to the State of Alabama for the use of newly renovated laboratory facilities. This amount is amortized to rental expense over a period of 39 years, the estimated life of the associated building, or \$166,282, annually. Amortization expense recognized during the year ended September 30, 2019 was \$166,282.

#### **Revenues and Expenses**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Authority are interest earnings on loans and investments. Due to the nature of the Authority's business, obtaining and making loans, interest which is typically nonoperating is deemed to be operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Administrative Fees**

The sole source of administrative fees is a fee charged to municipalities on the principal amount of the loan made to the municipalities by the Authority, net of bank and trustee fees. The administrative fee is .75% for loans bound prior to October 1, 2018 and 2.10% for loans bound on or subsequent to October 1, 2018 with the exception of two municipality loans that closed on November 1, 2018 which were already being processed as of October 1, 2018. These two loans have an administrative fee of .75%.

#### Grant Revenue

Grants received are recognized as nonoperating revenues in the accounting period in which they are earned and become measurable. The federal capitalization grant is awarded in the form of a letter of credit. Funds are drawn from the federal capitalization grant only after the originating expenditure to the municipality has been approved. Since expenditure is the primary factor for determining eligibility, revenue is recognized when the funds are expended.

The State appropriation is awarded to the Authority by the State legislature each year. In accordance with federal law, the appropriation must be at least 20% of the federal capitalization grant. The State's appropriation is not expended upon receipt; therefore, the State's appropriation is deferred upon receipt and recognized as revenue as a constant percentage of each federal grant draw. Such percentage is dependent on the actual appropriation (see Note 6).

#### **Interfund Transfers**

The Authority has the ability to transfer and receive funds from the Drinking Water State Revolving Fund and ADEM.

#### **Concentration of Credit Risk**

All of the loans to municipalities represent receivables from municipalities located in the State of Alabama.

#### **Net Position**

The Authority's net position is divided into two components:

Net investment in capital assets – This component of net position consists of the historical
cost of capital assets, net of accumulated depreciation, and is reduced by the outstanding
balances of any bonds, notes or other borrowings that are attributable to the acquisition,
construction, or improvement of those assets. Deferred outflows of resources that are
attributable to the acquisition, construction, or improvement of those assets or related debt
should also be included in this component of net position.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Restricted – This component of net position consists of assets that are restricted by debt
covenants, contributors, contractual provisions, or enabling legislation, reduced by liabilities
related to those assets. The Authority's restricted net position as reported in the statement
of net position consists of cash and investments which are restricted for loans and debt
service.

#### **Estimates**

In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect reported amounts of assets and liabilities at the date of the balance sheet and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

#### **New Accounting Standards Adopted**

In Fiscal Year 2019, the Authority adopted two new statements of financial accounting standards issued by the Governmental Accounting Standards Board (GASB):

- Statement No. 83, Certain Asset Retirement Obligations (GASB 83)
- Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements (GASB 88)

GASB 83 establishes standards of accounting and financial reporting requirements for legally enforceable liabilities associated with the retirement of certain tangible capital assets. State and local governments that have legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the regulation of GASB 83. The requirements of GASB 83 are effective for reporting periods beginning after June 15, 2018. GASB 83 had no impact on the Authority's financial statements.

GASB 88 defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. GASB 88 requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant subjective acceleration clauses. GASB 88 also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. The requirements of GASB 88 are effective for reporting periods beginning after June 15, 2018. Details of the Authority's implementation with respect to GASB 88 is included in the long-term debt note (see Note 8).

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Pronouncements Issued But Not Yet Effective**

GASB has issued the following pronouncements that may affect future financial position, results of operations, cash flows, or financial presentation of the Board upon implementation. Management has not yet evaluated the effect of implementation of these standards.

GASB		<b>Effective</b>
Statement No.	GASB Accounting Standard	Fiscal Year
84	Fiduciary Activities	2020
87	Leases	2021
89	Accounting for Interest Cost Incurred before the End of a	
	Construction Period	2021
90	Majority Equity Interests – An Amendment of GASB Statements	
	No. 14 and No. 61	2020
91	Conduit Debt Obligations	2022

#### **NOTE 2 – CASH AND INVESTMENTS**

#### **Deposits**

As of September 30, 2019, cash consisted of non-interest bearing deposits held by the State Treasurer and financial institutions in the name of the Authority. The Authority's deposits were covered by the Federal Deposit Insurance Corporation (FDIC) or by collateral held with the State Treasurer's office in the name of the State Treasurer under the Security for Alabama Funds Enhancement (SAFE) Act. Under the SAFE Act, financial institutions holding public deposits in excess of the amounts insured by FDIC must pledge collateral to a collateral pool in the name of the State Treasurer. The State Treasurer is responsible for monitoring compliance with the collateralization and reporting requirements of the SAFE Act. If any member financial institution fails, the entire collateral pool becomes available to satisfy claims of governmental entities. If the value of the pool's collateral were inadequate to cover the loss, additional amounts would be assessed on a pro rata basis to the members of the pool. Funds deposited in accordance with the requirements of the SAFE Act are considered fully secured.

#### **Investments**

**Interest Rate Risk** – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The fair value of fixed-maturity investments fluctuates in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in the fair value of those instruments. The fair value of interest sensitive instruments may also be affected by the creditworthiness of the issuer, prepayment options, relative values of alternative investments, and other general market conditions. Certain fixed maturity investments have call provisions that could result in shorter maturity periods. However, the Authority's intent is

#### **NOTE 2 – CASH AND INVESTMENTS (Continued)**

to hold all securities to maturity, and as such, fixed maturity investments are classified as held to maturity. Investments are classified in the following table as if they were held to maturity.

As of September 30, 2019, the Authority had the following investment holdings and maturities:

			Investment Maturities								
				Less than			Gı	reater than			
	Market			3 years		3-6 years		6 years			
Investments:											
U.S. Treasury Strips	\$	1,629,856	\$	-	\$	1,629,856	\$	-			
U.S. Treasury SLGs		10,589,505		6,914,795		3,674,710		-			
U.S. Treasury Bonds/Notes		245,461,124		243,172,016		2,289,108		-			
Total investments		257,680,485	\$	250,086,811	\$	7,593,674	\$	-			
Cash equivalents:											
Money Market Funds		17,742,241		N/A		N/A		N/A			
Total holdings	\$	275,422,726									

**Custodial Credit Risk** — Custodial credit risk is the risk that in the event of the failure of the counterparty to a transaction, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Authority has U.S. Government securities (bonds, slugs, and strips) totaling \$257,680,485 held in trust by either the Bank of New York or U.S. Bank in a fiduciary capacity.

These securities are bond reserve funds and are held under a trust agreement between the Authority and the trustee bank for the benefit of the bondholder and are not deemed to have significant custodial credit risk. The securities are approved by bond insurers and are held in the name of the Trustee for the bond issue for the benefit of bondholder.

**Concentration of Credit Risk** – Concentration of credit risk is defined as investing 5% or more of total investments in any single issuer. As of September 30, 2019, the Authority did not hold investments with any issuers that comprised 5% or more of the total holdings, other than the U.S. Treasury.

Credit Risk – Credit Risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Nationally recognized statistical rating organizations provide ratings of debt securities' quality based on a variety of factors, such as financial condition of the issuers, which provide investors with some idea of the issuer's ability to meet its obligations. The bond indenture agreements authorize the Authority to invest in "eligible investments." "Eligible investments" are defined as (a) any debt securities that are direct, general obligations of the United States of America; (b) any debt securities where the payment of the principal and of interest on which is unconditionally guaranteed by the United States of America; and (c) repurchase agreements collateralized by securities of the type described in the preceding clauses (a) and (b) above with any commercial bank, of such broker/dealer subject to the Securities Investors' Protection Corporation

#### **NOTE 2 – CASH AND INVESTMENTS (Continued)**

jurisdiction or any commercial bank if such broker/dealer or bank has an uninsured, unsecured, and unguaranteed obligation rated "Prime-1" or "A-3" or better by Moody's Investors Service, Inc. and "A-1" or "A-" or better by Standard & Poor's Corporation. All of the investments and cash equivalents held by the Authority for the year ended September 30, 2019 are collateralized by U.S. Government securities rated AAA.

The ratings of total holdings are as follows at September 30, 2019:

Moody's Ratings	Recorded Amount	Recorded Amount as a as a Percent of Total Holdings Value
Exempt from disclosure Aaa	\$ 257,680,485 17,742,241	93.56% 6.44%
	\$ 275,422,726	100.00%

Investment holdings that are exempt from disclosure consist of U.S. Treasury strips, slugs, and bonds held by financial institutions.

#### **NOTE 3 – FAIR VALUE MEASUREMENTS**

GASB Statement No. 72, Fair Value Measurement and Application, enhances comparability of governmental financial statements by requiring fair value measurement for certain assets and liabilities using a consistent definition and accepted valuation techniques. The standard establishes a hierarchy of inputs used to measure fair value that prioritizes inputs in to three categories – Level 1, Level 2, and Level 3 inputs – considering the relative reliability of inputs. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to measurements involving significant unobservable inputs (Level 3 measurements). The three levels of fair value hierarchy are as follows:

- Level 1 inputs are quoted (unadjusted) prices in active markets for identical financial assets or liabilities that are accessible at the measurement date;
- Level 2 inputs are inputs other than quoted prices included within level 1 that are observable for the financial asset or liability, either directly or indirectly; and
- Level 3 inputs are unobservable inputs for the financial asset or liability.

The level in the fair value hierarchy within which a fair value measurement falls is based on the lowest level input that is significant to the fair value measurement in its entirety.

The following table presents the Authority's financial assets carried at fair value by level within the valuation hierarchy as of September 30, 2019:

#### **NOTE 3 – FAIR VALUE MEASUREMENTS (Continued)**

Investment Type	Level 1	Level 2	Level 3		Total
US Treasury obligations Federal agency obligations	\$ 1,629,856 -	\$ 55,047,377 201,003,252	\$	-	\$ 56,677,233 201,003,252
Total investments at fair value	\$ 1,629,856	\$ 256,050,629	\$	-	\$ 257,680,485

Investments recorded at amortized cost, such as money market funds, are excluded from the table above.

#### **NOTE 4 – LOANS RECEIVABLE**

Loans receivable at September 30, 2019, as discussed below, are as follows:

Completed projects	\$ 174,975,000
Projects in progress	189,875,000
	364,850,000
Less:	
Current portion loans receivable	31,715,000
Unamortized Premium	2,804,346
Loans receivable, net	\$ 330,330,654

Loans mature at various intervals. The schedule of principal payments on loans maturing in subsequent years follows:

2020	\$ 31,715,000
2021	24,010,000
2022	23,555,000
2023	20,390,000
2024 and thereafter	265,180,000
	\$ 364,850,000

As of September 30, 2019, the Authority had loans outstanding to ten agencies that, in the aggregate, exceed \$185 million. The outstanding balances of these loans represent approximately 51% of the total loans receivable, as follows:

#### **NOTE 4 – LOANS RECEIVABLE (Continued)**

Loan Recipient	(	Outstanding Balance		
Dothan Omussee Creek WWTP Improvements	\$	36,010,000		
Mobile Upgrades and Various Sewer Rehabilitation		30,240,000		
Tuscaloosa Sanitary Sewer Improvements		19,925,000		
Mobile Various Sanitary Sewer System Improvements		17,485,000		
Prattville Pine Creek and Autauga Creek WWTP Improvements		16,800,000		
Mobile's C.C. Williams WWTF Improvements		15,885,000		
Dothan 2014 CWSRF Wastewater System Improvement Program		15,210,000		
Mobile Smith WWTF & Regional Force Main, Pump Station & Outfall		14,275,000		
Anniston Choccolocco Creek WWTP Improvements		11,190,000		
Arab Wastewater System Improvements		8,890,000		
Total	\$	185,910,000		

#### NOTE 5 – CAPITAL ASSETS, NET

Capital assets, net consist of the following depreciable assets:

		Balance 09/30/18		Additions		Deletions		Balance 9/30/19
Data processing equipment	\$	70,865	\$	5,711	\$	16,538	Ś	60,038
Scientific and technical equipment	,	765,699	,	-	•	62,865	•	702,834
Communication equipment		84,503		-		2,939		81,564
Other equipment		80,943		-		-		80,943
Less: accumulated depreciation		1,002,010 987,691		5,711 6,550		82,342 82,342		925,379 911,899
Total capital assets, net	\$	14,319	\$	(839)	\$	-	\$	13,480

#### **NOTE 6 – APPROPRIATIONS**

The U.S. Environmental Protection Agency (EPA) awards ADEM capitalization funds under its annual grant agreement. During the year ended September 30, 2019, the EPA awarded ADEM capitalization funds under its annual grant agreement in the amount of \$17,767,000 with a budget and project period beginning October 1, 2019. During the year ended September 30, 2019, the State of Alabama did not appropriate any funds from the State General Fund to the Authority.

#### NOTE 6 – APPROPRIATIONS (Continued)

The federal capitalizing grants require a state appropriation of at least 20% of the awarded federal capitalization grant. In the absence of such an appropriation, the EPA allows the required match to be satisfied by using a portion of the proceeds from the revolving fund loan bonds. The Authority has chosen to use bond proceeds as the required match for the capitalizing grants. The Authority has also recognized as income only the percentage of State match actually received in relation to the federal grant drawn.

The amount of unused federal capitalization grants was approximately \$717,920 at September 30, 2019. The Authority will apply for a federal capitalization grant in 2020. Any grants in 2020 and subsequent years are subject to approval on a yearly basis.

The following summarizes the capitalization grant awarded, amounts drawn on each grant, and balances available for future loans as of September 30, 2019:

Year	Grant Amount	Draws prior to 2019	2019 Draws	Total Draws	Av	Amount ailable for cure Draws
2017 2018	\$ 14,825,000 17,948,000	\$ 14,300,262 -	\$ 524,738 17,230,080	\$ 14,825,000 17,230,080	\$	- 717,920
	\$ 32,773,000	\$ -	17,754,818	\$ 32,055,080	\$	717,920
Less: Administrativ	ve and set-aside ex	xpenses	(396,932)			
Total 2019 Dra	ıws		\$ 17,357,886			

#### **NOTE 7 – PAYABLES TO MUNICIPALITIES**

As of September 30, 2019, the Authority had \$89,156,272 in payables to municipalities. These payables represent approved loans on projects in progress at year end. Loan funds are advanced as work is completed on each project.

#### NOTE 8 – LONG-TERM DEBT

On August 15, 2010, the Authority issued Refunding Series 2010A Revolving Loan Bonds totaling \$36,440,000. The Series 2010A Bonds include:

\$36,440,000 serial bonds commencing August 15, 2011, and due August 15, 2023, which bear interest rates ranging from 3.00% to 4.00%.

On August 15, 2010, the Authority issued Refunding Series 2010B Revolving Loan Bonds totaling \$64,750,000. The Series 2010B Bonds include:

#### **NOTE 8 – LONG-TERM DEBT (Continued)**

\$64,750,000 serial bonds commencing August 15, 2012, and due August 15, 2021, which bear interest rates ranging from 2.00% to 3.00%.

On December 1, 2010, the Authority issued Refunding Series 2010C Revolving Loan Bonds totaling \$36,850,000. The Series 2010C Bonds include:

\$36,850,000 serial bonds commencing August 15, 2011, and due August 15, 2023, which bear interest rates ranging from 2.00% to 4.00%.

All bond issues contain provisions in which the Authority may, at its option and without premium, redeem amounts equal to amounts on deposit in the Capitalized Interest Account and the Bond Proceeds Account, generally within three years of the second payment date.

All bonds are insured by a municipal bond insurance policy for the total of the principal and interest. The bond insurer (AMBAC Indemnity) will not insure payment on acceleration or the payment of any redemption, prepayment, acceleration premium or any risk other than nonpayment.

Summary of changes in long-term debt for 2019:

	Balance 09/30/18						Balance 9/30/2019			
Revolving fund loan bonds Add: Unamortized premiums	\$ 48,835,000 381,443	\$		- -	\$	14,435,000 138,893	\$ 34,400,000 242,550			
Total	\$ 49,216,443	\$		-	\$	14,573,893	\$ 34,642,550			

Long-term debt at September 30, 2019 is payable as follows:

	Principal		Interest	Total		
2020	\$ 12,850,000	\$	1,254,900	\$	14,104,900	
2021	10,795,000		797,400		11,592,400	
2022	3,450,000		430,200		3,880,200	
2023	7,305,000		292,200		7,597,200	
	34,400,000	\$	2,774,700	\$	37,174,700	
Plus: Unamortized premium	242,550					
Less: Current Portion	12,850,000	-				
Total long-term debt	\$ 21,792,550	•				

#### **NOTE 8 – LONG-TERM DEBT (Continued)**

Summary of changes in deferred outflows related to debt for 2019:

	Balance 09/30/18	Additio	ns	ı	Reductions	Balance 9/30/2019
Unamortized deferred refunding costs	\$ 744,476	\$	_	\$	212,348	\$ 532,128

The Authority issued the 2010A Refunding Series revolving loan bonds for the purpose of refunding the Series 1999 Bonds that had an aggregate principal balance of \$42,615,000 on August 15, 2010. The refunding resulted in accounting loss of approximately \$795,521 that has been capitalized and is being amortized, on a straight-line basis, through 2023. Although the refunding resulted in an accounting loss, the Authority reduced its aggregate debt service by approximately \$16.6 million over the next 13 years and obtained an economic gain (the difference between the present values of the old and new debt service requirements) of approximately \$7.4 million. As of September 30, 2019, the unamortized deferred refunding costs totaled \$244,776 for the Series 1999 Bonds.

The Authority issued the 2010B Refunding Series revolving loan bonds for the purpose of refunding the Series 1998A and 1998B Bonds that had aggregate principal balances of \$39,535,000 and \$40,410,000 on August 15, 2010, respectively. The refunding resulted in accounting losses of approximately \$492,910 and \$537,824, respectively, that has been capitalized and is being amortized on a straight-line basis, through 2020. Although the refunding resulted in an accounting loss, the Authority reduced its aggregate debt service by approximately \$23 million over the next 11 years and obtained an economic gain (the difference between the present values of the old and new debt service requirements) of approximately \$11.7 million. As of September 30, 2019, the unamortized deferred refunding costs totaled \$103,073 for the Series 1998A and 1998B Bonds.

The Authority issued the 2010C Refunding Series revolving loan bonds for the purpose of refunding the Series 2000 Bonds that had an aggregate principal balance of \$43,370,000 on December 1, 2010, respectively. The refunding resulted in an accounting loss of approximately \$608,991 that has been capitalized and is being amortized on a straight-line basis, through 2023. Although the refunding resulted in an accounting loss, the Authority reduced its aggregate debt service by approximately \$17.3 million over the next 13 years and obtained an economic gain (the difference between the present values of the old and new debt service requirements) of approximately \$7.3 million. As of September 30, 2019, the unamortized deferred refunding costs totaled \$184,279 for the Series 2000 Bonds.

#### **NOTE 9 – ARBITRAGE REBATE CALCULATIONS**

In accordance with Internal Revenue Code Section 148, and related regulations as the issuer of taxexempt debt, the Authority performed an arbitrage calculation during the year ended 2019 and determined there are no amounts due to or from the Internal Revenue Service at September 30, 2019.

#### **NOTE 10 – RELATED PARTIES**

ADEM acts as an agent for the Authority and is authorized to administer the revolving loan fund program in accordance with applicable federal and state laws.

The Authority does not maintain any employees of their own. Salary expense on the Loan Fee Fund is related to services provided by the employees of ADEM, which is allocated to the Authority. As the Authority has no employees, no liability for pension costs or other post-employment benefits is recognized by the Authority.

The director of ADEM is the vice president of the Authority. ADEM receives a portion of the federal capitalization grants as reimbursement for administrative costs.

#### **NOTE 11 – PRINCIPAL FORGIVENESS**

Beginning in fiscal year 2009, the capitalization funds provided to ADEM from the EPA required the recipient (ADEM) to use a portion of the funds provided by the grant to provide additional subsidization in the form of principal forgiveness, negative interest rate loans, or grants.

This amount was set at a minimum of 10% of total grant funds provided by the 2017 grant and 2018 grant, respectively. The principal forgiveness amount was allocated amongst qualifying projects for the municipalities. This amount is recognized as a receivable on the statement of net assets at the time a loan is issued and is included in the total amount payable to municipalities. Principal forgiveness is stated separately from the associated loans receivable as it is not required to be repaid by the municipalities. As the work is completed on these projects and the loan funds are advanced to the municipalities, a percentage of the total principal forgiveness amount is expensed in relation to the total amount paid to the respective municipalities. Principal forgiveness expense recognized during the year ended September 30, 2019 totaled \$635,756, leaving a remaining balance of \$3,707,279 capitalized as principal forgiveness on the statement of net position as of September 30, 2019.

#### **NOTE 12 – SUBSEQUENT EVENTS**

The Authority has evaluated subsequent events through December 30, 2019, the date the financial statements were available to be issued, and there were none to disclose.

#### Alabama Water Pollution Control Authority Schedule of Expenditures of Federal Awards September 30, 2019

Federal Grantor/Pass-Through Grantor/Program Title	CFDA Number	Grantor's Number	tŀ	Passed through to ubrecipients		otal Federal xpenditures
Environmental Protection Agency						
Passed through the Alabama Department of						
Environmental Management						
Capitalization Grants for Clean Water State						
Revolving Funds	66.458	CS010001-17	\$	127,806	\$	127,806
Capitalization Grants for Clean Water State						
Revolving Funds	66.458	CS010001-18		17,230,080		17,230,080
Total Clean Water State Revolving Fund Clu	uster			17,357,886		17,357,886
Total Federal Expenditures					\$	17,357,886

#### Alabama Water Pollution Control Authority Notes to Schedule of Expenditures of Federal Awards

#### **NOTE 1 – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the schedule) summarizes the federal expenditures of the Authority under programs of the federal government for the year ended September 30, 2019. The amounts reported as federal expenditures were obtained from the Authority's trial balance. Because the schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position, changes in net position and cash flows of the Authority.

For purposes of the schedule, federal awards include all grants, contracts, and similar agreements entered into directly with the federal government and other pass through entities. Payments received for goods or services provided as a vendor do not constitute federal awards for purposes of the schedule. The Authority has obtained Catalog of Federal Domestic Assistance (CFDA) numbers to ensure that all programs have been identified in the schedule. Federal programs with different CFDA numbers that are closely related because they share common compliance requirements are defined as a cluster by the Uniform Guidance. One cluster is separately identified in the schedule and is the following:

#### **Clean Water State Revolving Fund Cluster**

This cluster includes awards that enable States to encourage construction of wastewater treatment facilities to meet enforceable requirements of the Clean Water Act, increase the emphasis on nonpoint source pollution control and protection of estuaries, and establish permanent financing institutions in each State to provide continuing sources of financing to maintain water quality.

#### NOTE 2 – RELATIONSHIP OF THE SCHEDULE TO PROGRAM FINANCIAL REPORTS

The amounts reflected in the financial reports submitted to the awarding Federal, State and/or pass-through agencies and the SEFA may differ. Some of the factors that may account for any difference include the following:

- The Authority's fiscal year end may differ from the program's year end.
- Accruals recognized in the SEFA, because of year-end procedures, may not be reported in the program financial reports until the next program reporting period.
- Fixed asset purchases and the resultant depreciation charges are recognized as fixed assets in the Authority's financial statements and as expenditures in the program financial reports.

#### **NOTE 3 – FEDERAL PASS-THROUGH FUNDS**

The Authority is the sub-recipient of federal funds that have been subjected to testing and are reported as expenditures and listed as federal pass-through funds.

## Alabama Water Pollution Control Authority Notes to Schedule of Expenditures of Federal Awards

#### **NOTE 4 – BASIS OF ACCOUNTING**

This schedule was prepared on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related liability is incurred. In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of such revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the Authority; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable; i.e., revocable only for failure to comply with prescribed compliance requirements, such as with equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criteria.

#### **NOTE 5 – CONTINGENCIES**

Grant monies received and disbursed by the Authority are for specific purposes and are subject to review by the grantor agencies. Such audits may result in requests for reimbursement due to disallowed expenditures. Based upon prior experience, the Authority does not believe that such disallowance, if any, would have a material effect on the financial position of the Authority. As of September 30, 2019, there were no material questioned or disallowed costs as a result of grant audits in process or completed.

#### **NOTE 6 – INDIRECT COST**

The Authority operates under predetermined fixed indirect cost rates that are effective through September 30, 2019. The base rate for indirect cost recoveries is 42.77% for the year ended September 30, 2019.

#### **NOTE 7 – NONCASH ASSISTANCE**

The Authority did not receive any federal noncash assistance for the fiscal year ended September 30, 2019.

#### **NOTE 8 – DE MINIMUS**

The Authority has elected to not use the 10% de Minimis indirect cost rate for the fiscal year ended September 30, 2019.

## Alabama Water Pollution Control Authority Notes to Schedule of Expenditures of Federal Awards

#### **NOTE 9 – SUBRECIPIENTS**

The Authority provided federal funds to subrecipients totaling \$17,357,886 for the fiscal year ended September 30, 2019.

#### **NOTE 10 – LOANS AND LOAN GUARANTEES**

The Authority did not have any loans or loan guarantee programs required to be reported on the schedule.

#### **NOTE 11 – FEDERALLY FUNDED INSURANCE**

The Authority did not have any federally funded insurance required to be reported on the schedule for the fiscal year ending September 30, 2019.



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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Alabama Water Pollution Control Authority Montgomery, Alabama

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the major funds of the Alabama Water Pollution Control Authority (the "Authority"), a component unit of the State of Alabama, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated December 30, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

We noted certain deficiencies in internal control that we reported to management of the Authority in a separate letter dated December 30, 2019.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Enterprise, Alabama

December 30, 2019



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## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Directors Alabama Water Pollution Control Authority Montgomery, Alabama

#### Report on Compliance for Each Major Federal Program

We have audited Alabama Water Pollution Control Authority's (the "Authority") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Authority's major federal program for the year ended September 30, 2019. The Authority's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for the Authority's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the Authority, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2019.

#### Report on Internal Control over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Enterprise, Alabama

December 30, 2019

#### Alabama Water Pollution Control Authority Schedule of Findings and Questioned Costs For the Year Ended September 30, 2019

Yes

#### **Section I - Summary of Auditors' Results**

#### Financial Statements

1.	Туре о	Unmodified	
2.	Interna		
	a.	Material weaknesses identified?	No
	b.	Significant deficiencies identified not considered to be material weaknesses?	None noted
	C.	Noncompliance material to the financial statements noted?	No

#### **Federal Awards**

No	major programs: <pre>knesses identified?</pre>	a.	2.
None noted	ficiencies identified not considered to be knesses?	b.	
None noted	Any audit findings disclosed that are required to be reported in accordance with 2CFR section 200.516(a)?		
	Identification of major programs		
	r Federal Program		

	CFDA Nullibei	reuerai riogiaili		
	66.458	Capitalization Grants for Clean Water State R Funds Cluster	evolving	
5.	Dollar threshold used to distinguish between type A and type B programs			

#### **Section II – Financial Statements Findings**

No matters were reported.

#### **Section III – Federal Award Findings and Questioned Costs**

6. Auditee qualified as low-risk under 2CFR 200.520

No matters were reported.

#### Alabama Water Pollution Control Authority Summary Schedule of Prior Audit Findings For the Year Ended September 30, 2019

LANCE R. LEFLEUR DIRECTOR



KAY IVEY GOVERNOR

2018-001 - Corrective action was taken

#### **Management Letter**

Members of the Board of Directors of the Alabama Water Pollution Control Authority

In planning and performing our audit of the financial statements of Alabama Water Pollution Control Authority (the "Authority") as of and for the year ended September 30, 2019, in accordance with auditing standards generally accepted in the United States of America, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses. However, during our audit we became aware of the matter noted below that is an opportunity for strengthening internal controls and operating efficiency. We previously reported on the Authority's internal control in our letter dated December 30, 2019. This letter does not affect our report dated December 30, 2019 on the financial statements of the Authority.

We will review the status of this comment during our next audit engagement. We have already discussed this comment with management, and we will be pleased to discuss the comment in further detail at your convenience, to perform any additional study of this matter, or to assist you in implementing the recommendation. Our comment is summarized as follows:

**Password Security** – The Authority's password security policy does not follow best practice such as having complexity, lockouts for failed attempts and expiration. We recommend that management consider implementing a password policy to include greater security concerning passwords used by employees.

**IT User Access** – The Authority did not complete an IT new user access form to establish IT access rights for three new employees added to the Authority during the FY. We recommend that all IT user access changes should be formally documented and approved on a user access change form.

This communication is intended solely for the information and use of the Board of Directors and management, and is not intended to be and should not be used by anyone other than these specified parties.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Enterprise, Alabama

December 30, 2019