#### **Minutes**

Environmental Management Commission Meeting
Alabama Department of Environmental Management Building
1400 Coliseum Boulevard
Montgomery, Alabama 36110-2400
April 15, 2016

This is to certify that the Minutes contained herein are a true and accurate account of actions taken by the Alabama Environmental Management Commission on April 15, 2016.

H. Lanier Brown, II, Chair

Alabama Environmental Management Commission

Certified this 17th day of June 2016.

#### Minutes

# Environmental Management Commission Meeting Alabama Department of Environmental Management Building 1400 Coliseum Boulevard Montgomery, Alabama 36110-2400 April 15, 2016

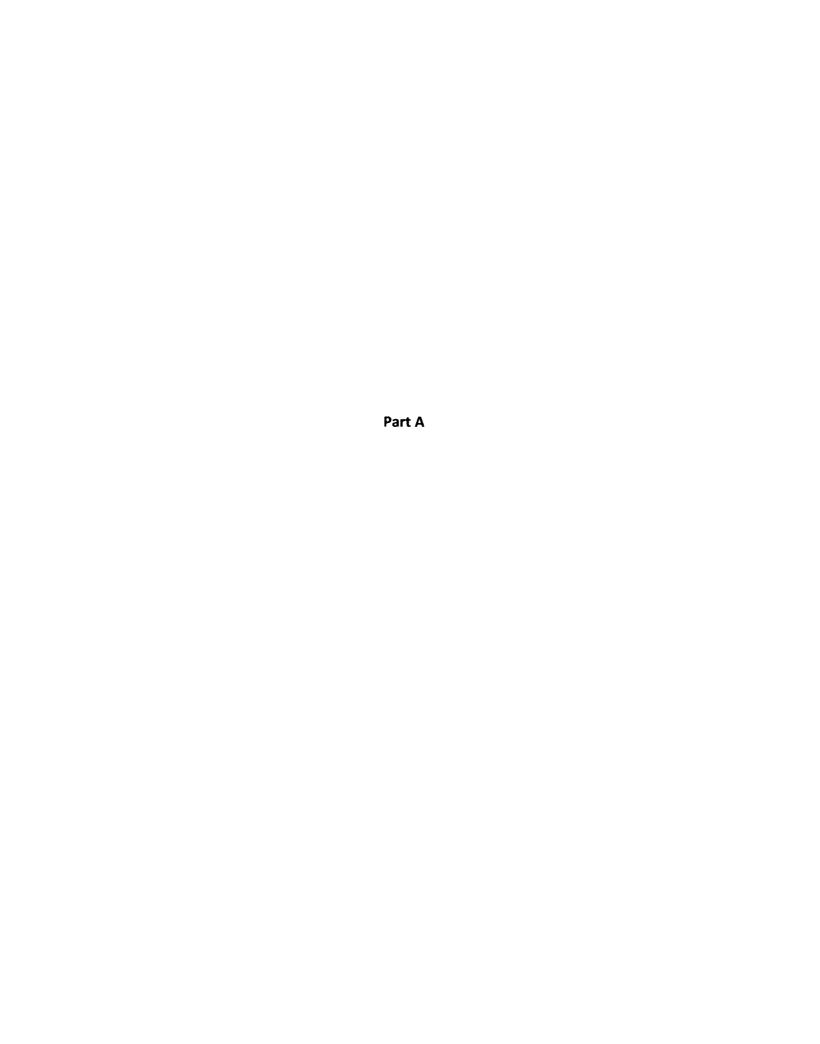
Convened: 11:15 a.m. Adjourned: 11:50 a.m.

### Part A

Transcript Word Index

### Part B

Attachment Index Attachment 1 Attachment 2 Attachment 3



	iningsion Meeting		Аргіі	15, 201
	545*L*	Page 1		Page 3
1	ALABAMA ENVIRONMENTAL MANAGEMENT	1	CHAIRMAN BROWN: Good	
2	COMMISSION MEETING	2	morning. We will call to order	
3		3	the April 15th, 2016 meeting of	
4		4	the Alabama Environmental	
5		5	Management Commission. Hope	
6		6	everybody is having a great tax	
7		7		
8			day.	
9	ALABAMA DEPARTMENT OF ENVIRONMENTAL	8	Acknowledgement that we have	
10	MANAGEMENT	9	a quorum present.	
11	Alabama Room	10	First item on the agenda is consideration of the minutes of	
12	1400 Coliseum Boulevard	11		
13	Montgomery, Alabama 36110-2400	12	the meeting held on February	
14	April 15, 2015	13	19th, 2016.	
15	11:15 a.m.	14	Chair will consider a	
16	aaraa C.M.	15	motion.	
17		16	MR. MILLER: I motion that	
18		17	we accept them.	
19		18	MR. PHILLIPS: I second.	
		19	CHAIRMAN BROWN: All in	
20		20	favor?	
21		21	THE COMMISSION: Aye.	
22		22	CHAIRMAN BROWN: Next on the	
23	Taken by: Charity McCulley, CCR #424	23	agenda is the report from the	
		Page 2		Page 4
1	APPEARANCES	1	Director.	
2		2	Mr. Director, good morning.	
3	COMMISSION MEMBERS PRESENT:	3	DIRECTOR LeFLEUR: Good	
4	H. Lanier Brown, II, Esquire, Chair	4	morning. I'm glad to see you've	
5	W. Scott Phillips, Vice Chair	5	seen your way through the wreck	
6	Samuel L. Miller, M.D.	6	on the interstate. Good to see.	
7	Craig Martin, D.V.M.	7	CHAIRMAN BROWN: More like	
8	James E. Laier, Ph.D., P.E.		circumvented it through Clanton	
9	Mary J. Merritt	8	C	
		9	and other parts.	
10		10	DIDECTOD I SELECTO. ALI	
10 11		10	DIRECTOR LEFLEUR: All	
		11	right. Well, good morning to	
11	COMMISSION MEMBERS NOT PRESENT:	11	right. Well, good morning to all. Today's report will	
11 12	COMMISSION MEMBERS NOT PRESENT: Terry D. Richardson, Ph.D.	11 12 13	right. Well, good morning to all. Today's report will address efforts to obtain	
11 12 13 14	COMMISSION MEMBERS NOT PRESENT: Terry D. Richardson, Ph.D.	11 12 13 14	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding	
11 12 13 14 15		11 12 13 14 15	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding from the General Fund, highlight	
11 12 13 14 15		11 12 13 14 15 16	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding from the General Fund, highlight the Department's activities in	
11 12 13 14 15 16	Terry D. Richardson, Ph.D.	11 12 13 14 15 16 17	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding from the General Fund, highlight the Department's activities in the area of Environmental	
11 12 13 14 15 16 17	Terry D. Richardson, Ph.D.  ALSO PRESENT:	11 12 13 14 15 16 17	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding from the General Fund, highlight the Department's activities in the area of Environmental Justice, and notify you of a	
11 12 13 14 15 16 17 18	Terry D. Richardson, Ph.D.  ALSO PRESENT: Robert D. Tambling, EMC Legal Counsel	11 12 13 14 15 16 17 18	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding from the General Fund, highlight the Department's activities in the area of Environmental Justice, and notify you of a recent Civil Rights Act Title VI	
11 12 13 14 15 16 17 18 19	Terry D. Richardson, Ph.D.  ALSO PRESENT: Robert D. Tambling, EMC Legal Counsel Debi Thomas, EMC Executive Assistant	11 12 13 14 15 16 17 18 19 20	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding from the General Fund, highlight the Department's activities in the area of Environmental Justice, and notify you of a recent Civil Rights Act Title VI complaint filed against the	
11 12 13 14 15 16 17 18 19 20 21	Terry D. Richardson, Ph.D.  ALSO PRESENT: Robert D. Tambling, EMC Legal Counsel Debi Thomas, EMC Executive Assistant Russell Kelly, Chief of the Department's	11 12 13 14 15 16 17 18 19 20 21	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding from the General Fund, highlight the Department's activities in the area of Environmental Justice, and notify you of a recent Civil Rights Act Title VI complaint filed against the Department that EPA is now	
11 12 13 14 15 16 17 18 19 20	Terry D. Richardson, Ph.D.  ALSO PRESENT: Robert D. Tambling, EMC Legal Counsel Debi Thomas, EMC Executive Assistant	11 12 13 14 15 16 17 18 19 20	right. Well, good morning to all. Today's report will address efforts to obtain increased Departmental funding from the General Fund, highlight the Department's activities in the area of Environmental Justice, and notify you of a recent Civil Rights Act Title VI complaint filed against the	

Comin	nission Meening				April 15, 2016
		Page 5			Page 7
1	2017 General Fund budget, which		1	existing pollution.	
2	the Governor vetoed. The		2	Fortunately, the FY 2017	
3	Legislature overrode the		3	General Fund budget does not	
4	Governor's veto so the General		4	call for an ADEM transfer of	
5	Fund budget is now final. It is		- 5	fees to the General Fund.	
6	possible the Governor may call a		6	Since the \$6 million budget	
7	special session of the		7	request for new facilities in	
8	Legislature some time in the		8	Mobile was not granted, the	
9	coming weeks to address Medicaid		9	Department will be submitting a	
10	funding. Actions in any special		10	proposal for funding the new	
11	session may impact some General		11	facilities to a council set up	
12	Fund appropriations.		12	to administer funds coming to	
13	As you may recall from the		13	Alabama as a result of the	
14	February Director's report to	1			
15	the Commission, the Department		14	recently approved 2010 BP oil	
	requested a total of \$8.5		15	spill settlement. We are	
16	million in funding from the		16	finalizing plans to respond to	
17	_		17	the available operational	
18	General Fund, \$6 million of		18	funding in the FY 2017 budget	
19	which was for a new facility in		19	and will be reporting those	
20	Mobile to house our field office	ļ	20	plans at a future Commission	
21	and coastal program in a single	İ	21	meeting.	
22	location. The remaining \$2.5		22	The Commission has expressed	
23	million requested was to cover		23	an ongoing interest in the	
		Page 6			Page 8
1	emergency response funding,		1	Environmental Justice activities	
2	increased resources to meet the		2	of the Department. Today's	
3	demands of the new federal coal		3	report will provide an update on	
4	ash and eReporting regulations		4	those activities. The report	
5	and the Department's cost		5	will focus on four areas: The	
6	related to the state-mandated		6	history and definition of	
7	new financial reporting system.		7	Environmental Justice, or EJ;	
8	Given the State's financial		8	ADEM personnel that have been	
9	challenges, we were doubtful all		9	designated to coordinate EJ	
10	these well-justified requests		10	activities; the Department's	
11	would be granted, and our doubts		11	implementation of elements of	
12	were confirmed. The final ADEM		12	-	
13	FY 2017 General Fund	İ		the EPA-developed Plan EJ 2014;	
14	appropriation is \$400,000, which		13	and finally, a summary of EJ activities of the Department	
15	is earmarked to administer the		14		
16	Concentrated Animal Feeding	İ	15	that go above and beyond even	
17	Operations, or CAFO, Program.		16	those EPA has undertaken.	
1	This compares to the FY '16		17	It's appropriate to begin	
18	-		18	with some history and a	
19	appropriation of \$280,000		19	definition of the term	
20	earmarked for the CAFO Program		20	"Environmental Justice," or EJ.	
21	and a \$1.2 million transfer to		21	In 1994 Presidential Executive	
22	the General Fund from fees		22	Order 12898 was signed. In the	
23	dedicated to cleaning up	-	23	Order, specified federal	
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Comin	ussion Meeting		Apr	il 15, 2016
		Page 9		Page 11
1	agencies were directed to and	1	process.	
2	I'm quoting make achieving	2	Since EJ is not incorporated	
3	Environmental Justice part of	3	in any statute, no rules or	
4	its mission by identifying and	4	regulations for its	
5	addressing, as appropriate,	5	implementation have been	
6	disproportionately high and	6	adopted, and thus, EPA has no	
7	adverse human health or	7	statutory or regulatory	
8	environmental effects of its	8	authority to require any state	
9	programs, policies, and	9	to undertake any EJ activity.	
10	activities on minority	10	EJ is only an internal EPA	
11	populations and low-income	11	initiative. EPA has developed	
12	populations, close quote.	12	internal agency policy to	
13	Unlike the Civil Rights Act,	13	advance its EJ initiative, but	
14	which is a federal law with	14	only recommends that states	
15	associated regulations binding		· · · · · · · · · · · · · · · · · · ·	
16	on all federal, state and local	15 16	adopt EJ initiatives. An EJ	
17	governments, as well as other	17	program is totally voluntary for states.	
18	organizations and individuals,			
19	the Presidential Order is not a	18	In 2011, EPA developed a	
1	law and is only binding on	19	document titled "Plan EJ 2014"	
20	certain identified federal	20	as a roadmap for integrating EJ	
ì		21	into its programs and policies.	
22	agencies, including EPA, in the executive branch of the federal	22	EPA also entered into a	
23	executive branch of the federal	23	Memorandum of Understanding with	
		Page 10		Page 12
1	government.	1	16 other federal agencies and	
2	While EPA itself is subject		White House Offices that	
3	to the Order, the Order does not	3	reaffirmed their commitment to	
4	confer on EPA any statutory or			
5	regulatory obligation or	4	implementing the Presidential Executive Order.	
6	authority to require any	5		
	Environmental Justice related	6	ADEM has determined that EJ	
7		7	is a worthy concept and has	
8	action by any state	8	taken a number of actions during	
9	environmental regulatory agency.	9	the past ten years, including	
10	Only Federal environmental	10	adapting and implementing a	
11	statutes, including the Clean	11	number of the EPA "Plan EJ 2014"	
12	Water Act, Safe Drinking Water	12	elements to confirm the fair	
13	Act, Resource Conservation	13	treatment of minority and	
14	Recovery Act, and the Clean Air	14	low-income communities as the	
15	Act, grant EPA authority to	15	Department executes its mission	
16	adopt implementing rules and	16	to assure for all citizens a	
17	regulations, through a formal	17	safe, healthful, and productive	
18	process, that are binding on	18	environment.	
19	state environmental regulatory	19	While ADEM engages in many	
20	agencies. In all cases, EPA's	20	outreach activities to the	
21	authority is limited to its	21	general public, today's report	
100	rules and regulations as adopted	22	identifies enhanced activities	
22	in the formal rulemaking	23	focused on minority and	

	nission Meeting				Aprii 15, 2016
ļ		Page 13			Page 15
1	low-income populations in		1	implemented by the Department	
2	specific areas identified by		2	and will then highlight where	
3	EPA, which are referred to as		3	the Department has gone above	
4	"EJ areas" or "EJ communities."		4	and beyond the EPA plan.	
5	The first step in		5	First, the elements	
6	implementing an EJ program is to		6	identified in the EPA "Plan EJ	
7	assign and manage the necessary		7	2014" all of which are being	
8	human resources. EJ		8	implemented by the Department.	
9	coordinators have been assigned		9	Rulemaking is the initial	
10	in each of the Department's		10	step in the environmental	
11	three media: Air, land and		11	regulatory process. Soliciting	
12	water. Because of the		12	public input in the	
13	importance of this effort, the		13	environmental regulatory process	
14	coordinators have their EJ		14	is one of the most basic tenets	
15	activities overseen by the		1.5	of Environmental Justice. Since	
16	Deputy Director. The Deputy		16	the Department was created, all	
17	Director meets with the		17	rulemaking has been preceded by	
18	coordinators regularly to manage		18	public comment periods. In	
19	activities and assess progress.		19	recent years, the Department has	
20	The personnel assigned to		20	simplified public notices to	
21	coordinate EJ activities receive		21	make them more readable and more	•
22	the specialized training		22	likely to stimulate public	,
23	necessary to be effective in		23	involvement. The Department has	
	meeting to be discurre in		23	involvement. The Department has	
		Page 14			Page 16
1	their work. The ongoing		1	also petitioned EPA to modernize	
2	training often involves		2	its outdated public notice	
3	EPA-sponsored programs.		3	regulations by incorporating new	
4	EPA has devoted considerable		4	electronic methods of providing	
5	effort and resources to studying		5	public notices. This action has	
6	and developing its internal		6	now become a national issue and	
7	program to promote Environmental		7	proposed new regulations are	
8	Justice. As mentioned a few		8	currently under review at the	
9	moments ago, the results are set		9	U.S. Office of Management and	
10	out in a document titled "Plan		10	Budget.	
11	EJ 2014," which is in the		11	In the interest of engaging	
12	process of being updated in an		12	the public, especially those in	
13	activity called "EJ 2020 Action		13	the EJ communities, in	
14	Agenda Framework." The		14	permitting, the second step in	
15	Department has implemented many		15	the regulatory process, the	
16	activities included as elements		16	Department has developed early	
17	of the EPA "Plan EJ 2014," as		17	notification tools, such as the	
18	well as a number of activities		18	"What's Happening in Your	
19	that go above and beyond the		19	County?" webpage, enhanced	
20	"Plan EJ 2014" elements. The		20	formal public comment	
21	next several slides will first		21	opportunities and public meeting	
22	show some of the "Plan EJ 2014"		22	opportunities, all of which	
23	elements that have been		23	exceed statutory, regulatory,	
1				moora salatory, regulatory,	

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Comm	ussion Meeting		A	April 15, 2016
		Page 21		Page 23
1	the Department, including	1	Total Maximum Daily Loading	
2	Geographic Information System,	2	limits, or TMDLs, have been	
3	or GIS, tracking maps for	3	developed; the number of water	
4	environmental programs in EJ	4	quality sampling stations; the	
5	areas, the eFile system that	5	number of fish tissue sampling	
6	allows any interested party to	6	stations; the number of	
7	see all documents related to all	7	non-point source grant awards;	
8	regulated facilities, and the	8	the number of diesel retrofit	
9	previously mentioned eComplaint	9	grant awards; the number of	
10	and "What's Happening in Your	10	brownfield sites cleaned up; the	
11	County?" web applications. The	11	number of illegal solid waste	
12	Department is also undertaking	12	dumps cleaned up; and the number	
13	Department-wide training on the	13	of illegal scrap tire dumps	
14	newest EPA developed tool called	14	cleaned up. In every case, the	
15	EJSCREEN that provides census	15	majority have been in EJ areas.	
16	block data on parameters that	16	When prioritizing which dump	
17	help identify EJ populations	17	sites are to be cleaned up, the	
18	that may be subject to	18	Department gives extra ranking	
19	disproportionate environmental	19	weight to those in EJ areas.	
20	burdens.	20	Additionally, disadvantaged EJ	
21	Earlier, I noted that the	21	communities are eligible for	
22	Department has gone above and	22	partial principal forgiveness in	
23	beyond what EPA has done in its	23	the drinking water State	
			and annually water state	
		Page 22		Page 24
1	"Plan EJ 2014." These final	1	Revolving Fund Program.	
2	slides are intended to provide	2	In national forums and at	
3	you with a sense of the extra	3	least semiannually in meetings	
4	effort the Department is	4	with the Region 4 administrator,	
5	investing in EJ activities.	5	the Department is a consistent	
6	Not only does the Department	6	advocate for EPA to back up its	
7	train our assigned EJ	7	commentary on EJ with dollars to	
8	coordinators and teach our	8	help address the crumbling	
9	personnel how to use new	9	wastewater infrastructure in	
10	EJ-related tools, since 2007,	10	many EJ areas.	
11	the Department has provided	11	The Department also has	
12	formal Environmental Justice	12	specifically targeted EJ areas	
13	training for all staff,	13	for a number of programs. For	
14	including our legal staff.	14	example, knowing that the	
15	The Department tracks where	15	Selma-to-Montgomery Voting	
16	environmental improvement	16	Rights Trail is in the middle of	
17	activities have actually taken	17	the largest EJ area in the	
18	place. It is worthwhile to note	18	state, the Department has	
19	that of the nine program metrics	19	performed an unprecedented	
20	tracked, between 64 percent and	20	number of assessments of	
21				
22	EJ communities. The metrics	22	<del>_</del>	
23	include such things as how many	23	<del>-</del>	
22	100 percent have been in or abut EJ communities. The metrics include such things as how many		brownfields sites along the trail. You may recall that the majority of the August 2015	

Comm	ussion Meeting			April 15, 2016
		Page 25		Page 27
1	Director's report to the	1	while they are still in school.	
2	Commission was dedicated to this	2	The effort also includes	
3	area and this issue.	3	involvement in the Inner City	
4	Special compliance	4	Career Connection program, Job	)
5	assistance has been provided to	5	Fairs, Professional Employment	
6	96 communities in EJ areas to	6	Day programs, and the like.	
7	review local government	7	As you can see, the	
8	Aboveground Storage Tank	8	Department is involved in many	
9	inspections, containment and	9	activities relating to	
10	other procedures to avoid costly	10	Environmental Justice.	
11	undetected leaks.	11	Personnel are assigned to	
12	Environmentally related	12	coordinate EJ activities.	
13	health programs such as the	13	Departmental activities	
14	Asthma Initiative, Young Lungs	14	incorporate those set out in the	
15	at Play, and the No Idling	15	EPA developed "Plan EJ 2014"	
16	Campaign at schools, are aimed	16	programs and the Department	
17	at young people, many of whom	17	engages in EJ activities that go	
18	are in disadvantaged	18	above and beyond what EPA do	es
19	communities.	19	ADEM EJ activities are	<b>C</b> 3.
20	Earth Day activities, Water	20	systematic, focused and results	
21	Festivals and the like, provide	21	oriented. Very few, if any, are	
22	environmental education	22	mandated by statute or	
23	opportunities to thousands of	23	regulation which may actually	
	opposition to modulate of		regulation which may actually	
		Page 26		Page 28
1	Alabama's students in addition	1	contribute to their	
2	to the targeted one-on-one	2	effectiveness.	
3	meetings mentioned a few moments	3	Copies of an outline of	
4	ago.	4	ADEM's Environmental Justice	
5	The Community Leaders	5	activities, as well as a	
6	Institute at three historically	6	reference copy of the more	
7	black Alabama educational	7	detailed compilation of the	
8	institutions, supported by ADEM,	8	Department's broader community	v
9	focuses on the relationship	9	outreach activities included in	,
10	between environmental	10	a loose-leaf book titled	
11	protection, human health,	11	"Community Engagement" are	
12	environmental justice, and	12	available on the table in the	
14	chynolinchai justice, and			
	· ·			
13 14	economic development.	13	lobby for review. The book is	
13	economic development.  The Department has an	13 14	lobby for review. The book is in loose-leaf format because it	
13 14	economic development.  The Department has an ongoing program to find	13 14 15	lobby for review. The book is in loose-leaf format because it is a living document, subject to	
13 14 15	economic development.  The Department has an ongoing program to find innovative ways to be	13 14 15 16	lobby for review. The book is in loose-leaf format because it is a living document, subject to update and input from interested	
13 14 15 16 17	economic development.  The Department has an ongoing program to find innovative ways to be competitive in attracting	13 14 15 16 17	lobby for review. The book is in loose-leaf format because it is a living document, subject to update and input from interested parties. The electronic version	
13 14 15 16 17	economic development.  The Department has an ongoing program to find innovative ways to be competitive in attracting minority students to work at	13 14 15 16 17 18	lobby for review. The book is in loose-leaf format because it is a living document, subject to update and input from interested parties. The electronic version of "Community Engagement" is	
13 14 15 16 17 18 19	economic development.  The Department has an ongoing program to find innovative ways to be competitive in attracting minority students to work at ADEM. The program includes	13 14 15 16 17 18 19	lobby for review. The book is in loose-leaf format because it is a living document, subject to update and input from interested parties. The electronic version of "Community Engagement" is available on the Department's	
13 14 15 16 17 18 19	economic development.  The Department has an ongoing program to find innovative ways to be competitive in attracting minority students to work at ADEM. The program includes developing broad ties to	13 14 15 16 17 18 19	lobby for review. The book is in loose-leaf format because it is a living document, subject to update and input from interested parties. The electronic version of "Community Engagement" is available on the Department's website by first selecting "More	
13 14 15 16 17 18 19	economic development.  The Department has an ongoing program to find innovative ways to be competitive in attracting minority students to work at ADEM. The program includes	13 14 15 16 17 18 19	lobby for review. The book is in loose-leaf format because it is a living document, subject to update and input from interested parties. The electronic version of "Community Engagement" is available on the Department's	

	8		Aprii 15, 201	
		Page 29	Page 31	
1	That brings me to the final	1	kind. Nonetheless, the	
2	matter in today's report.	2	Department must expend its	
3	Despite the robust Environmental	3	scarce resources to address	
4	Justice program just described,	4	these issues head-on.	
5	the Department has been the	5	ADEM will continue with the	
6	target of two Civil Rights Act	6	outreach efforts to communities	
7	Title VI complaints during the	7	as highlighted in both the EJ	
8	last several years. Unlike	8	program and the "Community	
9	Environmental Justice, which is	9	Engagement" document with the	
10	based solely on voluntary	10	objective of demonstrating more	
11	participation, Title VI	11	productive avenues to addressing	
12	complaints are based on law,	12	community concerns.	
13	specifically the Civil Rights	13	That concludes today's	
14	Act of 1964.	14	report. I'll be pleased to	
15	Both complaints were filed	15	answer any questions you may	
16	by the same attorney and both	16	have.	
17	relate to the renewal and/or	17	CHAIRMAN BROWN: Anyone have	
18	modification of landfill	18	any questions for the Director?	
19	permits. The first complaint	19	(No response.)	
20	involved the Perry County	20	CHAIRMAN BROWN: No	
21	landfill, while the one just	21		
22	filed relates to the City of	22	DIRECTOR LeFLEUR: Yes, sir.	
23	Dothan landfill.	23	CHAIRMAN BROWN: You	
			omman in Bito with Tou	
		Page 30	Page 32	
1	The requirements that must	1	mentioned earlier that EJ is	
2	be met for EPA to investigate a	2	disproportionately high impact	
3	complaint are: The complaint	3	for health on minority or	
4	must be in writing; it must	4	low-income communities.	
5	identify an action that purports	5	DIRECTOR LeFLEUR: That's	
6	to be a discriminatory act; the	6	correct.	
7	complaint must be filed within	7	CHAIRMAN BROWN: That sounds	
8	180 days of the alleged	8	more like a concept than a	
9	discriminatory act; and the	9	definition to me. Do you have a	
10	proposed defendant must be the	10	definition or some way of	
11	recipient of federal funding.	11	measuring that?	
11 12	recipient of federal funding.  In both cases, these conditions	11	measuring that? DIRECTOR LeFLEUR: Well.	
12	In both cases, these conditions	12	DIRECTOR LeFLEUR: Well,	
12 13	In both cases, these conditions were met and EPA is therefore	12 13	DIRECTOR LeFLEUR: Well, that has been a topic of	
12 13 14	In both cases, these conditions were met and EPA is therefore required to undertake the	12 13 14	DIRECTOR LeFLEUR: Well, that has been a topic of conversation about measuring	
12 13 14 15	In both cases, these conditions were met and EPA is therefore required to undertake the investigations.	12 13 14 15	DIRECTOR LeFLEUR: Well, that has been a topic of conversation about measuring impact of actions, versus	
12 13 14 15	In both cases, these conditions were met and EPA is therefore required to undertake the investigations.  The Department is fully	12 13 14 15 16	DIRECTOR LeFLEUR: Well, that has been a topic of conversation about measuring impact of actions, versus measuring the treatment of	
12 13 14 15 16	In both cases, these conditions were met and EPA is therefore required to undertake the investigations.  The Department is fully cooperating with the EPA	12 13 14 15 16	DIRECTOR LeFLEUR: Well, that has been a topic of conversation about measuring impact of actions, versus measuring the treatment of different communities. Under	
12 13 14 15 16 17	In both cases, these conditions were met and EPA is therefore required to undertake the investigations.  The Department is fully cooperating with the EPA investigations. To date, the	12 13 14 15 16 17 18	DIRECTOR LeFLEUR: Well, that has been a topic of conversation about measuring impact of actions, versus measuring the treatment of different communities. Under the Civil Rights Act, it	
12 13 14 15 16 17 18 19	In both cases, these conditions were met and EPA is therefore required to undertake the investigations.  The Department is fully cooperating with the EPA investigations. To date, the Department has provided more	12 13 14 15 16 17 18	DIRECTOR LeFLEUR: Well, that has been a topic of conversation about measuring impact of actions, versus measuring the treatment of different communities. Under the Civil Rights Act, it prohibits disproportionate	
12 13 14 15 16 17 18 19	In both cases, these conditions were met and EPA is therefore required to undertake the investigations.  The Department is fully cooperating with the EPA investigations. To date, the Department has provided more than 25,000 pages of requested	12 13 14 15 16 17 18 19	DIRECTOR LeFLEUR: Well, that has been a topic of conversation about measuring impact of actions, versus measuring the treatment of different communities. Under the Civil Rights Act, it prohibits disproportionate treatment of any group, minority	
12 13 14 15 16 17 18 19 20	In both cases, these conditions were met and EPA is therefore required to undertake the investigations.  The Department is fully cooperating with the EPA investigations. To date, the Department has provided more	12 13 14 15 16 17 18	DIRECTOR LeFLEUR: Well, that has been a topic of conversation about measuring impact of actions, versus measuring the treatment of different communities. Under the Civil Rights Act, it prohibits disproportionate	

Page 33 dresses disproportionate pact, which is different than sproportionate treatment. And e I said, that's a topic at's had a lot of conversation out. Is a permit acceptable one group and the same rmit not acceptable for other group? CHAIRMAN BROWN: And I just n't recall off the top of my ad, but two Title VI mplaints for Perry County and othan landfills, were those sed on modifications or to e landfill itself? DIRECTOR LeFLEUR: The Perry ounty appeal was based on a	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15	health and the environment and that it is operated in a way that's protective of human health and the environment.  The Department has no ability to oversee the siting of landfills, but rather to make sure that the landfill, wherever it's sited, that it is protective, it is safe and it's protective of health and the environment.  The local body that sites the landfill has six criteria	Page 35
pact, which is different than sproportionate treatment. And e I said, that's a topic at's had a lot of conversation out. Is a permit acceptable one group and the same rmit not acceptable for other group?  CHAIRMAN BROWN: And I just not recall off the top of my ad, but two Title VI mplaints for Perry County and othan landfills, were those sed on modifications or to be landfill itself?  DIRECTOR LeFLEUR: The Perry county appeal was based on a	2 3 4 5 6 7 8 9 10 11 12 13	that it is operated in a way that's protective of human health and the environment.  The Department has no ability to oversee the siting of landfills, but rather to make sure that the landfill, wherever it's sited, that it is protective, it is safe and it's protective of health and the environment.  The local body that sites	
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othan landfills, were those sed on modifications or to c landfill itself? DIRECTOR LeFLEUR: The Perry bunty appeal was based on a	14		
sed on modifications or to a landfill itself? DIRECTOR LeFLEUR: The Perry aunty appeal was based on a		THE TABLETT HAS SIX CERETIA	
c landfill itself? DIRECTOR LeFLEUR: The Perry nunty appeal was based on a		that they need to consider when	
DIRECTOR LeFLEUR: The Perry ounty appeal was based on a	16	siting a landfill, such things	
unty appeal was based on a	17	as traffic and those kinds of	
T 2 2	18	things. But those are the	
newal of the permit and a	19	criteria that the local	
odification of the permit.	20	authority is responsible for	
The Dothan appeal was based	21	considering in their decision	
a modification of the permit.	22	whether or not to site the	
CHAIRMAN BROWN: Expansion?	23	landfill.	
Page 34			Page 36
DIRECTOR LeFLEUR:	1	CHAIRMAN BROWN: Okay.	
pansion. That's correct.	2	MR. PHILLIPS: Mr. Director,	
CHAIRMAN BROWN: And how are	3	thank you for your presentation.	
to integrate the Department's	4	I would like to ask to get a	
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dilli. The Department has		-	
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responsibility to make sure	1		
responsibility to make sure ce they have sited the			
responsibility to make sure ce they have sited the dfill, that the landfill is	1		
	e they have sited the	cerns or policies with the al government's consibility for zoning sites?  BOIRECTOR LeFLEUR: Well, in case of landfills, state law nts the authority to site a dfill to the locally elected ly. In the case of a city, it ald be the city council. For side the city, it would be county commission. They the the sole ability to site a dfill. The Department has responsibility to make sure the they have sited the dfill, that the landfill is igned and constructed in a	cerns or policies with the cerns or policies with the all government's question is: You refer to EPA's ponsibility for zoning sites? The case of landfills, state law planning to add relative to the locally elected planning to add relative to the case of a city, it planning to add relative to the city council. For the city, it would be the city, it would be county commission. They the sole ability to site a the sole ability to make sure the planning to make sure the planning to make sure the county it probability to make sure the city have sited the city it would be the city council. The planning to add relative to the locally elected to the city council. For the case of a city, it is a presidential Executive to the county commission. They the county commission is prohibited from having responsibility to make sure the city is prohibited from having related to EJ. However, they do the citylian the case of the city is the county citylian the county commission in the county commission in the county commission in the county commission. They the county commission in the county commission in the county commission in the county commission in the county county is a county county in the case of a city, it is a presidential Executive in the county county county in the case of a city, it is a presidential Executive in the county

	iission Meeting		T	Ap	ril 15, 201
		Page 37			Page 39
1	tools that they've built. As I		1	Commission at our last meeting.	
2	mentioned, the EJ screening		2	Based on that, we decided	
3	tool, which uses census data to		3	that we really needed to dig	
4	try to get a handle on those EJ		4	into our guidelines, look at	
5	issues.		5	those much more closely should	
6	Now, they have struggled,		6	the full Commission today decide	
7	frankly, with how to incorporate		7	to move forward with that, that	
8	EJ into the permitting process		8	we would be prepared to bring	
9	and enforcement in those kinds		9	back our recommendations of	
10	of things. And to date, their		10	those guidelines in our June	
11	primary initiatives have been		11	meeting so that you have time to	
12	directed toward community		12	digest those before the	
13	involvement to make sure that		13	rulemaking process would have	
14	the community is informed, to		14	been completed.	
15	make sure that they have an		15	The second item we took up	
16	opportunity to speak when the		16	was one that Commissioner	
17	time comes for these permits to				
18	be issued.		17 18	Richardson had brought to the full Commission and was referred	
19	MR. PHILLIPS: Thank you.				
1	CHAIRMAN BROWN: Thank you.		19	to the Rulemaking Committee, which was to look at	
20	•		20		
21	Any Commissioners have any other questions of the Director?		21	Environmental Justice and the	
22	·		22	policy of this Commission	
23	(No response.)		23	relative to Environmental	
		Page 38			Page 40
1	CHAIRMAN BROWN: Thank you.		1	Justice. We had information	
2	DIRECTOR LeFLEUR: I will		2	that had been gathered for us	
3	remind everybody that Tuesday is		3	that we had received today in	
4	Earth Day. We are having		4	our Committee meeting. We knew	
5	celebrations here and Tuskegee.		5	that our Director was going to	
6	CHAIRMAN BROWN: Next item		6	make his presentation today,	
7	on the agenda is a report from		7	which would provide additional	
8	the Rulemaking Committee Chair.		8	information for us. And when	
9	And I'll turn it over to		9	Commissioner Richardson returns	
10	Commissioner Phillips.		10	in our June meeting, we will	
11	MR. PHILLIPS: Thank you,		11	take that discussion up.	
12	Mr. Chair. This morning at		12	Our next Committee meeting	
13	10:00 a.m. we had a Rulemaking		13	is at 10:00 a.m. before our next	
14	Committee meeting. And the				
15	purpose of that Rulemaking		14	Commission meeting in June.	
16	Committee meeting was to reflect		15	I'll take any questions that	
17	on our guidelines that we have		16	(No response)	
	_		17	(No response.)	
18	prepared. As you're aware, on		18	CHAIRMAN BROWN: Thank you	i.
19	the agenda today, we have an		19	Next item is the report from the	
20	item for the consideration to		20	Commission Chair. And I'll just	
21	proceeding to rulemaking with		21	apologize for being late due to	
22	proposed amendment that the		22	the interstate being shut down	
23	Committee brought to the full		23	due to an accident. And I think	

Comm	ussion Meeting		Aj	orii 15, 201
	ı	Page 41		Page 43
1	Commissioner Martin was caught	1	Correct. Should you approve	
2	up as well.	2	that process being started, then	
3	Next item is consideration	3	Debi, the timing this would	
4	to Rulemaking proposed	4	come back most likely, unless	
5	amendments to ADEM	5	there's something that came up	
6	Administrative Code 335-2,	6	we're not aware of in the August	
7	Environmental Management	7		
8	Commission Regulations, Rule	8	MS. THOMAS: August, yes,	
9	335-2-305. I'll call on	9	sir.	
10	the	10	MR. PHILLIPS: At the August	
11	MR. PHILLIPS: No. This is	11	meeting. At that time, you	
12	before the full Commission.	12	would have benefit of comments	
13	CHAIRMAN BROWN: Okay. Call	13	that had come from the public	
14	on Chair Phillips to present the	14	for consideration. And at that	
15	Committee's recommendation.	15	time, we would take before us	
16	MR. PHILLIPS: Thank you,	16	whether to approve or deny the	
17	Mr. Chair, once again. And just	17	rule changes.	
18	to clarify, we are not passing a		MR. MARTIN: Do you need a	
19	rule today. We are only taking	18	motion or does it	
20	the question of going out or		MR. PHILLIPS: I make a	
21	commencing the rulemaking	20		
22	process. So all of the	21	motion to proceed to rulemaking	
23	Commission received the	22	with the proposed amendments.  MR. MARTIN: Second.	
23	Commission received the	23	MR. MARTIN: Second.	
	F	Page 42		Page 44
1	Committee's recommendations for	1	CHAIRMAN BROWN: All in	
2	changes to the Rule 335-2-305	2	favor?	
3	Agenda. Those recommended	3	THE COMMISSION: Aye.	
4	changes also reflect the	4	CHAIRMAN BROWN: Any	
5	inclusion of guidelines, which	5	opposed?	
6	we will present at the next	6	(No response.)	
7	meeting. But what we are	7	CHAIRMAN BROWN: Passes.	
8	recommending to the Commission	8	Next item on the agenda is	
9	are these changes and to issue	9	to note Chevron U.S.A., Inc.,	
10	or to approve going out for	10	versus ADEM appeal has been	
11	rulemaking process. So once	11	voluntarily dismissed by the	
12	again, you would not be	12	Petitioner.	
13	approving the rule change, you	13	Next item: Is there any	
14	would be approving the process	14	other business the Commission	
15	of going to rulemaking process.	15	needs to take up at this time?	
16	And I'll take any questions	16	•	
17	about those changes that we		(No response.) CHAIRMAN BROWN: The Chair	_
18	suggested.	17		<u>[</u>
		18	notes that the next Commission	
19	MR. MILLER: So what you're	19	meeting is June 17th, 2016.	
20	asking today is just to	20	And with that, I will	
21	implement the start of a	21	entertain a motion to adjourn.	
22	rulemaking process?	22	MR. PHILLIPS: So moved.	
23	MR. PHILLIPS: Right.	23	MR. LAIER: Second.	

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Page 45
           CHAIRMAN BROWN: All in
 1
 2
        favor?
 3
           THE COMMISSION: Aye.
           CHAIRMAN BROWN: We are
        adjourned.
 5
 6
 7
    (THE ALABAMA ENVIRONMENTAL MANAGEMENT
   COMMISSION MEETING WAS CONCLUDED AT 11:50
 9
              A.M.
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23
                                              Page 46
             CERTIFICATE
2 STATE OF ALABAMA )
 3 COUNTY OF CONECUH )
         I hereby certify that the above and
 5 foregoing transcript of proceedings was
 6 taken down by me in machine shorthand, and
 7 the questions and answers thereto were
8 transcribed by means of computer-aided
9 transcription, and that the foregoing
10 represents a true and correct transcript of
11 the proceedings given by said witness upon
12 said hearing.
13
         I further certify that I am neither
14 of counsel nor of kin to the parties to the
15 action, nor am I in anywise interested in
16 the result of said cause.
17 I further certify that I am duly licensed
18 by the Alabama Board of Court Reporting as
19 a Certified Court Reporter as evidenced by
20 the ACCR number following my name below.
21
22
         CHARITY McCULLEY ACCR# 424
23
         My Commission Expires: 2/19/17
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### 1 CERTIFICATE 2 STATE OF ALABAMA 3 COUNTY OF CONECUH ) 4 I hereby certify that the above and 5 foregoing transcript of proceedings was 6 taken down by me in machine shorthand, and 7 the questions and answers thereto were transcribed by means of computer-aided 8 9 transcription, and that the foregoing represents a true and correct transcript of 10 the proceedings given by said witness upon 11 12 said hearing. 13 I further certify that I am neither 14 of counsel nor of kin to the parties to the 15 action, nor am I in anywise interested in the result of said cause. 16 17 I further certify that I am duly licensed 18 by the Alabama Board of Court Reporting as 19 a Certified Court Reporter as evidenced by the ACCR number following my name below. 20 21 CHARITY McCULLEY ACCR# 424 22 23 My Commission Expires: 2/19/17

Commission Meeting				April 15, 2
	add (1)	3:4;7:13;20:14;26:7;	assigned (4)	black (2)
<b>\$</b>	36:11	45:7	13:9,20;22:7;27:11	26:7,21
	addition (1)	Alabama's (1)	assistance (1)	block (1)
81.2 (1)	26:1	26:1	25:5	21:16
6:21	additional (1)	alleged (1)	associated (1)	body (2)
62.5 (1)	40:7	30:8	9:15	34:13;35:13
5:22	Additionally (1)	allows (1)	assure (1)	book (2)
	23:20	21:6	12:16	28:10,13
<b>5280,000</b> (1)	address (4)	along (1)	Asthma (1)	Both (4)
6:19	4:13;5:9;24:8;31:3	24:21	25:14	29:15,16;30:12;31:7
6400,000 (1)	addresses (1)	alternative (1)	[	
6:14	33:1	19:17	attorney (1) 29:16	BP (1)
66 (2)				7:14
5:18;7:6	addressing (2)	amendment (1) 38:22	attracting (1)	branch (2)
8.5 (1)	9:5;31:11	†	26:17	9:23;36:17
5:16	ADEM (13)	amendments (2)	August (4)	bring (1)
	6:12;7:4;8:8;12:6,	41:5;43:22	24:23;43:6,8,10	39:8
$\mathbf{A}$	19;17:12;19:23;26:8,	and/or (1)	authority (6)	brings (1)
	19;27:19;31:5;41:5;	29:17	10:6,15,21;11:8;	29:1
<b>A&amp;M</b> (1)	44:10	Animal (1)	34:11;35:20	broad (1)
20:15	ADEM's (1)	6:16	available (3)	26:20
bility (2)	28:4	Anniston (1)	7:17;28:12,19	broader (1)
34:17;35:6	adjourn (1)	17:19	avenues (1)	28:8
bove (5)	44:21	anticipates (1)	31:11	brought (2)
8:15;14:19;15:3;	adjourned (1)	30:22	avoid (1)	38:23;39:17
21:22;27:18	45:5	apologize (1)	25:10	BROWN (23)
	administer (2)	40:21	Award (1)	3:1,19,22;4:7;31:17
Aboveground (1)	6:15;7:12	appeal (3)	20:10	20,23;32:7;33:10,23
25:8	Administrative (1)	33:18,21;44:10	awards (2)	
but (1)	41:6		23:7,9	34:3;36:1;37:20;38:
22:21	1	application (1)		6;40:18;41:13;44:1,
ccept (1)	administrator (1)	17:12	aware (3)	7,17;45:1,4
3:17	24:4	applications (1)	36:9;38:18;43:6	brownfield (2)
cceptable (2)	adopt (2)	21:11	Aye (3)	19:4;23:10
33:6,8	10:16;11:15	appropriate (3)	3:21;44:3;45:3	brownfields (1)
ccess (1)	adopted (3)	8:17;9:5;17:13		24:21
19:2	4:23;10:22;11:6	appropriation (2)	В	budget (6)
ccident (1)	advance (3)	6:14,19		5:1,5;7:3,6,18;16:10
40:23	11:13;20:21;36:22	appropriations (1)	back (3)	built (1)
chieving (1)	adverse (1)	5:12	24:6;39:9;43:4	37:1
9:2	9:7	approve (3)	based (6)	burdens (1)
cknowledgement (1)	advocacy (1)	42:10;43:1,16	29:10,12;33:15,18,	21:20
3:8	18:13	approved (1)	21;39:2	business (1)
	advocate (1)	7:14	basic (1)	44:14
Act (11)	24:6	approving (2)	15:14	77.17
4:19;9:13;10:12,13,	again (2)	42:13,14	l .	C
14,15;29:6,14;30:6,9;	41:17;42:12		basis (1)	C
32:18	1	April (1)	19:9	CAEC (2)
ction (4)	against (1)	3:3	Batre (1)	CAFO (2)
10:8;14:13;16:5;	4:20	area (4)	18:2	6:17,20
30:5	agencies (4)	4:17;18:9;24:17;	Bayou (1)	call (5)
actions (4)	9:1,22;10:20;12:1	25:3	18:1	3:2;5:6;7:4;41:9,13
5:10;12:8;17:6;	agency (2)	areas (11)	become (1)	called (2)
32:15	10:9;11:12	8:5;13:2,4;17:10,14;	16:6	14:13;21:14
ctivities (24)	agenda (7)	21:5;23:15,19;24:10,	begin (1)	came (1)
4:16;8:1,4,10,14;	3:10,23;14:14;38:7,	12;25:6	8:17	43:5
9:10;12:20,22;13:15,	19;42:3;44:8	ash (1)	benefit (1)	Campaign (1)
19,21;14:16,18;18:20;	ago (2)	6:4	43:12	25:16
22:5,17;25:20;27:9,12,	14:9;26:4	assess (1)	benefits (1)	can (2)
13,17,19;28:5,9	agricultural (1)	13:19	19:21	18:22;27:7
	20:16	assessing (1)	beyond (5)	Career (1)
ctivity (2)	aimed (1)	17:4	8:15;14:19;15:4;	27:4
11:9;14:13	25:16	assessments (1)	21:23;27:18	case (4)
ctually (2)	Air (2)	24:20		
22:17;27:23	10:14;13:11	assign (1)	<b>binding (5)</b> 9:15,20;10:18;36:15,	17:19;23:14;34:10,
			→ 9.13 /0.10.18.30.12	13
ndapting (1) 12:10	Alabama (5)	13:7	16	cases (2)

<b>Commission Meeting</b>
10:20;30:12
Catcher (1)
20:9
caught (1)
41:1 celebrations (1)
38:5
census (2)
21:15;37:3 Center (1)
20:13
certain (1)
9:21 <b>Chair (7)</b>
3:14;38:8,12;40:20;
41:14,17;44:17
CHAIRMAN (23)
3:1,19,22;4:7;31:17, 20,23;32:7;33:10,23;
34:3;36:1;37:20;38:1,
6;40:18;41:13;44:1,4,
7,17;45:1,4 challenges (1)
6:9
change (1)
42:13
<b>changes (5)</b> 42:2,4,9,17;43:17
Chevron (1)
44:9
circumvented (1) 4:8
citizens (2)
12:16;19:11
citizen's (1) 18:14
City (6)
18:4;27:3;29:22;
34:13,14,15 <b>Civil (5)</b>
4:19;9:13;29:6,13;
32:18
Clanton (1)
4:8 clarify (1)
41:18
Clean (2)
10:11,14 cleaned (4)
23:10,12,14,17
cleaning (1)
6:23 cleanup (1)
19:7
close (2)
9:12;17:18
closely (1) 39:5
coal (1)
6:3
coastal (1) 5:21
Code (1)

Code (1)

Environmental Managem	e
41:6	T
Collaborative (1) 17:17	
coming (2) 5:9;7:12	İ
commencing (1)	ļ
41:21 comment (2)	
15:18;16:20 commentary (1)	The same of the same of
24:7 comments (2)	
31:21;43:12 Commission (23)	
3:5,21;5:15;7:20,22;	
25:2;34:16;39:1,6,18, 22;40:14,16,20;41:8,	
12,23;42:8;44:3,14,18; 45:3,8	
Commissioner (4)	
38:10;39:16;40:9; 41:1	
Commissioners (1) 37:21	
commissioning (1)	
commitment (1)	
12:3 Committee (8)	
36:6;38:8,14,16,23; 39:19;40:4,12	
Committee's (2) 41:15;42:1	
communities (10)	
12:14;13:4;16:13; 22:22;23:21;25:6,19;	
31:6;32:4,17	
community (12) 18:17,21;19:15;	
20:16;26:5;28:8,11,18; 31:8,12;37:12,14	
community-based (2)	
18:6,20 compares (1)	
6:18	
competitive (1) 26:17	
compilation (1) 28:7	
<b>complaint (6)</b> 4:20;19:13;29:19;	
30:3,3,7 complaints (4)	
29:7,12,15;33:13	
completed (1) 39:14	
compliance (2) 17:4;25:4	
Concentrated (1) 6:16	
0.10 concept (2)	

concept (3)

concerns (2)

12:7;32:8,22

31:12;34:6 CONCLUDED (1) 45:8
concludes (1) 31:13
conditions (2) 17:5;30:12
confer (1) 10:4
Conference (1) 20:12
confirm (1) 12:12
confirmed (1) 6:12
Connection (1) 27:4
Conservation (1) 10:13
<b>consider (2)</b> 3:14;35:15
considerable (1) 14:4
consideration (4) 3:11;38:20;41:3;
43:14 considering (1)
35:21 consistent (1)
24:5 constructed (1)
34:22 containment (1)
25:9 contamination (1)
17:20 continue (1)
31:5 contribute (1)
28:1 conversation (2)
32:14;33:5 co-op (1) 26:22
cooperating (1) 30:17
cooperation (1)
cooperative (1) 20:2
coordinate (3) 8:9;13:21;27:12
coordinators (4) 13:9,14,18;22:8
Copies (1) 28:3
copy (2) 28:6;36:5
co-sponsorship (1) 20:10
cost (1)

25:10
council (2)
7:11;34:14
County (6) 16:19;21:11;29:20;
33:13,18;34:16
cover (1)
5:23 <b>created (1)</b>
15:16
criteria (2)
35:14,19 <b>crumbling (1)</b>
24:8
currently (1)
16:8
D
D-9- (1)
Daily (1) 23:1
data (2)
21:16;37:3
date (2) 30:18;37:10
day (4)
3:7;25:20;27:6;38:4
days (1) 30:8
Debi (1)
43:3
decide (1) 39:6
decided (1)
39:2
<b>decision (1)</b> 35:21
dedicated (2)
6:23;25:2
defendant (1) 30:10
definition (4)
8:6,19;32:9,10
demands (1) 6:3
demonstrate (1)
19:2
demonstrating (1) 31:10
deny (1)
43:16 Department (20)
<b>Department (39)</b> 4:21;5:15;7:9;8:2,
14;12:15;14:15;15:1,3,
8,16,19,23;16:16;17:8; 18:5,9;21:1,12,22;22:4,
6 11 15.23.18.24.5 11

18;26:14,23;27:8,16;

34:18;35:5

4:14;27:13

Departmental (2)

Department's (7)

```
4:16;6:5;8:10;13:10;
                          28:8,19;34:4
                        Department-wide (1)
                          21:13
                        Deputy (2)
                          13:16,16
                        described (1)
                          29:4
                        designated (1)
                          8:9
                        designation (1)
                          20:12
                        designed (1)
                          34:22
                        Despite (1)
                          29:3
                        detailed (1)
                          28:7
                        determined (1)
                          12:6
                        developed (8)
                          11:11,18;16:16;
                          18:10;20:23;21:14;
                          23:3;27:15
                        developing (2)
                          14:6;26:20
                        development (2)
                          20:20;26:13
                        devoted (1)
                          14:4
                        diesel (1)
                          23:8
                        different (2)
                          32:17;33:2
                        dig (1)
                          39:3
                        digest (1)
                          39:12
                        directed (2)
                          9:1;37:12
                        directly (1)
                          36:19
                        Director (18)
                          4:1,2,3,10;13:16,17;
                          31:18,22;32:5,12;
                          33:17;34:1,9;36:2,13;
                          37:22;38:2;40:5
                        Director's (2)
                          5:14;25:1
                        disadvantaged (2)
                          23:20;25:18
                        discriminatory (2)
                          30:6,9
                        discussion (1)
                          40:11
                        dismissed (1)
                          44:11
                        disproportionate (4)
29:5;30:16,19,21;31:2;
                          21:19;32:19;33:1,3
                        disproportionately (2)
                          9:6;32:2
                        document (5)
```

6:5

costly (1)

11:19;14:10;28:15;

31:9;36:8	9,10,13,15,15,19,20;	4,15;11:6,10,11,18,22;	feed (1)	fully (1)
documents (2)	12:6,11;13:4,4,6,8,14,	12:11;13:3;14:4,17;	26:22	30:16
21:7;30:21	21;14:11,13,17,20,22;	15:4,6;16:1;17:1,16;	Feeding (1)	Fund (10)
dollars (1)	15:6;16:13;17:9,14;	18:5;19:19,22,23;20:3,	6:16	4:15;5:1,5,12,18;
24:7	18:12,16,21;19:20;	19;21:14,23;24:6;	fees (2)	6:13,22;7:3,5;24:1
done (2)	20:19,21;21:4,17;22:1,	27:15,18;30:2,13,17,	6:22;7:5	funding (7)
17:22;21:23	5,7,22;23:15,19,20;	22;36:15,18	Festivals (1)	4:14;5:10,17;6:1;
<b>Dothan (3)</b> 29:23;33:14,21	24:7,10,12,17;25:6;	EPA-developed (1)	25:21	7:10,18;30:11
doubtful (1)	27:12,15,17,19;31:7; 32:1,21;36:8,20,23;	8:12 EDAI: (4)	few (3)	funds (2)
6:9	37:2,4,8	<b>EPA's (4)</b> 10:20;20:9;34:5;	14:8;26:3;27:21 <b>field (1)</b>	7:12;19:3
doubts (1)	EJ-related (1)	36:7	5:20	future (1) 7:20
6:11	22:10	EPA-sponsored (1)	file (1)	FY (5)
down (1)	EJSCREEN (1)	14:3	19:13	4:23;6:13,18;7:2,18
40:22	21:15	eReporting (1)	filed (4)	7.23,0.13,18,7.2,18
Drinking (2)	elected (2)	6:4	4:20;29:15,22;30:7	G
10:12;23:23	19:1;34:12	especially (1)	final (5)	
due (2)	electronic (2)	16:12	5:5;6:12;20:19;22:1;	gathered (1)
40:21,23	16:4;28:17	even (1)	29:1	40:2
dump (2)	element (2)	8:15	finalizing (1)	General (10)
19:7;23:16	19:19;20:20	everybody (2)	7:16	4:15;5:1,4,11,18;
dumps (2)	elements (6)	3:6;38:3	finally (1)	6:13,22;7:3,5;12:21
23:12,13	8:11;12:12;14:16,20,	example (1)	8:13	Geographic (1)
during (2)	23;15:5	24:14	financial (2)	21:2
12:8;29:7	eligible (1)	exceed (1)	6:7,8	GIS (1)
103	23:21	16:23	find (3)	21:3
E	emergency (1)	Excellence (1)	19:13;26:15;30:22	Given (1)
Farker (2)	6:1	20:13	First (6)	6:8
Earlier (2)	Employment (1) 27:5	executes (1)	3:10;13:5;14:21;	gives (1)
21:21;32:1 early (1)	enforcement (2)	12:15	15:5;28:20;29:19	23:18
16:16	17:6;37:9	Executive (5)	fish (1) 23:5	glad (1)
earmarked (2)	Engagement (3)	8:21;9:23;12:5; 32:23;36:14	focus (1)	4:4 Cood (5)
6:15,20	28:11,18;31:9	existing (1)	8:5	Good (5) 3:1;4:2,3,6,11
Earth (2)	engages (2)	7:1	focused (2)	government (2)
25:20;38:4	12:19;27:17	Expansion (2)	12:23;27:20	10:1;25:7
eComplaint (2)	engaging (1)	33:23;34:2	focuses (1)	governments (1)
17:11;21:9	16:11	expend (1)	26:9	9:17
economic (1)	enhanced (3)	31:2	forgiveness (1)	government's (1)
26:13	12:22;16:19;18:21	expressed (1)	23:22	34:7
education (1)	entered (1)	7:22	form (1)	Governor (2)
25:22	11:22	extra (2)	18:23	5:2,6
educational (1)	entertain (1)	22:3;23:18	formal (5)	Governor's (1)
26:7	44:21		10:17,23;16:20;	5:4
effective (1)	entities (1)	F	18:14;22:12	grant (4)
13:23	36:17		format (1)	10:15;19:2;23:7,9
effectiveness (1)	environment (5)	facilities (3)	28:14	granted (2)
28:2	12:18;19:16;35:1,4,	7:7,11;21:8	Fortunately (1)	6:11;7:8
effects (1) 9:8	12 Environmental (38)	facility (1)	7:2	grants (1)
effort (4)	3:4;4:17;8:1,7,20;	5:19	forums (1)	34:11
13:13;14:5;22:4;	9:3,8;10:7,9,10,19;	fair (1) 12:12	24:2 forward (1)	great (1)
27:2	14:7;15:10,13,15;17:3,	Fairs (1)	forward (1) 39:7	3:6
efforts (2)	16;18:8,13;20:6,11;	27:5	four (1)	<b>group (5)</b> 18:19;32:20,21;33:7,
4:13;31:6	21:4,19;22:12,16;	Fairview (1)	8:5	9
eFile (1)	25:22;26:10,12;27:10;	20:5	Framework (2)	groups (1)
21:5	28:4;29:3,9;34:5;	favor (3)	14:14;36:8	18:13
Eight (1)	36:12;39:21,23;41:7;	3:20;44:2;45:2	frankly (1)	guidelines (4)
18:4	45:7	February (2)	37:7	38:17;39:4,10;42:5
either (1)	Environmentally (1)	3:12;5:14	frequency (1)	
17:15	25:12	federal (9)	17:9	Н
EJ (63)	EPA (37)	6:3;8:23;9:14,16,21,	full (4)	
8:7,9,12,13,20;11:2,	4:21;8:16;9:22;10:2,	23;10:10;12:1;30:11	38:23;39:6,18;41:12	handle (1)
	Dolon Dooleton	Departing Vides and Lit	· · · · · · · · · · · · · · · · · · ·	(4)

Commission Meeting	·		<b></b>	April 15, 2016
37:4	22:16	interagency (1)		locally (1)
Happening (3)	Inc (1)	20:2	_	34:12
16:18;19:14;21:10	44:9	interest (2)	L	
head (1)	include (1)	7:23;16:11		location (1) 5:22
33:12	22:23	interested (3)	La (1)	
head-on (1)	included (3)	18:12;21:6;28:16	18:1	look (2)
31:4	14:16;20:5;28:9		laid (1)	39:4,20
health (7)		internal (3)	32:22	looks (1)
9:7;25:13;26:11;	includes (2) 26:19;27:2	11:10,12;14:6	LAIER (1)	18:6
	including (7)	interns (1) 26:23	44:23	loose-leaf (2)
32:3;35:1,4,11 healthful (1)	9:22;10:11;12:9;	interstate (2)	land (1)	28:10,14
12:17	18:11;20:3;21:1;22:14	4:6;40:22	13:11	lot (1) 33:5
held (1)	inclusion (1)		landfill (12)	ul
3:12	42:5	into (5)	29:18,21,23;33:16;	low-income (6)
help (3)		11:21,22;26:23;37:8; 39:4	34:12,18,21,21;35:8,	9:11;12:14;13:1;
	incorporate (2)		14,16,23	19:10;32:4,21
21:17;24:8;36:22	27:14;37:7	investigate (2)	landfills (4)	low-interest (1)
high (2)	incorporated (1)	4:22;30:2	18:19;33:14;34:10;	19:3
9:6;32:2	11:2	investigations (2)	35:7	Lungs (1)
highlight (2)	incorporating (1)	30:15,18	largest (1)	25:14
4:15;15:2	16:3	investing (1)	24:17	<b>N</b> .
highlighted (1)	increased (4)	22:5	last (2)	M
31:7	4:14;6:2;17:8,11	involved (3)	29:8;39:1	
historically (2)	independent (1)	20:1;27:8;29:20	late (1)	majority (2)
26:6,21	18:16	involvement (3)	40:21	23:15;24:23
history (2)	indication (1)	15:23;27:3;37:13	law (4)	manage (3)
8:6,18	30:23	involves (4)	9:14,20;29:12;34:10	13:7,18;19:5
homepage (1)	individuals (1)	14:2;17:4;18:21;	lead (1)	Management (5)
28:21	9:18	20:20	17:19	3:5;16:9;20:14;41:7;
Hope (1)	informally (1)	issue (3)	leaders (2)	45:7
3:5	36:22	16:6;25:3;42:9	19:1;26:5	mandated (1)
house (2)	Information (4)	issued (1)	leaks (1)	27:22
5:20;12:2	21:2;28:21;40:1,8	37:18	25:11	many (6)
human (5)	informed (1)	issues (3)	least (1)	12:19;14:15;22:23;
9:7;13:8;26:11;	37:14	18:17;31:4;37:5	24:3	24:10;25:17;27:8
34:23;35:3	infrastructure (1)	item (8)	LeFLEUR (10)	maps (1)
Ţ	24:9	3:10;38:6,20;39:15;	4:3,10;31:22;32:5,	21:3
I	inhouse (1)	40:19;41:3;44:8,13	12;33:17;34:1,9;36:13;	Martin (3)
	20:23	-	38:2	41:1;43:18,23
identified (3)	initial (1)	J	legal (1)	matter (1)
9:21;13:2;15:6	15:9		22:14	29:2
identifies (1)	initiative (4)	Job (1)	Legislature (3)	Maximum (1)
12:22	11:11,13;20:4;25:14	27:4	4:23;5:3,8	23:1
identify (2)	initiatives (5)	June (4)	libraries (1)	may (8)
21:17;30:5	11:15;17:22;20:3,22;	39:10;40:10,14;	19:11	5:6,11,13;21:18;
identifying (1)	37:11	44:19	likely (2)	24:22;27:23;31:15;
9:4	Inner (1)	Justice (20)	15:22;43:4	40:16
Idling (1)	27:3	4:18;8:1,7,20;9:3;	limited (1)	measuring (3)
25:15	innovative (1)	10:7;14:8;15:15;18:8;	10:21	32:11,14,16
illegal (3)	26:16	20:12;22:12;26:12;	limits (1)	media (1)
19:6;23:11,13	input (2)	27:10;28:4;29:4,9;	23:2	13:11
impact (4)	15:12;28:16	34:5;36:12;39:21;40:1	linked (1)	Medicaid (1)
5:11;32:2,15;33:2	inspections (2)	17	19:18	5:9
implement (1)	17:9;25:9	K	living (1)	meet (1)
42:21	Institute (1)	1-1	28:15	6:2
implementation (2)	26:6	kind (1)	Loading (1)	meeting (17)
8:11;11:5	institutions (1)	31:1	23:1	3:3,12;7:21;16:21;
implemented (4)	26:8	kinds (2)	loans (1)	36:6;38:14,16;39:1,11;
14:15;15:1,8;17:15	integrate (1)	35:17;37:9	19:3	40:4,10,12,14;42:7;
implementing (4)	34:4	knew (1)	lobby (1)	43:11;44:19;45:8
10:16;12:4,10;13:6	integrating (1)	40:4	28:13	meetings (4)
importance (1)	11:20	knowing (1)	local (7)	18:11,23;24:3;26:3
13:13	intended (1)	24:14	9:16;19:11,12;25:7;	meets (1)
improvement (1)	22:2		34:7;35:13,19	13:17
	-l	L	L	1

Memorandum (1)	30:1,4,4,7,10;31:2	4:13	outside (1)	3:18;36:2;37:19;
11:23	N	occur (1)	34:15	38:10,11;41:11,14,16;
mentioned (5) 14:8;21:9;26:3;32:1;	N	17:14	over (1) 38:9	42:23;43:10,20;44:22
37:2	national (2)	off (1) 33:11	38:9 overrode (1)	place (1) 22:18
mercaptan (1)	16:6;24:2	office (2)	5:3	Plan (14)
18:3	necessary (2)	5:20;16:9	oversee (1)	8:12;11:19;12:11;
met (2)	13:7,23	Offices (1)	35:6	14:10,17,20,22;15:4,6;
30:2,13	need (2)	12:2	overseen (1)	19:20;20:19;22:1;
methods (2)	35:15;43:18	often (3)	13:15	27:15;36:8
16:4;19:17	needed (1)	14:2;17:10,15	_	planning (1)
metrics (2)	39:3	oil (1)	P	36:11
22:19,22	needs (1)	7:14		plans (2)
middle (1) 24:16	44:15 new (9)	once (3) 34:20;41:17;42:11	pages (1) 30:20	7:16,20
Mile (1)	5:19;6:3,7;7:7,10;	one (4)	parameters (1)	Plant (2) 18:1,3
18:4	16:3,7;18:6;22:9	15:14;29:21;33:7;	21:16	Play (1)
MILLER (2)	newest (1)	39:16	Park (1)	25:15
3:16;42:19	21:14	one-on-one (1)	20:6	pleased (1)
million (5)	Next (11)	26:2	part (1)	31:14
5:17,18,23;6:21;7:6	3:22;14:21;38:6;	one-to-one (1)	9:3	policies (3)
minority (9)	40:12,13,19;41:3;42:6;	19:9	partial (1)	9:9;11:21;34:6
9:10;12:13,23;19:1,	44:8,13,18	ongoing (3)	23:22	policy (2)
10;20:15;26:18;32:3, 20	nine (1) 22:19	7:23;14:1;26:15	participation (1)	11:12;39:22
minutes (1)	noncompliance (1)	only (6) 9:20;10:10;11:10,14;	29:11 particular (1)	pollution (1) 7:1
3:11	17:7	22:6;41:19	18:17	populations (4)
mission (2)	Nonetheless (1)	operated (1)	parties (1)	9:11,12;13:1;21:17
9:4;12:15	31:1	35:2	28:17	possible (1)
Mobile (2)	non-executive (1)	operational (1)	parts (1)	5:6
5:20;7:8	36:17	7:17	4:9	practices (1)
Model (1)	non-point (1)	Operations (1)	party (1)	18:7
17:18	23:7	6:17	21:6	preceded (1)
modernize (1) 16:1	note (2) 22:18;44:9	opinion (1) 18:14	Passes (1)	15:17
modification (3)	noted (1)	opportunities (3)	44:7 passing (1)	prepared (2) 38:18;39:8
29:18;33:20,22	21:21	16:21,22;25:23	41:18	present (3)
modifications (1)	notes (2)	opportunity (1)	past (1)	3:9;41:14;42:6
33:15	36:5;44:18	37:16	12:9	presentation (2)
moments (2)	notice (1)	opposed (1)	people (1)	36:3;40:6
14:9;26:3	16:2	44:5	25:17	Presidential (5)
Montgomery (1)	notices (2)	option (1)	percent (2)	8:21;9:19;12:4;
20:7 <b>More (9)</b>	15:20;16:5 notification (1)	28:23 order (9)	22:20,21	32:23;36:14
4:7;15:21,21;28:6,	16:17	3:2;8:22,23;9:19;	<b>performed (1)</b> 24:19	prestigious (1) 20:9
20;30:19;31:10;32:8;	notified (1)	10:3,3;12:5;32:23;	periods (1)	previously (1)
39:5	20:8	36:15	15:18	21:9
morning (5)	notify (1)	organizations (1)	permit (6)	primary (1)
3:2;4:2,4,11;38:12	4:18	9:18	17:5;33:6,8,19,20,22	37:11
most (2)	number (13)	oriented (1)	permits (2)	principal (1)
15:14;43:4	12:8,11;14:18;20:1;	27:21	29:19;37:17	23:22
<b>motion (5)</b> 3:15,16;43:19,21;	23:3,5,6,8,9,11,12; 24:13,20	others (1) 20:18	permitting (3)	prioritizing (1) 23:16
44:21	Numerous (1)	out (6)	16:14;17:2;37:8 <b>Perry (3)</b>	Problem-Solving (1)
move (1)	20:22	14:10;19:14;27:14;	29:20;33:13,17	17:17
39:7		32:22;41:20;42:10	personnel (4)	procedures (1)
moved (1)	O	outdated (1)	8:8;13:20;22:9;	25:10
44:22		16:2	27:11	proceed (1)
much (1)	objective (1)	outline (1)	petitioned (1)	43:21
39:5	31:10	28:3	16:1	proceeding (1)
multi-participant (1) 17:21	obligation (1) 10:5	outreach (4) 12:20;20:16;28:9;	Petitioner (1) 44:12	38:21
must (6)	obtain (1)	31:6	PHILLIPS (12)	process (15) 10:18;11:1;14:12;
				10.10,11.1,17.12,

Commission Meeting				April 15, 2016
15:11,13;16:15;17:3;	quoting (1)	regulations (10)	responsible (1)	24:3
37:8;39:13;41:22;	9:2	6:4;9:15;10:17,22;	35:20	
42:11,14,15,22;43:2	9.2	11:4;16:3,7;36:10,19;		sense (1)
productive (2)	R	41:8	result (2) 7:13;17:10	22:3
12:17;31:11	T.	regulatory (9)	results (2)	session (2)
Professional (1)	Rain (1)	10:5,9,19;11:7;	14:9;27:20	5:7,11
27:5	20:9	15:11,13;16:15,23;		sessions (1)
program (14)	ranking (1)	17:3	retrofit (1) 23:8	18:22
5:21;6:17,20;11:16;	23:18	relate (1)	returns (1)	set (3)
13:6;14:7;20:17;22:19;	rather (1)	29:17	40:9	7:11;14:9;27:14
24:1;26:15,19;27:4;	35:7	related (7)	review (3)	settlement (1) 7:15
29:4;31:8	readable (1)	6:6;10:7;18:18;	16:8;25:7;28:13	several (3)
programs (10)	15:21	19:15;21:7;25:12;	Revolving (1)	14:21;18:10;29:8
9:9;11:21;14:3;	reaffirmed (1)	36:20	24:1	show (1)
18:10;21:4;24:13;	12:3	relates (1)	Richardson (2)	14:22
25:13;27:6,16;36:23	really (1)	29:22	39:17;40:9	shut (1)
progress (1)	39:3	relating (1)	right (2)	40:22
13:19	recall (3)	27:9	4:11;42:23	signed (1)
prohibited (1)	5:13;24:22;33:11	relationship (1)	Rights (6)	8:22
36:18	receive (1)	26:9	4:19;9:13;24:16;	simplified (1)
prohibits (1)	13:21	relative (2)	29:6,13;32:18	15:20
32:19	received (2)	36:11;39:23	roadmap (1)	single (1)
project (1)	40:3;41:23	release (1)	11:20	5:21
20:6	recent (2)	18:3	robust (1)	site (3)
promote (2)	4:19;15:19	remaining (1)	29:3	34:11,17;35:22
14:7;18:7	recently (1)	5:22	Rule (5)	sited (2)
proposal (1)	7:14	remedies (1)	41:8,19;42:2,13;	34:20;35:9
7:10	recipient (1)	17:13	43:17	sites (5)
proposed (5)	30:11	remind (1)	rulemaking (15)	23:10,17;24:21;34:8;
16:7;30:10;38:22;	recognizes (1)	38:3	10:23;15:9,17;38:8,	35:13
41:4;43:22	19:20	removal (1)	13,15,21;39:13,19;	siting (3)
protection (1)	recommendation (1)	17:20	41:4,21;42:11,15,22;	18:18;35:6,16
26:11	41:15	renewal (2)	43:21	six (1)
protective (4)	recommendations (2)	29:17;33:19	rules (5)	35:14
34:23;35:3,10,11	39:9;42:1	report (11)	10:16,22;11:3;36:9,	slides (2)
provide (4)	recommended (1)	3:23;4:12;5:14;8:3,	19	14:21;22:2
8:3;22:2;25:21;40:7	42:3	4;12:21;25:1;29:2;		sole (1)
provided (4)	recommending (1)	31:14;38:7;40:19	S	34:17
19:9;22:11;25:5;	42:8	reporting (2)	G 0 (0)	solely (1)
30:19	recommends (1)	6:7;7:19	Safe (3)	29:10
provides (1)	11:14	request (1)	10:12;12:17;35:10	Soliciting (1)
21:15 providing (1)	<b>Recovery (1)</b> 10:14	7:7	same (2)	15:11
16:4	redevelopment (1)	requested (3) 5:16,23;30:20	29:16;33:7	solid (2)
public (11)	19:5	1 ' '	sampling (2)	19:6;23:11
12:21;15:12,18,20,	refer (1)	requests (1) 6:10	23:4,5 scarce (1)	sounds (1) 32:7
22;16:2,5,12,20,21;	36:7	require (2)	31:3	source (1)
43:13	reference (1)	10:6;11:8	school (1)	23:7
Publications (1)	28:6	required (2)	27:1	Southeastern (1)
28:23	referred (2)	4:22;30:14	schools (1)	20:11
purports (1)	13:3;39:18	requirements (2)	25:16	speak (1)
30:5	reflect (2)	17:1;30:1	scrap (2)	37:16
purpose (1)	38:16;42:4	Resource (1)	19:7;23:13	special (3)
38:15	Region (1)	10:13	screening (1)	5:7,10;25:4
	24:4	resources (4)	37:2	specialized (1)
Q	Regular (2)	6:2;13:8;14:5;31:3	second (5)	13:22
	18:11,14	respond (1)	3:18;16:14;39:15;	specific (1)
quality (1)	regularly (1)	7:16	43:23;44:23	13:2
23:4	13:18	response (6)	selecting (2)	specifically (2)
quorum (1)	regulated (1)	6:1;31:19;37:23;	28:20,22	24:12;29:13
3:9	21:8	40:17;44:6,16	Selma-to-Montgomery (1)	specified (1)
quote (3)	regulation (1)	responsibility (2)	24:15	8:23
9:12;17:16,18	27:23	34:8,19	semiannually (1)	spill (1)

Commission Meeting				April 15, 2010
7:15		5:16;23:1	40:11;41:2;43:5;44:15	webpage (1)
staff (2)	T	totally (1)	update (2)	16:19
22:13,14	1	11:16	8:3;28:16	website (2)
start (1)		toward (1)	updated (1)	17:12;28:20
42:21	table (1)	37:12	14:12	
started (1)	28:12	tracked (1)	Urban (1)	weeks (1) 5:9
43:2	Tank (1)	22:20	20:4	
state (7)	25:8	tracking (1)	USA (1)	weight (1) 23:19
9:16;10:8,19;11:8;	target (1)	21:3	44:9	
23:23;24:18;34:10	29:6	tracks (1)	•	well-justified (1)
state-mandated (1)	Targeted (3)	22:15	use (3) 17:11;19:16;22:9	6:10 What's (2)
6:6	19:8;24:12;26:2	traffic (1)		
states (4)	tax (1)	35:17	uses (1) 37:3	16:18;21:10
11:14,17;19:23;	3:6	Trail (2)	using (1)	wherever (1) 35:8
36:21	teach (1)	24:16,22	17:15	I .
State's (1)	22:8	train (1)	17.13	White (1) 12:2
6:8	ten (1)	22:7	$\mathbf{v}$	1
stations (2)	12:9	training (6)	<b>Y</b>	within (1) 30:7
23:4,6	tenets (1)	13:22;14:2;18:22;		
23.4,0 statute (2)	15:14	19:8;21:13;22:13	various (2)	won (1)
11:3;27:22	term (1)	19:8;21:13;22:13 transfer (2)	19:17;20:21	20:8
statutes (1)	8:19	6:21;7:4	venues (1) 19:12	work (3)
10:11	therefore (1)			14:1;26:18;36:21
statutory (3)	30:13	treatment (6) 12:13;18:1,2;32:16,	version (1) 28:17	worthwhile (1)
10:4;11:7;16:23	THOMAS (1)	20;33:3		22:18
	43:8	1	versus (2)	worthy (1)
step (3) 13:5;15:10;16:14	thousands (1)	try (1) 37:4	32:15;44:10	12:7
still (1)	25:23		veto (1)	wreck (1)
27:1	three (2)	Tuesday (1) 38:3	5:4	4:5
stimulate (1)	13:11;26:6		vetoed (1) 5:2	writing (1)
15:22	thus (1)	turn (1) 38:9		30:4
	11:6	l .	VI (4)	Y
Storage (1)	ties (1)	Tuskegee (2)	4:19;29:7,11;33:12	Y
25:8	26:20	20:17;38:5	violation (1)	(2)
storm (1) 19:5	timing (1)	two (2)	30:23	years (3)
	43:3	29:6;33:12	violations (1)	12:9;15:19;29:8
struggled (1)	tire (2)	U	17:14	yesterday (1)
37:6 students (3)	19:7;23:13	U	voluntarily (1)	20:8
	tissue (1)	d (2)	44:11	Young (2)
26:1,18,22	23:5	under (2)	voluntary (2)	25:14,17
study (1)	Title (4)	16:8;32:17	11:16;29:10	7
18:16	4:19;29:7,11;33:12	undertake (3)	Voting (1)	Z
studying (1)	titled (3)	11:9;19:4;30:14	24:15	
14:5 subject (3)	11:19;14:10;28:10	undertaken (1)	**/	zoning (1)
	TMDLs (1)	8:16	W	34:8
10:2;21:18;28:15 submitting (1)	23:2	undertaking (1)	XX74- (4)	1
7:9	today (6)	21:12	Waste (4)	1
	38:19;39:6;40:3,6;	undetected (1)	17:23;18:2;19:6;	10.00 (0)
suggested (1)	41:19;42:20	25:11	23:11	10:00 (2)
42:18	Today's (5)	Uniontown (1)	wastewater (1)	38:13;40:13
summary (1)	4:12;8:2;12:21;29:2;	17:23	24:9	100 (1)
8:13	31:13	universities (1)	Water (9)	22:21
supported (1)	took (1)	26:21	10:12,12;13:12;	12898 (1)
26:8 sure (4)	39:15	University (2)	17:23;18:2;19:6;23:3,	8:22
34:19;35:8;37:13,15	tool (2)	20:15,17	23;25:20 Watarahad (2)	15th (1)
	21:14;37:3	unless (1)	Watershed (2)	3:3
surveys (1)	tools (5)	43:4	20:4,14	16 (2)
10.15	16:17;20:21,22;	Unlike (2)	way (5)	6:18;12:1
18:15	The state of the s		4:5;20:7;32:10;	17th (1)
system (3)	22:10;37:1	9:13;29:8		
<b>system (3)</b> 6:7;21:2,5	22:10;37:1 top (1)	unprecedented (1)	34:23;35:2	44:19
system (3) 6:7;21:2,5 systematic (1)	22:10;37:1 top (1) 33:11	unprecedented (1) 24:19	34:23;35:2 ways (1)	44:19 <b>180 (1)</b>
<b>system (3)</b> 6:7;21:2,5	22:10;37:1 top (1) 33:11 topic (2)	unprecedented (1) 24:19 up (12)	34:23;35:2 ways (1) 26:16	44:19 180 (1) 30:8
system (3) 6:7;21:2,5 systematic (1)	22:10;37:1 top (1) 33:11	unprecedented (1) 24:19	34:23;35:2 ways (1)	44:19 <b>180 (1)</b>

Commission Meeting			 April 15, 2016
1994 (1)			
8:21			
19th (1) 3:13		•	
	1		
2			
2007 (1)			
22:10			
<b>2010 (1)</b> 7:14			
2011 (1)			
11:18			
<b>2014 (13)</b> 8:12;11:19;12:11;			
14:11,17,20,22;15:7;			
19:20;20:19;22:1; 27:15;36:8			
2015 (1)			
24:23 <b>2016 (3)</b>			
3:3,13;44:19			
2017 (4)			
5:1;6:13;7:2,18 <b>2020 (1)</b>			
14:13			
<b>25,000 (1)</b> 30:20			
3			
335-2 (1)			
41:6			
<b>335-2-3-05 (2)</b> 41:9;42:2			
4			
4 (1)			
24:4			
6			
64 (1)			
64 (1) 22:20			
9			
96 (1)			
25:6			

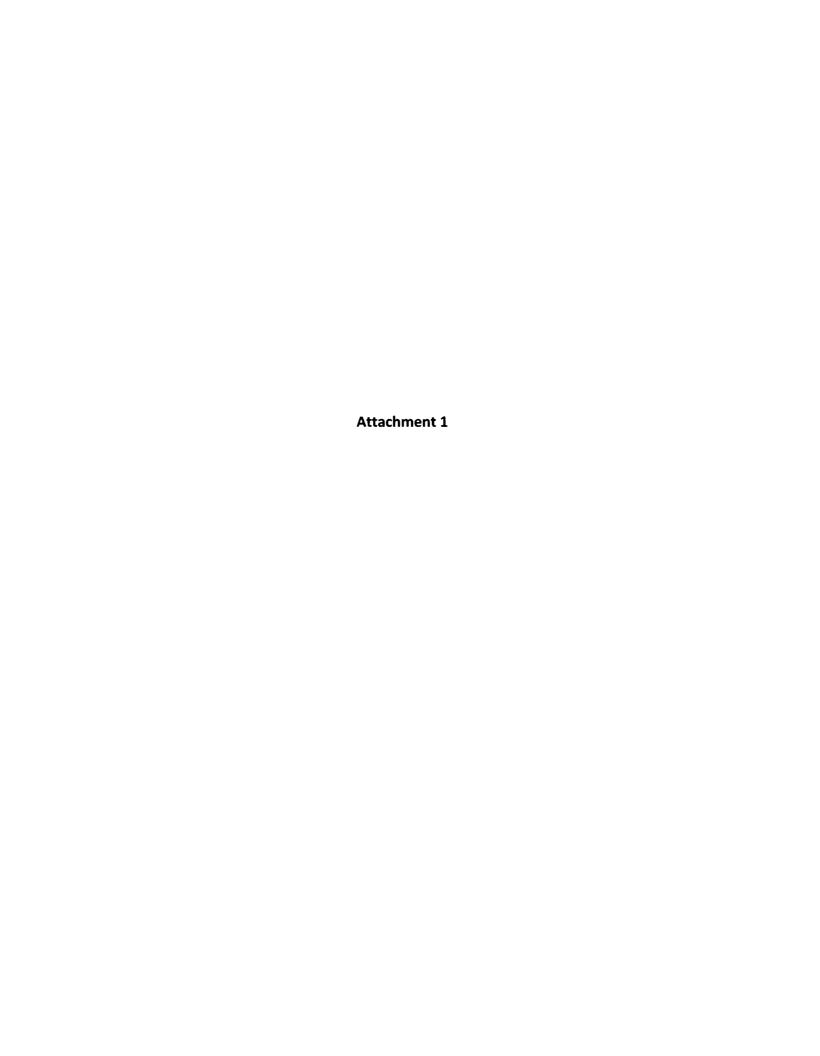


#### **Attachment Index**

Attachment 1 Agenda

Attachment 2 Director's Slides (Agenda Item 2)

Attachment 3 Order to adopt motion to proceed to rulemaking with the proposed amendments
(Agenda Item 5)



### AGENDA\* MEETING OF THE

#### ALABAMA ENVIRONMENTAL MANAGEMENT COMMISSION

DATE: April 15, 2016 TIME: 11:00 a.m.

LOCATION: Alabama Department of Environmental Management (ADEM) Building

Alabama Room (Main Conference Room)
1400 Coliseum Boulevard

Montgomery, Alabama 36110-2400

	<u>ITEM</u>	<u>PAGE</u>
1.	Consideration of minutes of meeting held on February 19, 2016**	2
2.	Report from the ADEM Director	2
3.	Report from the Rulemaking Committee Chair	2
4.	Report from the Commission Chair	2
5.	Consideration of proceeding to rulemaking with proposed amendments to ADEM Administrative Code 335-2, Environmental Management Commission Regulations, Rule 335-2-305, Agenda	2
6.	Chevron U.S.A. Inc. v. ADEM, EMC Docket No. 16-02	2
7.	Other business	2
8.	Future business session	2

<sup>\*</sup> The Agenda for this meeting will be available on the ADEM website, <a href="www.adem.alabama.gov">www.adem.alabama.gov</a>, under Environmental Management Commission.

<sup>\*\*</sup> The Minutes for this meeting will be available on the ADEM website under Environmental Management Commission.

## AEMC Meeting Agenda Page 2

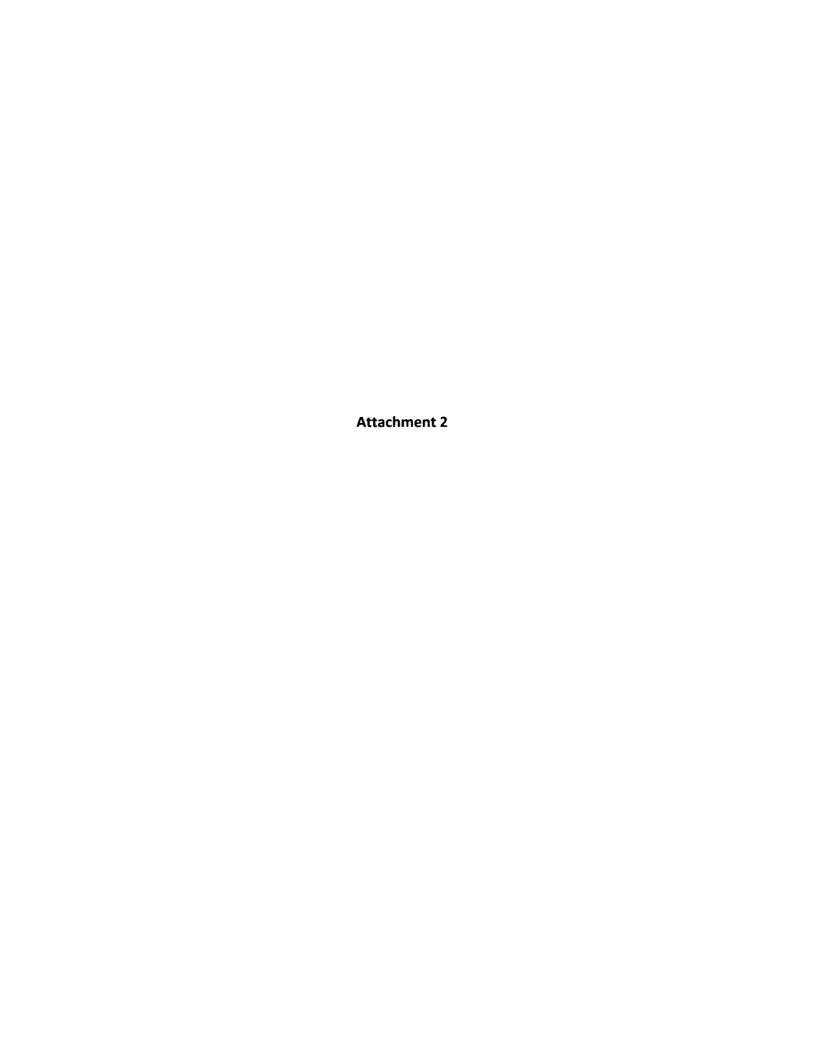
- 1. CONSIDERATION OF MINUTES OF MEETING HELD ON FEBRUARY 19, 2016
- 2. REPORT FROM THE ADEM DIRECTOR
- 3. REPORT FROM THE RULEMAKING COMMITTEE CHAIR
- 4. REPORT FROM THE COMMISSION CHAIR
- 5. CONSIDERATION OF PROCEEDING TO RULEMAKING WITH PROPOSED AMENDMENTS TO ADEM ADMINISTRATIVE CODE 335-2, ENVIRONMENTAL MANAGEMENT COMMISSION REGULATIONS, RULE 335-2-3-.05, AGENDA

The Rulemaking Committee will recommend that the Commission proceed to rulemaking with proposed amendments to ADEM Administrative Code 335-2, Environmental Management Commission Regulations, Rule 335-2-3-.05, Agenda. The Commission will consider this recommendation and may vote to proceed to rulemaking with these proposed amendments.

6. CHEVRON U.S.A. INC. V. ADEM, EMC DOCKET NO. 16-02

The Commission will acknowledge for the record Petitioner Chevron U.S.A. Inc.'s Notice of Voluntary Dismissal as a notice of withdrawal of the request for hearing in the above matter.

- 7. OTHER BUSINESS
- 8. FUTURE BUSINESS SESSION





## Report on ADEM Environmental Justice Activities

to

## Alabama Environmental Management Commission

**April 15, 2016** 



## **Focus Areas**

- History and Definition of Environmental Justice (EJ)
- Designated ADEM Personnel to Coordinate EJ Activities
- Implementing Elements of EPA Plan EJ 2014
- Additional ADEM EJ Initiatives



## History and Definition of Environmental Justice (EJ)

- 1994 Presidential Executive Order
- Unlike the Civil Rights Act it is not a law
- State participation is voluntary
- ADEM vigorously engages in EJ activities



## Designated ADEM Personnel to Coordinate EJ Activities

- Air, Land, and Water EJ coordinators
- EJ activities overseen by Deputy Director
- Meet with Deputy Director at least twice per month
- Specialized training (e.g. EPA conferences)



## Implementing Elements of EPA Plan EJ 2014

- Community Participation in Rulemaking
- Community Engagement in Permitting
- Compliance and Enforcement



## Implementing Elements of EPA Plan EJ 2014

- Promising Community-Based Practices
- Interagency EJ Efforts
- Tools Development



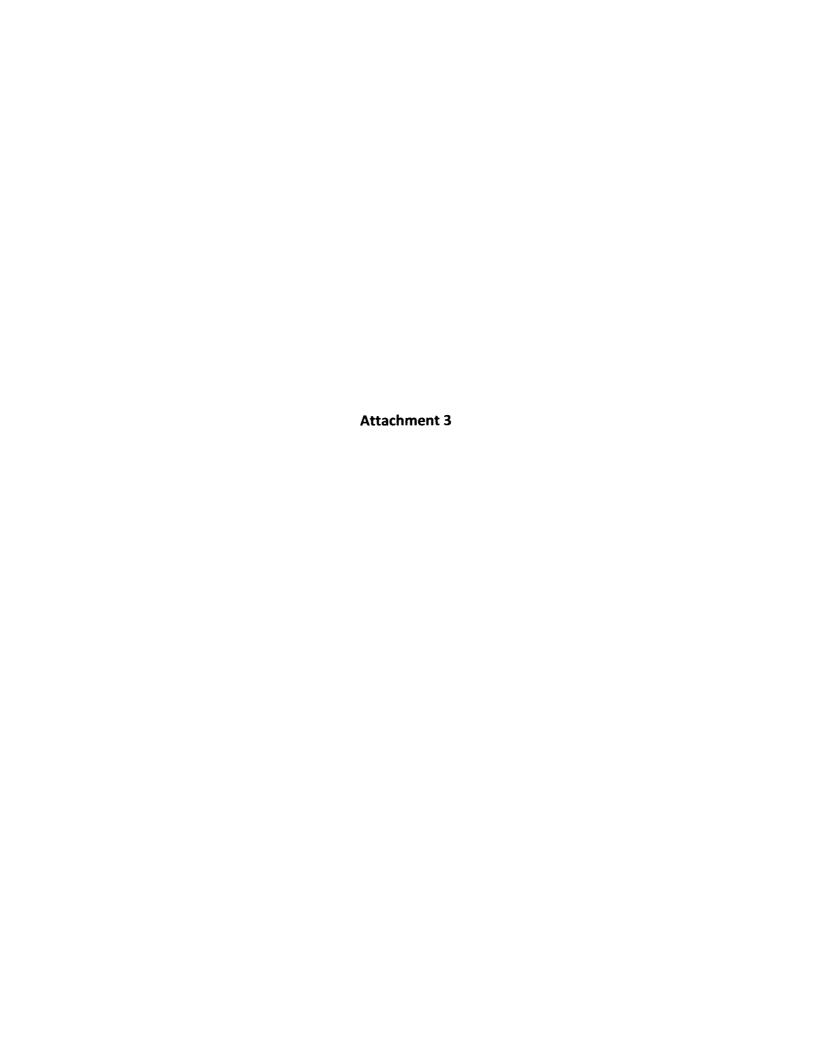
## **Additional ADEM EJ Initiatives**

- Formal EJ Training for ADEM Employees
- Tracking of Environmental Improvements in EJ Areas
- Increased Ranking Weight for Cleanups and Eligibility for Loan Forgiveness in EJ Areas
- Pressing EPA for Infrastructure Funding in EJ Areas



## **Additional ADEM EJ Initiatives**

- Targeted:
  - ✓ Assessments
  - ✓ Compliance Assistance
  - ✓ Environmental Heath Programs
  - ✓ Environmental Education Programs
  - ✓ Leadership Programs
  - ✓ Employment Recruiting



## BEFORE THE ENVIRONMENTAL MANAGEMENT COMMISSION OF THE ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

#### **MOTION**

Proceed to rulemaking with the proposed amendments

### **ORDER**

This cause having come before the Environmental Management Commission pursuant to the above motion, and the Commission having considered the same, the Commission hereby ORDERS, ADJUDGES, and DECREES as follows:

- 1. That the above motion is hereby adopted; and
- 2. That this action has been taken and this Order shall be deemed rendered effective as of the date shown below.

### Environmental Management Commission Order Page 2

ISSUED this 15th day of April 2016.

APPROVED:  May Newto  Commissioner  Commissioner  Commissioner  Commissioner	Commissioner Commissioner Commissioner
DISAPPROVED:	
Commissioner	Commissioner
Commissioner	
ABSTAINED:	
Commissioner	Commissioner
Commissioner	This is to certify that this Order is a true and accurate account of the actions taken by the Environmental Management Commission on this 15th day of April 2016.  H. Lavier Brown, II, Chair Environmental Management Commission Contifical this 15th day of April 2016.