

ALABAMA DEPARTMENT OF
ENVIRONMENTAL MANAGEMENT

IN THE MATTER OF: _____)

GreenCo Services, LLC _____)

Orange Beach, Baldwin County, Alabama _____)

PROPOSED
ADMINISTRATIVE
ORDER NO: 25-XXX-AP

FINDINGS

Pursuant to the provisions of the Alabama Environmental Management Act, Ala. Code §§ 22-22A-1 to 22- 22A-17, *as amended*, the Alabama Air Pollution Control Act, Ala. Code §§ 22-28-1 to 22-28-23, *as amended*, the Alabama Department of Environmental Management (“Department” or “ADEM”) Administrative Code of Regulations (“ADEM Admin. Code r.”) promulgated pursuant thereto, and the federal Clean Air Act, 42 U.S.C. 7401 to 7671q, *as amended*, the Department makes the following FINDINGS:

1. The Department is a duly constituted department of the State of Alabama pursuant to Ala. Code §§ 22-22A-1 to 22-22A-17, *as amended*.
2. Pursuant to Ala. Code § 22-22A-4(n), *as amended*, the Department is the state air pollution control agency for the purposes of the federal Clean Air Act, 42 U.S.C. 7401 to 7671q, *as amended*. In addition, the Department is authorized to administer and enforce the provisions of the Alabama Air Pollution Control Act (AAPCA), Ala. Code §§ 22-28-1 to 22-28-23, *as amended*.
3. ADEM Admin. Code r. 335-3-3-.01(1) prohibits open burning except for specific listed activities.

4. ADEM Admin. Code r. 335-3-3-.01(2)(a) authorizes open burning of vegetation and untreated wood if it is generated by clearing or maintaining land, or for certain listed purposes.
5. ADEM Admin Code r. 335-3-3-.01(2)(b) limits open burning as authorized by 335-3-3-.01(2)(a) to certain conditions, including:
 - a. The burning must take place on the property on which the combustible fuel originates [335-3-3-.01(2)(b)(1)].
 - b. Only vegetation and untreated wood may be burned. It is unauthorized to open burn heavy oils, asphalt products, plastics, vinyl materials, insulation, paper, cardboard, natural or synthetic rubber, salvage or scrap materials, chemicals, garbage, treated or painted wood, or any trash [335-3-3-.01(2)(b)(4)].
 - c. The fire shall be attended at all times [335-3-3-.01(2)(b)(7)].
6. On December 3, 2024, the Department received a complaint alleging unauthorized open burning on the City of Orange Beach's property (Parcel Identification Number 05-61-06-23-0-000-011.006) located off Russian Road, in Orange Beach, Baldwin County, Alabama (the "Site").
7. On December 10, 2024, Department personnel conducted an inspection of the Site and observed an active burn pile that included imported vegetation and metal/concrete debris with no one attending the fire.
8. On January 23, 2025, a Notice of Violation (NOV) was issued to the City of Orange Beach ("the City"). On February 25, 2025, a response from the City was received that stated the City had awarded a contract in 2022 to GreenCo Services, LLC. ("GreenCo") to manage the disposal of residential vegetative debris collected by the City. The contract allowed for

open burning provided it “meet[s] all Baldwin County and State of Alabama safety standards and recommendations, including the acquisition of any necessary permits”. The response further stated that GreenCo conducted open burning of imported vegetation at the Site on three separate occasions.

9. The open burning of regulated materials observed at the Site on December 10, 2024, did not meet all the conditions of ADEM Admin. Code r. 335-3-3-.01(2), thus it constitutes a violation of ADEM Admin Code r. 335-3-3-.01(1).
10. Pursuant to Ala. Code § 22-22A-5(18)c., *as amended*, in determining the amount of any penalty, the Department must give consideration to the seriousness of the violations, including any irreparable harm to the environment and any threat to the health or safety of the public; the standard of care manifested by such person; the economic benefit which delayed compliance may confer upon such person; the nature, extent and degree of success of such person's efforts to minimize or mitigate the effects of such violations upon the environment; such person's history of previous violations; and the ability of such person to pay such penalty. Any civil penalty assessed pursuant to this authority shall not exceed \$25,000.00 for each violation, provided however, that the total penalty assessed in an order issued by the Department shall not exceed \$250,000.00. Each day such violation continues shall constitute a separate violation. In arrival at this civil penalty, the Department has considered the following:
 - A. SERIOUSNESS OF THE VIOLATION: GreenCo conducted open burning of imported vegetation and regulated materials in violation of the Department’s regulations. The Department considers this violation to be serious.

- B. THE STANDARD OF CARE: There appeared to be no care taken by GreenCo to comply with the applicable requirements of the ADEM Admin. Code r. 335-3-3-.01 and the AAPCA.
- C. ECONOMIC BENEFIT WHICH DELAYED COMPLIANCE MAY HAVE CONFERRED: The Department has determined that GreenCo derived an economic benefit by not properly disposing of imported vegetation and regulated waste in an approved landfill.
- D. EFFORTS TO MINIMIZE OR MITIGATE THE EFFECTS OF THE VIOLATION UPON THE ENVIRONMENT: There were no efforts by GreenCo to mitigate possible effects of these violations upon the environment at the time of the violations.
- E. HISTORY OF PREVIOUS VIOLATIONS: GreenCo has no known prior history with the Department for unauthorized open burning.
- F. THE ABILITY TO PAY: GreenCo has not alleged an inability to pay the civil penalty.
- G. OTHER FACTORS: The Department has carefully considered the six statutory penalty factors enumerated in Ala. Code § 22-22A-5(18)c., *as amended*, as well as the need for timely and effective enforcement, and has concluded that a civil penalty herein is appropriate (*See* “Attachment A”, which is hereby incorporated into these Findings).

ORDER

Based upon the foregoing FINDINGS and pursuant to Ala. Code §§22-22A-5(10), 22-22A-5(12), 22-22-5(18), and 22-28-18, *as amended*, it is hereby ORDERED:

- A. That, not later than forty-five days after the issuance of this Order, GreenCo shall pay to the Department a civil penalty in the amount of \$9,750.00 for the violations cited herein. Said penalty shall be made payable to the Alabama Department of Environmental Management by certified or cashier's check and shall be submitted to:

Office of General Counsel
Alabama Department of
Environmental Management
P.O. Box 301463
Montgomery, Alabama 36130-1463

- B. That, immediately upon receipt of this Order and continuing thereafter, GreenCo shall ensure immediate and future compliance with ADEM Admin. Code r. 335-3-3-.01 and the AAPCA.
- C. That, should any provision of this Order be declared by a court of competent jurisdiction or the Environmental Management Commission to be inconsistent with federal or state law and therefore unenforceable, the remaining provisions hereof shall remain in full force and effect.
- D. Except as otherwise set forth herein, this Order is not and shall not be interpreted to be a permit or modification of an existing permit under federal, state or local law, and shall not be construed to waive or relieve GreenCo of obligations to comply in the future with any permit or other written direction from the Department.
- E. That, issuance of this Administrative Order does not preclude the Department from seeking criminal fines or other appropriate sanctions or relief against GreenCo for the violations cited herein.

F. That, failure to comply with the provisions of this Administrative Order shall constitute cause for commencement of legal action by the Department against GreenCo for recovery of additional civil penalties, criminal fines, or other appropriate sanctions or relief.

ORDERED and ISSUED this _____ day of _____, 2025.

Lance R. LeFleur, Director
Alabama Department of Environmental Management
1400 Coliseum Boulevard
Montgomery, Alabama 36110-2059
(334) 271-7700

CERTIFICATE OF SERVICE

I, Aubrey H. White III, do hereby certify that I have served this Proposed Administrative Order upon the person(s) listed below by sending the same, postage paid, through the United States Mail **9489 0090 0027 6308 3034 98** with instructions to forward and return receipt, to:

David Green
GreenCo Service, LLC
11241 Access Drive
Suite A
Foley, Alabama 36536

DONE this the 25th day of March, 2025.



Aubrey H. White III
Chief - Air Division
Alabama Department of
Environmental Management

ATTACHMENT A

GreenCo Services, LLC Orange Beach, Baldwin County, AL

Violation*	Number of Violations*	Seriousness of Violation*	Standard of Care*	History of Previous Violations*	
Unauthorized open burning	3 Events	\$4,500	\$2,250	\$0	
					Total of Three Factors
TOTAL PER FACTOR		\$4,500	\$2,250	\$0	\$6,750

Adjustments to Amount of Initial Penalty	
Mitigating Factors (-)	
Ability to Pay (-)	
Other Factors (+/-)	
Total Adjustments (+/-) <i>Enter at Right</i>	\$0

Economic Benefit (+)	\$3,000
Amount of Initial Penalty	\$9,7500
Total Adjustments (+/-)	\$0
FINAL PENALTY	\$9,750.00

Footnotes

* See the "Department's Findings" portion of the Order for a detailed description of each violation and the penalty factors.