

ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

IN THE MATTER OF:)
)
Lee Roy Cosbie)
Tuscumbia, Colbert County, Alabama)

PROPOSED
ADMINISTRATIVE
ORDER NO: 22-XXX-AP

FINDINGS

Pursuant to the provisions of the Alabama Environmental Management Act, Ala. Code §§ 22-22A-1 to 22- 22A-17, as amended, the Alabama Air Pollution Control Act, Ala. Code §§ 22-28-1 to 22-28-23, as amended, the Alabama Department of Environmental Management (“Department” or “ADEM”) Administrative Code of Regulations (“ADEM Admin. Code R.”) promulgated pursuant thereto, and the federal Clean Air Act, 42 U.S.C. 7401 to 7671q, as amended, the Department makes the following FINDINGS:

1. Lee Roy Cosbie (Cosbie) owns/operates Affordable Tree Services, Inc., and owns real property located on Underwood Mountain Road (34.5992, -87.7617), Tuscumbia, Colbert County, Alabama (the “Site”). The Parcel Number associated with the Site is 2107260000001004.

2. The Department is a duly constituted department of the State of Alabama pursuant to Ala. Code §§ 22-22A-1 to 22-22A-17, as amended.

3. Pursuant to Ala. Code § 22-22A-4(n), as amended, the Department is the state air pollution control agency for the purposes of the federal Clean Air Act, 42 U.S.C. 7401 to 7671q, as amended. In addition, the Department is authorized to administer and

enforce the provisions of the Alabama Air Pollution Control Act, Ala. Code §§ 22-28-1 to 22-28-23, *as amended*.

4. ADEM Admin. Code r. 335-3-3-.01(2)(b)1 states that "...open burning must take place on the property on which the combustible fuel originates."

5. ADEM Admin. Code r. 335-3-3-.01(2)(b)4 states that "Only vegetation and untreated wood may be burned. It is unauthorized to open burn heavy oils, asphalt products, plastics, vinyl materials, insulation, paper, cardboard, natural or synthetic rubber, salvage or scrap materials, chemicals, garbage, treated or painted wood, or any trash."

6. ADEM Admin. Code r. 335-3-3-.01(2)(b)7 states that "The fire shall be attended at all times."

7. On July 25, 2022, the Department received a complaint regarding the continuous unauthorized open burning of imported vegetation and other miscellaneous materials being conducted by Cosbie at the Site.

8. On July 25, 2022, local Volunteer Fire Department and Alabama Forestry Commission representatives informed the Department that the open burning had been ongoing since July 20, 2022. Furthermore, a member of the Volunteer Fire Department made contact with a Cosbie employee at the Site on July 20, 2022 and the employee stated that Cosbie was in Florida, but was aware of the ongoing active burn at the Site.

9. On July 25, 2022, the Department conducted an inspection of the Site and observed a large active burn of imported vegetation, tires, fencing, metal, and other regulated items. Members of the local Volunteer Fire Department and Alabama Forestry Commission were also on Site during the inspection.

10. Pursuant to Ala. Code § 22-22A-5(18)c., *as amended*, in determining the amount of any penalty, the Department must give consideration to the seriousness of the

violations, including any irreparable harm to the environment and any threat to the health or safety of the public; the standard of care manifested by such person; the economic benefit which delayed compliance may confer upon such person; the nature, extent and degree of success of such person's efforts to minimize or mitigate the effects of such violations upon the environment; such person's history of previous violations; and the ability of such person to pay such penalty. Any civil penalty assessed pursuant to this authority shall not exceed \$25,000.00 for each violation, provided however, that the total penalty assessed in an order issued by the Department shall not exceed \$250,000.00. Each day such violation continues shall constitute a separate violation. In arriving at this civil penalty, the Department has considered the following:

A. SERIOUSNESS OF THE VIOLATION: Cosbie conducted unauthorized open burning of imported vegetation and other regulated materials after having been previously warned by the Department for the same violations. The Department considers these violations to be serious.

B. THE STANDARD OF CARE: There appeared to be no care taken by Cosbie to comply with the applicable requirements of the ADEM Admin. Code rs. 335-3-3-.01(2)(b)1, 335-3-3-.01(2)(b)4 and 335-3-3-.01(2)(b)7.

C. ECONOMIC BENEFIT WHICH DELAYED COMPLIANCE MAY HAVE CONFERRED: Cosbie likely derived an economic benefit by not legally disposing of the imported vegetation and other regulated materials.

D. EFFORTS TO MINIMIZE OR MITIGATE THE EFFECTS OF THE VIOLATION UPON THE ENVIRONMENT: There were no efforts by Cosbie to mitigate possible effects of these violations upon the environment at the time of the violations.

E. HISTORY OF PREVIOUS VIOLATIONS: On October 21, 2016, the Department issued a warning to Cosbie for conducting unauthorized open burning of imported vegetation and various refuse. The Department's Open Burning Regulations were explained to his employee, and a copy was left at Cosbie's office for reference. Cosbie's employee indicated an understanding of the Regulations and informed the Department personnel that the material would be passed along to Cosbie.

F. THE ABILITY TO PAY: Cosbie has not alleged an inability to pay the civil penalty.

G. OTHER FACTORS: The Department has carefully considered the six statutory penalty factors enumerated in Ala. Code § 22-22A-5(18)c., *as amended*, as well as the need for timely and effective enforcement, and has concluded that a civil penalty herein is appropriate (*See "Attachment A"*, which is hereby incorporated into these Findings).

ORDER

Based upon the foregoing FINDINGS and pursuant to Ala. Code §§22-22A-5(10), 22-22A-5(12), 22-22-5(18), and 22-28-18, *as amended*, it is hereby ORDERED:

A. That, not later than forty-five days after the issuance of this Order, Cosbie shall pay to the Department a civil penalty in the amount of \$10,000.00 for the violations cited herein. Said penalty shall be made payable to the Alabama Department of Environment Management by certified or cashier's check and shall be submitted to:

Office of General Counsel
Alabama Department of
Environmental Management
P.O. Box 301463
Montgomery, Alabama 36130-1463

B. That, immediately upon receipt of this Order and continuing thereafter, Cosbie shall ensure immediate and future compliance with ADEM Admin. Code rs. 335-3-3-.01(2)(b)1, 335-3-3-.01(2)(b)4 and 335-3-3-.01(2)(b)7.

C. That, should any provision of this Order be declared by a court of competent jurisdiction or the Environmental Management Commission to be inconsistent with Federal or State law and therefore unenforceable, the remaining provisions hereof shall remain in full force and effect.

D. Except as otherwise set forth herein, this Order is not and shall not be interpreted to be a permit or modification of an existing permit under federal, State or local law, and shall not be construed to waive or relieve Cosbie of his obligations to comply in the future with any permit or other written direction from the Department.

E. That, issuance of this Administrative Order does not preclude the Department from seeking criminal fines or other appropriate sanctions or relief against Cosbie for the violations cited herein.

F. That, failure to comply with the provisions of this Administrative Order shall constitute cause for commencement of legal action by the Department against Cosbie for recovery of additional civil penalties, criminal fines, or other appropriate sanctions or relief.

ORDERED and ISSUED this ____ day of _____, 2022.

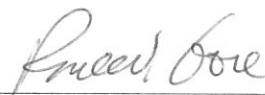
Lance R. LeFleur, Director
Alabama Department of Environmental
Management
1400 Coliseum Boulevard
Montgomery, Alabama 36110-2059
(334) 271-7700

CERTIFICATE OF SERVICE

I, Ronald W. Gore, do hereby certify that I have served this Proposed Administrative Order upon the person(s) listed below by sending the same, postage paid, through the United States Mail **9489 0090 0027 6202 3580 37** with instructions to forward and return receipt, to:

Mr. Lee Roy Cosbie
22903 Highway 72
Suite B
Tuscumbia, Alabama 35674

DONE this the 8th day of August, 2022.



Ronald W. Gore
Chief - Air Division
Alabama Department of
Environmental Management

ATTACHMENT A

Lee Roy Cosbie
Tuscumbia, Colbert County

Violation*	Number of Violations*	Seriousness of Violation*	Standard of Care*	History of Previous Violations*	
Unauthorized open burning	1	\$4,000	\$2,000	\$2,000	
					Total of Three Factors
TOTAL PER FACTOR		\$4,000	\$2,000	\$2,000	\$8,000

Adjustments to Amount of Initial Penalty	
Mitigating Factors (-)	
Ability to Pay (-)	
Other Factors (+/-)	
Total Adjustments (+/-) <i>Enter at Right</i>	\$0

Economic Benefit (+)	\$2,000
Amount of Initial Penalty	\$10,000
Total Adjustments (+/-)	\$0
FINAL PENALTY	\$10,000.00

Footnotes

* See the "Department's Findings" portion of the Order for a detailed description of each violation and the penalty factors.