

**ALABAMA DEPARTMENT OF
ENVIRONMENTAL MANAGEMENT**

IN THE MATTER OF: _____

Marlon Jackson _____
1960 County Road 55 UAD _____
Moundville, Hale County, Alabama _____

Order No. 22-XXX-SW

FINDINGS

Pursuant to the provisions of the Alabama Environmental Management Act, Ala. Code §§ 22-22A-1 to 22-22A-17, as amended; the Solid Wastes and Recyclable Materials Management Act (SWRMMA), Ala. Code §§ 22-27-1 to 22-27-18, as amended; and the Alabama Department of Environmental Management’s (hereinafter “ADEM” or “the Department”) Administrative Code of Regulations (hereinafter “ADEM Admin. Code r.”) promulgated pursuant thereto, the Department makes the following FINDINGS:

1. Mr. Marlon Jackson (hereinafter “Mr. Jackson”) is the owner of real property located at 1960 County Road 55 in Moundville, Hale County, Alabama (Parcel 0307260000039006) (hereinafter “the Site”), and is responsible for the operation of an unauthorized solid waste dump (hereinafter “UAD”) on the Site, which is the subject of this Administrative Order.

2. Pursuant to Ala. Code §§ 22-22A-1 to 22-22A-17, as amended, the Department is a duly constituted department of the State of Alabama.

3. Pursuant to Ala. Code § 22-22A-4(n), as amended, and Ala. Code § 22-27-9(a), as amended, the Department is the state agency authorized to administer and enforce the provisions of the SWRMMA, Ala. Code §§ 22-27-1 to 22-27-18, as amended.

4. Pursuant to Ala. Code § 22-27-10(b), as amended, and ADEM Admin. Code r. 335-13-11-.03(2), any person who participates in the creation or operation of an unauthorized dump, or contributed to an unauthorized dump, shall be responsible for the removal of the waste or otherwise the closure of the unauthorized dump in accordance with this article and rules of the department. If those who created, operated, or

contributed to an unauthorized dump do not remove or close the unauthorized dump, the landowner shall also be responsible for the removal or otherwise the closure of the unauthorized dump.

5. On May 27, 2021, pursuant to a complaint, Department personnel conducted an initial site inspection of the Site and observed the presence of a UAD. A subsequent review of Hale County property records revealed Mr. Jackson was the current owner and responsible party for the management and operation of the Site. The initial inspection, a subsequent follow-up inspections and a review of Mr. Jackson's compliance with certain requirements of Division 13 of the ADEM Admin. Code revealed the following:

Pursuant to ADEM Admin. Code rs. 335-13-1-.13(1)(a) and (2), unauthorized dumps are prohibited and must be closed in a manner determined to be necessary by the Department.

On May 27, 2021, Department personnel observed approximately forty-five cubic yards of shingles rubbish, electronic wiring and burned tire residue disposed on the Site without a permit from the Department, thereby constituting the creation of a UAD. Pursuant to its investigation, the Department has determined that Mr. Jackson is responsible for the UAD.

6. On September 16, 2021, Department personnel conducted a second inspection of the Site and observed the continued existence of an UAD. The volume of waste was documented to consist of approximately fifty cubic yards of construction and demolition waste, household waste rubbish and pallets. During the inspection, it was confirmed that Mr. Jackson had purchased the property and was responsible for the management of the solid wastes at the site, as well as the unauthorized burning of regulated solid waste materials.

7. On September 22, 2021, a Notice of Violation (NOV) was issued for an UAD consisting of approximately fifty cubic yards of household waste, construction and demolition waste, rubbish, dumped and partially burned at the Site. The NOV was delivered via United States Postal Service on October 1, 2021.

8. The Department did not receive a response to the NOV.

9. On November 5, 2021, Department personnel contacted Mr. Jackson via phone call to inquire as to the status of the required written response to the NOV. As of December 30, 2021, a written response to the NOV was not received.

10. On December 13, 2021, Department personnel conducted a third inspection of the Site and observed the continued existence of regulated solid wastes. At the time of inspection, approximately forty cubic yards of construction and demolition waste, household waste, rubbish, shingles and scrap metal were observed on the Site.

11. Pursuant to Ala. Code § 22-22A-5(18)c., as amended, in determining the amount of any penalty, the Department must give consideration to the seriousness of the violation, including any irreparable harm to the environment and any threat to the health or safety of the public; the standard of care manifested by such person; the economic benefit which delayed compliance may confer upon such person; the nature, extent, and degree of success of such person's efforts to minimize or mitigate the effects of such violation upon the environment; such person's history of previous violations; and the ability of such person to pay such penalty. Any civil penalty assessed pursuant to this authority shall not exceed \$25,000 for each violation, provided however, that the total penalty assessed in an order issued by the Department shall not exceed \$250,000. Each day such a violation continues shall constitute a separate violation. In arriving at this civil penalty, the Department has considered the following:

A. **SERIOUSNESS OF THE VIOLATION:** The creation, contribution to, or operation of a UAD is a public nuisance per se and a menace to public health. With regards to the UAD located on the Site, the Department is unaware of any irreparable harm to the environment, or any immediate threat to human health or to the safety of the public as a result of this violation.

B. **THE STANDARD OF CARE:** Mr. Jackson failed to abide by requirements applicable to the disposal of solid wastes and failed to comply with directives from the Department regarding the proper abatement and closure of the UAD.

C. ECONOMIC BENEFIT WHICH DELAYED COMPLIANCE MAY HAVE CONFERRED: The Department has been unable to ascertain if Mr. Jackson has realized a significant economic benefit as a result of the violation cited herein.

D. EFFORTS TO MINIMIZE OR MITIGATE THE EFFECTS OF THE VIOLATION UPON THE ENVIRONMENT: The Department is unaware of any efforts by Mr. Jackson to mitigate any potential effects upon the environment and human health that may have been caused as a result of the UAD.

E. HISTORY OF PREVIOUS VIOLATIONS: Based on a review of Department records, Mr. Jackson does not have a documented history of violations of the applicable requirements of Division 13 of the ADEM Admin. Code.

F. THE ABILITY TO PAY: The Department does not have any evidence indicating Mr. Jackson is unable to pay the civil penalty.

12. The Department has carefully considered the six statutory penalty factors enumerated in Ala. Code § 22-22A-5(18)c, as amended, as well as other factors, and has concluded that a civil penalty is appropriate for the violation cited herein (see Attachment A, which is made a part of the Department's FINDINGS).

ORDER

Based on the foregoing FINDINGS and pursuant to Ala. Code, §§ 22-22A-5(1), 22-22A-5(10), 22-22A-5(18), 22-27-4(b), 22-27-7, and 22-27-11, as amended, it is hereby ORDERED:

A. That, not later than forty-five days of issuance of this Order, Mr. Jackson shall pay to the Department a civil penalty in the amount of \$3,000 for the violation cited herein. The penalty shall be made payable to the Alabama Department of Environmental Management by certified or cashier's check or any other method of payment acceptable to the Department and shall be remitted to:

Office of General Counsel
Alabama Department of Environmental Management
P.O. Box 301463
Montgomery, Alabama 36130-1463

All payments shall reference Mr. Jackson's name and address and the ADEM Administrative Order number of this action.

B. That, immediately upon issuance of this Order and continuing each and every day thereafter, Mr. Jackson shall cease and desist from creating or operating any UADs.

C. That, within thirty days of issuance of this Order, Mr. Jackson shall commence and complete closure of the UAD on the Site in accordance with ADEM Admin. Code r. 335-13-1-.13(2)(b)1. Mr. Jackson shall remove and properly dispose all solid waste materials into a permitted landfill unit and comply with all applicable requirements of Division 335-13 of the ADEM Admin. Code.

D. That, within fifteen days of completion of all remediation activities, Mr. Jackson shall document closure activities by submitting the following information to the Department:

1. Time period in which the remediation activities occurred.
2. Total volume of waste removed from the Site.
3. Documentation that all regulated waste, to include both surface and subsurface waste, was removed from the Site.
4. A copy of waste receipts documenting that all regulated solid waste was taken to a permitted landfill.
5. Photographs of the Site, before and after remediation.
6. Documentation that the Site was properly closed to prevent erosion.
7. Documentation that the Site has been secured to prevent any future illegal dumping.

E. That, should any provision of this Order be declared by a court of competent jurisdiction or the Environmental Management Commission to be inconsistent with Federal or State law and, therefore, unenforceable, the remaining provisions hereof shall remain in full force and effect.

F. That the issuance of this Order does not preclude the Department from seeking criminal fines or other appropriate sanctions or relief against Mr. Jackson for the violation cited herein.

G. That failure to comply with the provisions of the Order shall constitute cause for commencement of legal action by the Department against Mr. Jackson for recovery of additional civil penalties, criminal fines, or other appropriate sanctions or relief.

ORDERED and ISSUED this ____ day of _____, 2022.

Lance R. LeFleur
Director

Attachment A

Marlon Jackson
 1960 County Road 55 Unauthorized Solid Waste Dump
 Moundville, Hale County, Alabama

Violation*	Number of Violations*	Seriousness of Violation*	Standard of Care*	History of Previous Violations*	
Creation and operation of an Unauthorized Dump	1	\$2,500	\$500	\$0	Total of Three Factors
TOTAL PER FACTOR		\$2,500	\$500	\$0	\$3,000

Adjustments to Amount of Initial Penalty*	
Mitigating Factors (-)	\$0
Ability to Pay (-)	\$0
Other Factors (+/-)	\$0
	\$0

Economic Benefit (+)*	\$0
Amount of Initial Penalty	\$3,000
Total Adjustments (+/-)	\$0
FINAL PENALTY	\$3,000

Footnotes

* See the "Findings" portion of the Order for a detailed description of each violation and the penalty factors.