ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

IN THE MATTER OF:	
Crestwood Corporation) Dothan, Houston County, Alabama)	CONSENT ORDER NO.
Air Facility ID No. 607-0021	

PREAMBLE

This Special Order by Consent is made and entered into by the Alabama Department of Environmental Management ("Department" or "ADEM") and Crestwood Corporation ("Permittee") pursuant to the provisions of the Alabama Environmental Management Act, Ala. Code §§ 22-22A-1 to 22-22A-17, as amended, the Alabama Air Pollution Control Act, Ala. Code §§ 22-28-1 to 22-28-23, as amended, and the regulations promulgated pursuant thereto.

STIPULATIONS

- 1. The Permittee operates a power generation facility ("Facility") known as Crestwood Corporation, located in Dothan, Houston County, Alabama (ADEM Air Facility ID No. 607-0021).
- 2. The Department is a duly constituted department of the State of Alabama pursuant to Ala. Code §§ 22-22A-1 to 22-22A-17, as amended.
- 3. Pursuant to <u>Ala. Code</u> § 22-22A-4(n), as amended, the Department is the state air pollution control agency for the purposes of the federal Clean Air Act, 42 U.S.C. 7401 to 7671q, as amended. In addition, the Department is authorized to administer and enforce the provisions of the Alabama Air Pollution Control Act, <u>Ala. Code</u> §§ 22-28-1 to 22-28-23, as amended.

- 4. The Permittee operates six (6) 1440 horsepower diesel generator engines ("Engines") at the Facility, under the authority of Synthetic Minor Operating Permit (SMOP) No. 607-0021-X006 ("Permit"), which was issued by the Department on July 7, 2015.
- 5. Proviso No. 17 of the Permit states the following: "These units are subject to the applicable requirements listed in Table 2b and 2d of 40 CFR 63 Subpart ZZZZ National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines (RICE)."
- 6. Proviso No. 18 of the Permit states the following: "These units are subject to the applicable initial and subsequent testing requirements listed in Table 3, 4, and 5 of 40 CFR 63 Subpart ZZZZ National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines (RICE)."
- 7. Tables 2b, 2d, and 5 of 40 CFR Part 63, Subpart ZZZZ, National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines ("Subpart ZZZZ") stipulate that the Engines comply with the requirements to reduce carbon monoxide emissions by installing oxidation catalysts with continuous temperature monitors on the exhausts of each engine.
- 8. According to 40 CFR 63.6612(a), the Permittee must conduct any initial performance test or other initial compliance demonstration according to Tables 4 and 5 to this subpart that apply to [the Permittee] within 180 days of May 3, 2013 for this Facility.

DEPARTMENT'S CONTENTIONS

- 9. On August 20, 2020, the Department conducted an onsite inspection of the Facility. After a post-inspection facility records review, the Department noted that the Permittee had not completed initial or subsequent testing required under Subpart ZZZZ.
- 10. On September 23, 2020, the Department issued a letter to the Permittee asking several questions, including the following:
- (a) Have any of the units at the Facility been tested in accordance with proviso 18 of the SMOP and 40 CFR Part 63, Subpart ZZZZ?
- (b) If the emission limits, testing, and reporting requirements of Subpart ZZZZ are applicable and required testing or reporting has not been completed, why has Crestwood not complied with the applicable requirements contained in the Permit and Subpart ZZZZ?
- 11. On October 6, 2020, the Permittee submitted a response to the letter stating that pollution control equipment was installed but never calibrated or tested.
- 12. The Permittee failed to properly install and operate the required control devices under Subpart ZZZZ until April 2021, violating the Permit and Subpart ZZZZ.
- 13. The Permittee failed to demonstrate compliance with the applicable emission limitations of Subpart ZZZZ within 180 days of the compliance date of May 3, 2013, violating the Permit and Subpart ZZZZ.
- 14. Pursuant to <u>Ala. Code</u> § 22-22A-5(18)c., as amended, in determining the amount of any penalty, the Department must give consideration to the seriousness of the violation, including any irreparable harm to the environment and any threat to the health or safety of the public; the standard of care manifested by such person; the economic benefit which delayed compliance may confer upon such person; the nature, extent and

degree of success of such person's efforts to minimize or mitigate the effects of such violation upon the environment; such person's history of previous violations; and the ability of such person to pay such penalty. Any civil penalty assessed pursuant to this authority shall not exceed \$25,000.00 for each violation, provided however, that the total penalty assessed in an order issued by the Department shall not exceed \$250,000.00. Each day such violation continues shall constitute a separate violation. In arriving at this civil penalty, the Department has considered the following.

- A. SERIOUSNESS OF THE VIOLATION: The Department considers the failure to properly install controls and complete required testing in accordance with Subpart ZZZZ and the Permit to be serious violations. However, the Department is not aware of any irreparable harm to the environment resulting from these violations.
- B. THE STANDARD OF CARE: The Permittee failed to exhibit a sufficient standard of care by violating the Permit and Subpart ZZZZ.
- C. ECONOMIC BENEFIT WHICH DELAYED COMPLIANCE MAY HAVE CONFERRED: The Permittee likely derived some economic benefit by failing to conduct stack tests by the compliance date(s) in Subpart ZZZZ and the Permit.
- D. EFFORTS TO MINIMIZE OR MITIGATE THE EFFECTS OF THE VIOLATION UPON THE ENVIRONMENT: The Department is not aware of any efforts to minimize or mitigate the effects of the violation upon the environment.
- E. HISTORY OF PREVIOUS VIOLATIONS: The Permittee has no recent history of enforcement actions with the Department regarding operation of the Engines.
- F. THE ABILITY TO PAY: The Permittee has not alleged an inability to pay the civil penalty.

- G. OTHER FACTORS: It should be noted that this Special Order by Consent is a negotiated settlement and, therefore, the Department has compromised the amount of the penalty in this matter in the spirit of cooperation and the desire to resolve this matter amicably, without incurring the unwarranted expense of litigation.
- 15. The Department has carefully considered the six statutory penalty factors enumerated in Ala. Code § 22-22A-5(18)c., as amended, as well as the need for timely and effective enforcement and, based upon the foregoing and attached contentions, has concluded that the civil penalty herein is appropriate (*See* "Attachment A", which is made a part of Department's Contentions).
- 16. The Department neither admits nor denies Permittee's contentions, which are set forth below. The Department has agreed to the terms of this Consent Order in an effort to resolve the alleged violations cited herein without the unwarranted expenditure of State resources in further prosecuting the above violations. The Department has determined that the terms contemplated in this Consent Order are in the best interests of the citizens of Alabama.

PERMITTEE'S CONTENTIONS

17. Permittee neither admits nor denies the Department's contentions. Permittee consents to abide by the terms of this Consent Order and to pay the civil penalty assessed herein.

ORDER

THEREFORE, the Permittee, along with the Department, desires to resolve and settle the compliance issues cited above. The Department has carefully considered the facts available to it and has considered the six penalty factors enumerated in <u>Ala. Code</u> §

22-22A-5(18)c., as amended, as well as the need for timely and effective enforcement, and the Department has determined that the following conditions are appropriate to address the violations alleged herein. Therefore, the Department and the Permittee agree to enter into this Consent Order with the following terms and conditions:

A. The Permittee agrees to pay to the Department a civil penalty in the total amount of \$19,500.00 in settlement of the violations alleged herein with thirteen monthly payments of \$1,500.00. The first payment will be due forty-five days from the effective date of this Consent Order and each payment thereafter will be due on the next business day of the following calendar month following the anniversary of the first payment. Failure to make payments as set out above may result in the Department's filing a civil action in the Circuit Court of Montgomery County to recover the civil penalty.

B. The Permittee agrees that all penalties due pursuant to this Consent Order shall be made payable to the Alabama Department of Environmental Management by certified or cashier's check and shall be remitted to:

Office of General Counsel Alabama Department of Environmental Management P.O. Box 301463 Montgomery, Alabama 36130-1463

- C. The Permittee agrees to comply with all requirements of ADEM Administrative Code div. 335-3 and the Permit immediately upon the effective date of this Order and continuing every day thereafter.
- D. The parties agree that this Consent Order shall apply to and be binding upon both parties, their directors, officers, and all persons or entities acting under or for them. Each signatory to this Consent Order certifies that he or she is fully authorized by the party

he or she represents to enter into the terms and conditions of this Consent Order, to execute the Consent Order on behalf of the party represented, and to legally bind such party.

- E. The parties agree that, subject to the terms of these presents and subject to provisions otherwise provided by statute, this Consent Order is intended to operate as a full resolution of the violations which are cited in this Consent Order.
- F. The Permittee agrees that it is not relieved from any liability if it fails to comply with any provision of this Consent Order.
- G For purposes of this Consent Order only, the Permittee agrees that the Department may properly bring an action to compel compliance with the terms and conditions contained herein in the Circuit Court of Montgomery County. The Permittee also agrees that in any action brought by the Department to compel compliance with the terms of this Agreement, the Permittee shall be limited to the defenses of Force Majeure, compliance with this Agreement and physical impossibility. A Force Majeure is defined as any event arising from causes that are not foreseeable and are beyond the reasonable control of the Permittee, including its contractors and consultants, which could not be overcome by due diligence (i.e., causes which could have been overcome or avoided by the exercise of due diligence will not be considered to have been beyond the reasonable control of the Permittee) and which delays or prevents performance by a date required by the Consent Order. Events such as unanticipated or increased costs of performance, changed economic circumstances, normal precipitation events, or failure to obtain federal, state, or local permits shall not constitute Force Majeure. Any request for a modification of a deadline must be accompanied by the reasons (including documentation) for each extension and the proposed extension time. This information shall be submitted to the

Department a minimum of ten working days prior to the original anticipated completion date. If the Department, after review of the extension request, finds the work was delayed because of conditions beyond the control and without the fault of the Permittee, the Department may extend the time as justified by the circumstances. The Department may also grant any other additional time extension as justified by the circumstances, but it is not obligated to do so.

- H. The Department and the Permittee agree that the sole purpose of this Consent Order is to resolve and dispose of all allegations and contentions stated herein concerning the factual circumstances referenced herein. Should additional facts and circumstances be discovered in the future concerning the facility which would constitute possible violations not addressed in this Consent Order, then such future violations may be addressed in Orders as may be issued by the Director, litigation initiated by the Department, or such other enforcement action as may be appropriate, and the Permittee shall not object to such future orders, litigation or enforcement action based on the issuance of this Consent Order if future orders, litigation or other enforcement action address new matters not raised in this Consent Order.
- I. The Department and the Permittee agree that this Consent Order shall be considered final and effective immediately upon signature of all parties. This Consent Order shall not be appealable, and the Permittee does hereby waive any hearing on the terms and conditions of same.
- J. The Department and the Permittee agree that this Order shall not affect the Permittee's obligation to comply with any Federal, State, or local laws or regulations.

K. The Department and the Permittee agree that final approval and entry into this Order are subject to the requirements that the Department give notice of proposed Orders to the public, and that the public have at least thirty days within which to comment on the Order.

L. The Department and the Permittee agree that, should any provision of this Order be declared by a court of competent jurisdiction or the Environmental Management Commission to be inconsistent with Federal or State law and therefore unenforceable, the remaining provisions hereof shall remain in full force and effect.

M. The Department and the Permittee agree that any modifications of this Order must be agreed to in writing signed by both parties.

N. The Department and the Permittee agree that, except as otherwise set forth herein, this Order is not and shall not be interpreted to be a permit or modification of an existing permit under Federal, State or local law, and shall not be construed to waive or relieve the Permittee of its obligations to comply in the future with any permit.

Executed in duplicate, with each part being an original.

CREST	WOOD	CORP	ORAT	TON

ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

Keid While		
(Signature of Authorized Representative)	Lance R. LeFleur	
Keith Whiddon (Printed Name)	Director	
Owner		
(Printed Title)		
Date Signed: Janvary 18,20	22 Date Executed:	

Attachment A

Crestwood Corporation Houston County

Facility ID No. 607-0021

Violation*	Number of Violations*	Seriousness of Violation*	Standard of Care*	History of Previous Violations*	Total of Three Factors
Failure to comply with the Permit and 40 CFR 63 Subpart ZZZZ prior to the specified compliance date	1	\$10,000.00	\$5,000.00	-	\$15,000.00
TOTAL PER FA	ICTOR	\$10,000.00	\$5,000.00	-	\$15,000.00

Adjustments to Amount of Initial Penalty		
Mitigating Factors (-)		
Ability to Pay (-)		
Other Factors (+/-)	-\$500	
Total Adjustments (+/-)	-\$500	

Economic Benefit (+)	\$5,000.00
Amount of Initial Penalty	\$15,000.00
Total Adjustments (+/-)	-\$500
FINAL PENALTY	\$19,500.00

Footnotes

^{*} See the "Department's Contentions" portion of the Order for a detailed description of each violation and the penalty factors.