

HOW THE
Birmingham Water Works
Implemented the
J100 (RAMCAP®)
Standard

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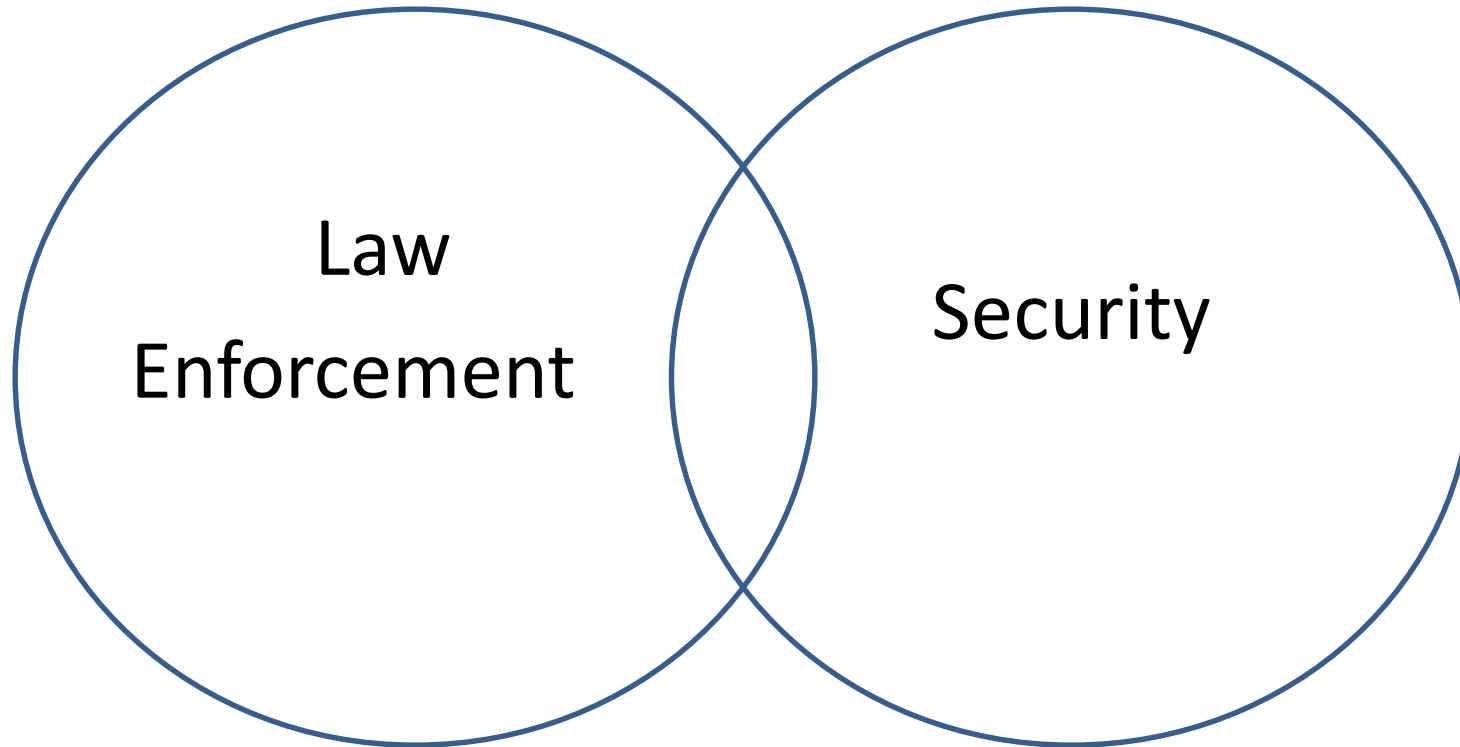


SECURITY



Imagi

Security vs. Law Enforcement



Primary Role of Security - to **Prevent** and **Deter**

Imagine the result



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What's to Come

Introductory Remarks

*Assets and
Malevolent
Threats*

*All-Hazards
Approach*

Risk Reduction

Imagine the result



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Context

Section 2013 of the America's Water Infrastructure Act of 2018 (AWIA) requires community water system's that serve more than 3,300 people to complete a risk and resilience assessment and develop an emergency response plan.

Imagine the result



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Important Dates

Serving
>100,000
People

Serving 50,000
to 99,999
People

Serving 3,301 to
49,999 People

Imagine the result

*Risk and Resilience
Assessment*

March 31, 2020

December 31, 2020

June 30, 2021

*Emergency
Response Plan*

September 30, 2020

June 30, 2021

December 30, 2021



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**Risk Analysis
and
Management
for Critical
Asset
Protection –
RAMCAP®**

*ANSI/ASME-ITI/AWWA-J100 : a voluntary, consensus-based standard to support utilities becoming more **secure** and **resilient***

AWWA and ASME-ITI developed the J100 standard in response to recent natural disasters and it was intended to help water and wastewater utilities identify potential threats to U.S. water infrastructure and prepare for or mitigate damage

In-short, it focuses on an “all hazards” approach.

Imagine the result



Risk Analysis and Management for Critical Asset Protection

J100 differentiates itself from previous RAM-WSM methodology by providing guidance for calculating:

The Probability of Attack

**The Probability of Occurrence
of natural hazard**

Asset and utility resilience

Imagine the result



What Was Covered

The BWWB Vulnerability Assessment update included a review of each of the elements identified below:



- Raw water pipes and facilities
- Physical barriers
- Water collection and treatment
- Water storage and distribution facilities
- Use, storage & handling of various chemicals
- Operation and maintenance of the system

Imagine the result



What Else is Covered

Computer Systems

- Data Center
- Laboratory Information Management System
- Financial and Billing Systems
- Filter Plant Distributed Control Systems
- Remote site SCADA RTU panel PLCs
- Raw water PLCs

Imagine the result



The Players



Imagine the result

BWWB Core Security Task Force

Responsible for completing the vulnerability assessment and recommending improvements

Knowledge and experience included

**Water
Purification**

Pumping

SCADA/ IT

Security

**Engineering
&
Project
management**

**Electrical
System
Experts**

**Financial
Systems**



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The Process

(workshop-based
approach)

The Task Force met to complete tasks required by RAM-WSM and to incorporate elements of J100



WORKSHOPS

- Facility Prioritization
- Critical Asset Identification
- Threat Assessment
- Consequence Assessment
- Risk Analysis - RAM-WSM & J100
- Risk Reduction Alternatives

Imagine the result

Facility Prioritization Workshop

- Identified facilities requiring ***particular attention*** when searching for critical assets.
- Helped prioritize proposed ***risk reduction ideas***

BWWB Mission Objectives

Maintaining Fire and
Sanitary Water Supply

Maintaining Potable
Water Supply

Supporting Critical Customers

Specific Aspects of Each Facility Considered

Capacity

Water Quality

Geographic Extent

Critical Customers

Maintaining Pressure

Imagine the result



Critical Asset Workshop

- Identified “**Single Points of Failure**” within the water system (*assets without which BWWB cannot meet objectives*)
- Identified **Critical Assets** of the system that warranted the **highest level of attention**



Imagine the result

Critical Asset Workshop

Risk Equation Applied to Each Critical Asset

$$R = (T) \times (V) \times (C)$$

R: Asset Risk Value

**T: Probability of Threat
(Ranges from 0-1)**

**V: Vulnerability to Threat
(Ranges from 0-1)**

**C: Consequence of
Occurrence (\$)**

Imagine the result

Threat Assessment Workshop

- BWWB Core Security Task Force stepped through a simulated terrorist cell attack on the BWWB based on their collective knowledge of the system.



Imagine the result

**Worst
Case
Scenarios**

**Adversary
pathways**

Examined for each High Priority facility

Threat Assessment Workshop

Tornado



Additional threats will be taken into account under J100: Natural Hazards

Flood



Earthquake



Hurricane



Imagine the result

Consequence Assessment Workshop

The loss of a critical asset was evaluated in terms of the following measures of consequence, as defined in J100



- Economic Loss
- Community impact

- Number of injuries
- Deaths

Imagine the result

Risk Analysis Workshop RAM-WSM Methodology



Imagine the result

- Calculated the relative risk associated with each of our critical assets
- Established a risk mitigation target
- Risk values were calculated using the RAM-WSM equation $R = P_A \times (1 - P_E) \times C$.
- Risk values are asset-specific: calculation was performed for each critical asset developed.
- **RAM-W Methodology: P_A equal to 1.0 in every case.**
- P_E appear as high (0.9), high/medium (0.7), medium (0.5), or low (0.1), as applicable.

Risk Analysis Workshop

J100 Methodology



Imagine the result

- **J100 Risk Analysis assumes that the likelihood of an attack is not equal to 1.**
- J100 Risk Analysis allows calculation of a Proxy Measure to calculate the likelihood of an adversarial attack on a *specific metro region* and asset by placing metro regions in Tiers.
- Birmingham : Tier 7 after review of Appendix F of the J100 Document.
- Guidance for consequence and vulnerability given in Appendix B.

Risk Analysis Workshop

J100 Methodology

RISK ANALYSIS: Natural Hazards

- Appendix G of the J100, takes into account Natural Hazard risks for each
- Used elements of J100 to measure BWWB risk of potential natural hazards for the following
 - Tornadoes
 - Earthquakes
 - Floods
 - Hurricanes

Imagine the result



Tornadoes



**Tornado Hazard
measures risk**

**Statewide
Data &
County
Data***

**Strong
Violent
Tornadoes
(EF2-EF5)**

**Hazard risk
analysis**

(*<http://www.awwa.org/standardj100>)

Imagine the result

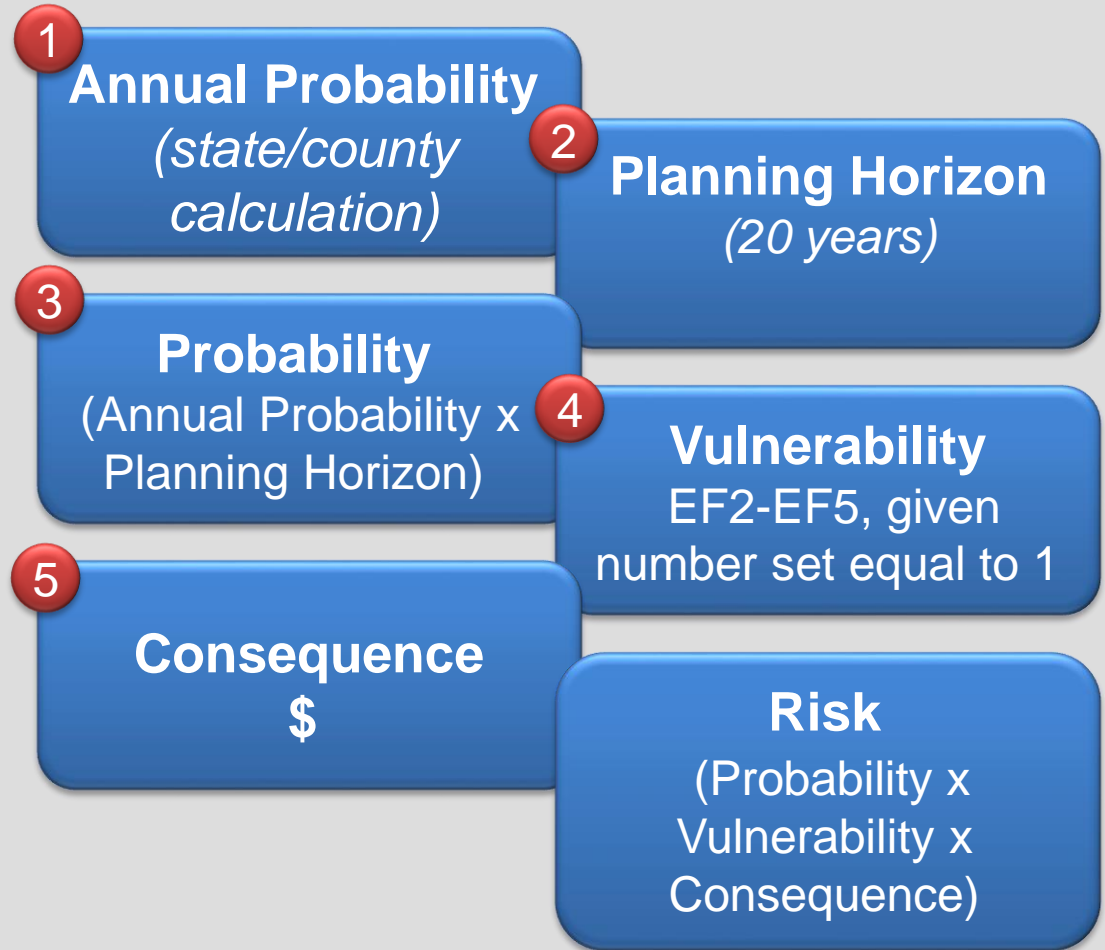


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Tornadoes



Risk calculation consisted of five components



Imagine the result

Tornadoes

Tornado hazard risk calculation:

$$R_T = P_T \times V_T \times C_T$$



R_T = Risk associated with a Tornado

P_T = Probability of a Tornado

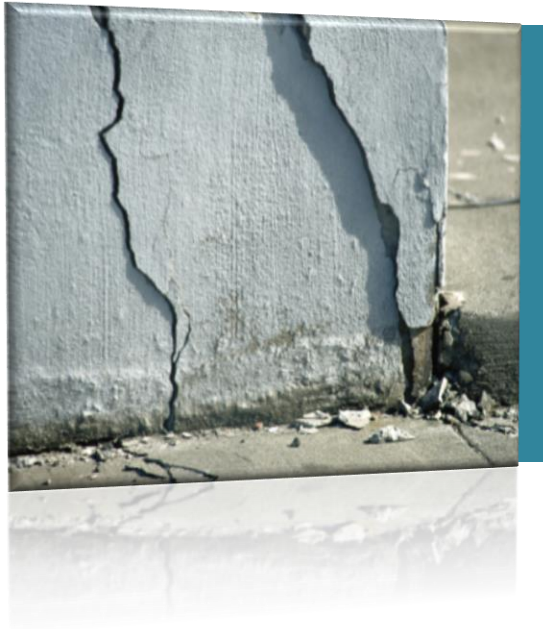
(Probability X 20 Year Planning Horizon)

V_T = Vulnerability to Tornado (assumed to be 1)

C_T = Consequence of a Tornado

Imagine the result

Earthquakes



Imagine the result

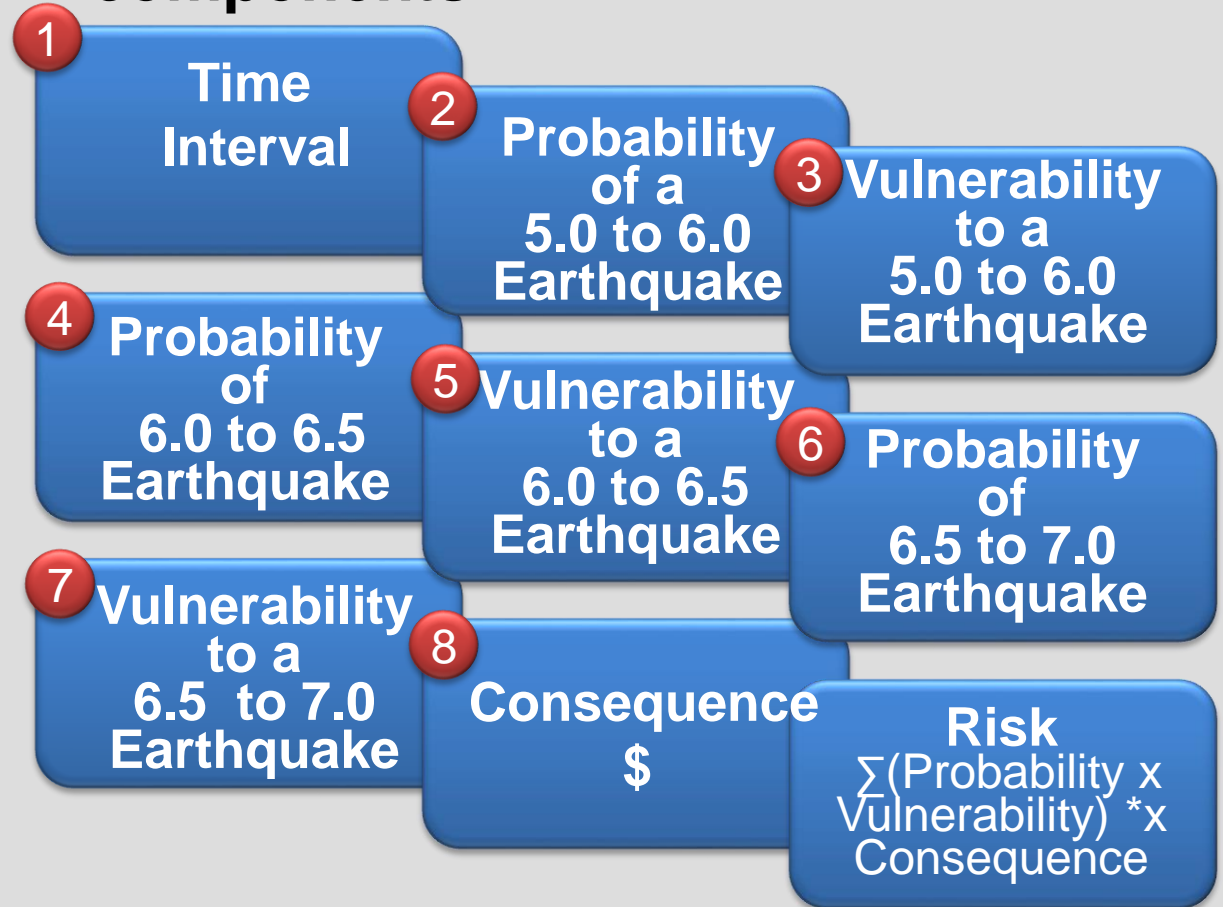
- Hazard risk analysis
US Geographical Survey website data
(<http://eqint.cr.usgs.gov/eqprob/2002/index.php>)
 - Risk for each critical asset for Earthquakes of different sizes:
 - $> 5.0, \leq 6.0$
 - $> 6.0, \leq 6.5$
 - $> 6.5, < 7.0$
- Given data in Appendix G of J100.

Earthquakes



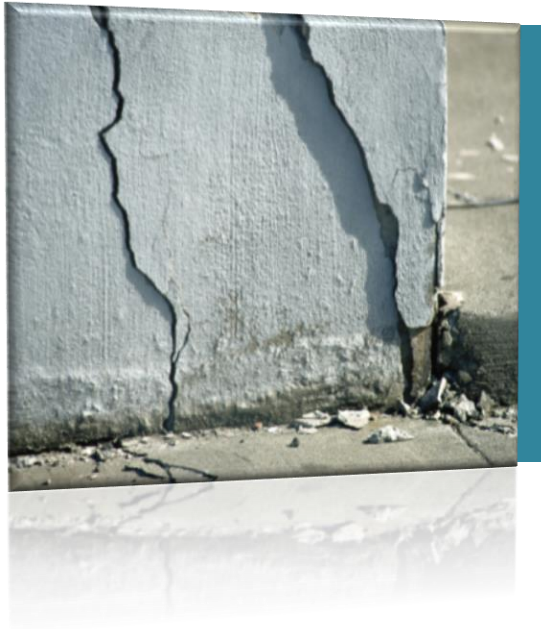
Imagine the result

Risk calculation consisted of eight components



*for each class of earthquake

Earthquakes



Imagine the result

Earthquake hazard risk calculation:

$$R_E = \sum(P_E \times V_E \times C_E)$$

R_E = sum of risks associated with each size of earthquake

P_E = Probability of size of each earthquake

(Probability X 20 Year Planning Horizon)

V_E = Vulnerability to Earthquake of each size

C_E = Consequence of an Earthquake

*for each class of earthquake



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Floods



Imagine the result

- Highly dependent on location of structures and equipment within system.
- J100 references the use of FEMA Flood Insurance Rate Maps (FIRMs)
- Flood Zone maps were analyzed to determine facilities that fall within the High Risk areas.
- BWWB determined that only one facility fell within the high risk area.

Floods



Imagine the result

Flood hazard risk calculation:

$$R_F = P_F \times C_F$$

R_F = Risk associated with a Flood

P_F = Probability of a Flood

(0.01/year X 20 Year Planning Horizon)

C_F = Consequence of a Flood

Hurricanes



Imagine the result

- The Hurricane hazard measures all Category One Hurricanes and greater on the Saffir-Simpson scale.
- After review of the National Hurricane Center Risk Analysis Program for the return period of hurricanes it was determined that the Birmingham metro regional structures are not susceptible specifically to Hurricane damage.
- Damage would be from other related threats (floods and tornadoes)

Risk Reduction Alternatives Workshop



Imagine the result

Approach

- Developed a list of potential risk reduction ideas
- Considered Intrusion alarms, access control devices, and surveillance cameras
- Looked at standby-power generators
- Looked at conversion from gaseous chlorine to hypochlorite for disinfection
- Updated our Emergency Response Plan to reflect “All Hazards” approach

Risk Reduction Alternatives Workshop

- Looked at installing retaining wall/levee for flood prone area
- Looked at redundant power feeds for plants
- Looked at determining fault line designation near critical assets

Imagine the result



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Risk Reduction Alternatives Workshop



Imagine the result

Next steps

- Developed a list of general and site specific risk reduction ideas to present to key decision makers
- Evaluated the ideas and formulate a plan for improving the overall security and natural hazard risk reduction of our utility
- Items will be addressed in the Capital Improvement Plan budgeting process and in Emergency Response training.





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Standard**

Q&A



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