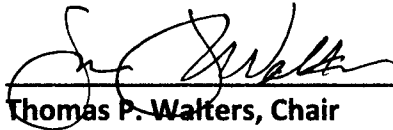


**8/12/22**

**Minutes  
Environmental Management Commission Meeting  
Alabama Department of Environmental Management Building  
1400 Coliseum Boulevard  
Montgomery, Alabama 36110-2400  
June 10, 2022**

**This is to certify that the Minutes contained herein are a true and accurate account of actions taken by the Alabama Environmental Management Commission on June 10, 2022.**

A handwritten signature in black ink, appearing to read 'T. Walters', is written over a horizontal line.

**Thomas P. Walters, Chair**

**Alabama Environmental Management Commission**

**Certified this 12th day of August 2022.**

**Minutes**  
**Environmental Management Commission Meeting**  
**Alabama Department of Environmental Management Building**  
**1400 Coliseum Boulevard**  
**Montgomery, Alabama 36110-2400**  
**June 10, 2022**

**Convened: 11:00 a.m.**  
**Adjourned: 11:09 a.m.**

**Part A**

**Transcript**  
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**Part B**

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## Part A

**ALABAMA ENVIRONMENTAL MANAGEMENT  
Commission Meeting on 06/10/2022**

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ALABAMA ENVIRONMENTAL MANAGEMENT  
COMMISSION MEETING

ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

Alabama Room (Main Conference Room)

1400 Coliseum Boulevard

Montgomery, Alabama 36110-2400

June 10, 2022

11:00 a.m.

25 Taken by: Victoria M. Castillo, ACCR No. 17

1 A P P E A R A N C E S

2

3 COMMISSION MEMBERS PRESENT:

4 H. Lanier Brown, II, Esq.

5 Kevin McKinstry

6 Mary J. Merritt

7 Samuel L. Miller, M.D.

8 Ruby L. Perry, D.V.M.

9 Thomas P. Walters, P.E., Chair

10

11 COMMISSION MEMBER NOT PRESENT:

12 John (Jay) H. Masingill, III, Vice Chair

13

14 ALSO PRESENT:

15 Robert D. Tambling, AEMC Legal Counsel

16 Debi Thomas, AEMC Executive Assistant

17 Marilyn G. Elliott, ADEM Deputy Director

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1 (Proceedings began at  
2 11:00 a.m.)

3 MR. WALTERS: We're going to  
4 call the meeting to order. This is the June 10,  
5 2022 meeting of the Alabama Environmental  
6 Management Commission. And we do have a quorum.  
7 We're missing one Commissioner today, but we do  
8 have a quorum. I will call the meeting to order.

9 First item on the agenda is the  
10 consideration of the minutes of the meeting held  
11 on April 8th, 2022.

12 I will entertain a motion from the  
13 Commission regarding the minutes.

14 DR. MILLER: I move we accept  
15 the minutes as written.

16 DR. PERRY: Second.

17 MR. WALTERS: A motion and we  
18 have a second.

19 Any discussion regarding the motion?

20 (No response.)

21 MR. WALTERS: All those in favor  
22 signify by saying "aye."

23 (All Commissioners affirm.)

24 MR. WALTERS: Any opposed?

25 (No response.)

1 MR. WALTERS: Motion carries.

2 Agenda item number two is the report  
3 from the ADEM Director. But as you noticed, our  
4 ADEM Director is not here today. He is actually  
5 on vacation, so we're going to skip that item and  
6 not have a report. So he will have a big report  
7 at the next meeting, I'm sure.

8 Item number three is the report from  
9 the Commission Chair. This time of year we  
10 typically start the evaluation of the Director's  
11 job performance and so we're going to be  
12 requesting written comments from the Commission  
13 members via memo. I will be sending that out.  
14 The notice will also be providing the opportunity  
15 for interested persons to submit comments which  
16 will be posted on the ADEM website and e-mailed  
17 to the Advance Notice of Commission Meeting  
18 Notification List.

19 Comments on Director LeFleur's job  
20 performance should cover from the period of  
21 October 9th, 2021, the day after the Commission  
22 reached the decision on the last evaluation, to  
23 July 29, 2022, which is the deadline for receipt  
24 of comments for the upcoming evaluation.  
25 Compilation of the written comments received will



1 be compiled as part of the evaluation process.  
2 Other than that, I have no additional comments to  
3 report on.

4 So we will move on to agenda item  
5 number four, which is consideration of the  
6 proposed amendments to ADEM Administrative Code  
7 Division 335-13, Solid Waste Program regulations.

8 This item is to amend ADEM  
9 Administrative Code Division 335-13, Solid Waste  
10 Program Regulations, amend the existing  
11 regulations for the beneficial use of by-product  
12 materials for the purpose of land application.  
13 Also proposed is the addition of new standards  
14 and procedures for the operating criteria for  
15 food processing residuals, FPR, and FPR treatment  
16 impoundments.

17 At this time I will call on the  
18 Department for comments.

19 MR. COBB: Thank you,  
20 Mr. Chairman, and good morning, Commissioners.  
21 I'm Stephen Cobb, Chief of the Land Division.  
22 And I'm here today to recommend that the  
23 Commission adopt the proposed amendments to the  
24 Department's Division 13, Chapter 16 regulations  
25 titled Requirements for Beneficial Use of

1 By-product Materials for the Purpose of Land  
2 Application.

3           The revisions to this chapter of the  
4 ADEM Administrative Code are being proposed to  
5 amend the existing regulations for beneficial use  
6 of by-product materials for the purpose of land  
7 application. The amendments include updating and  
8 adding definitions, updating requirements for  
9 land application of by-product materials, amending  
10 the registration requirements, and enhancing the  
11 recordkeeping and recording requirements in these  
12 regulations. In addition, new standards and  
13 procedures for the management of food processing  
14 residuals and food processing residual treatment  
15 impoundments are being added.

16           The proposed revisions to the  
17 Division 13 regulations were the subject of a  
18 public comment period which ran from January 16th  
19 to March 17th, 2022. A public hearing was held  
20 at the Department on March 17th. Oral comments  
21 were received during the hearing and written  
22 comments were received during the public comment  
23 period.

24           Based on the comments received, the  
25 proposed regulations have been revised to clarify

1 the definition of biosolids, to clarify the  
2 nutrient management plan requirements for mine  
3 land recovery sites, and to clarify the run-on  
4 management requirements for food processing  
5 residual treatment impoundments. No other  
6 changes were made to the proposed regulations as  
7 a result of the remaining comments received.

8           The revised regulations and the  
9 Department's response to the comments received  
10 are included in the rulemaking package which has  
11 been submitted for your consideration.

12           The Department asks that the  
13 Commission adopt the proposed changes to the  
14 Division 13, Chapter 16 regulations, and I will  
15 be happy to answer any questions that you might  
16 have.

17           MR. WALTERS: Any members of the  
18 Commission have any comments or questions of  
19 Mr. Cobb?

20           I was just going to comment that I  
21 reviewed a lot of those comments and one thing  
22 was I was I guess impressed from the standpoint  
23 of the feedback we got and the process itself.

24           I guess can you comment on just how  
25 you think adopting these new regs is going to aid

1 your Department in dealing with this matter?

2 MR. COBB: Certainly,  
3 Mr. Chairman. As you know, when we initially  
4 promulgated these regulations about two years  
5 ago, we indicated at the time that a part of the  
6 process was learning more about how these  
7 materials were currently being managed in the  
8 state. In the past two years, we have conducted  
9 numerous inspections, we have responded to  
10 numerous complaints, we have visited facilities,  
11 and we have learned a lot about that. This set  
12 of regulations is the result of that two years of  
13 implementation to upgrade the regulations in the  
14 areas that we have seen needed upgrade. It is  
15 part of a continuing process that we will  
16 continue to evaluate the rules as we go forward  
17 and make needed adjustments as necessary to keep  
18 the regulations where they need to be.

19 MR. WALTERS: Okay. Very good.  
20 Thank you.

21 At this time I will entertain a  
22 motion from the Commission regarding proposed  
23 amendments to the Solid Waste Program  
24 Regulations.

25 MR. BROWN: Move to adopt the

1 proposed amendments to ADEM Administrative Code  
2 Division 335-13 as presented by the Department.

3 MR. WALTERS: I have a motion.

4 MS. MERRITT: Second.

5 MR. WALTERS: I have a motion  
6 and a second.

7 Any other comments regarding the  
8 motion?

9 (No response.)

10 MR. WALTERS: At this time I  
11 will call for the question. All those in favor  
12 of adopting the proposed amendments, please  
13 signify by saying "aye."

14 (All Commissioners affirm.)

15 MR. WALTERS: Any opposed?

16 (No response.)

17 MR. WALTERS: Motion carries.

18 MR. COBB: Thank you,

19 Mr. Chairman.

20 MR. WALTERS: Okay. Agenda  
21 item number five is other business. Do we have  
22 any other business to be brought before the  
23 Commission today?

24 (No response.)

25 MR. WALTERS: Hearing none, we

1 will go on to item six which is the future  
2 business session. The next Commission meeting  
3 date is August 12th, 2022.

4 Any Commissioners know of their not  
5 being available on the 12th?

6 (No response.)

7 MR. WALTERS: That's good.  
8 Very good. And do we have any -- we don't have  
9 any public comment registered?

10 MS. THOMAS: No.

11 MR. BROWN: I move to adjourn.

12 MR. WALTERS: I have a motion  
13 to adjourn.

14 MS. MERRITT: Second.

15 MR. WALTERS: All those in  
16 favor say "aye."

17 (All Commissioners affirm.)

18 MR. WALTERS: We stand  
19 adjourned. Thank you.

20 (Proceedings concluded at  
21 11:09 a.m.)

22 \*\*\*\*\*

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25

1 STATE OF ALABAMA)

2 COUNTY OF ELMORE)

3

4

5 I hereby certify that the above  
6 proceedings were taken down by me and transcribed  
7 by me using computer-aided transcription and that  
8 the above is a true and accurate transcript of  
9 said proceedings taken down by me and transcribed  
10 by me.

11 I further certify that I am neither  
12 of kin nor of counsel to any of the parties nor  
13 in anywise financially interested in the outcome  
14 of this case.

15 I further certify that I am duly  
16 licensed by the Alabama Board of Court Reporting  
17 as a Certified Court Reporter as evidenced by the  
18 ACCR number following my name found below.

19

20

21

22

23

*Victoria Castillo*

24

VICTORIA CASTILLO, ACCR #17, 9/30/22

25

FREELANCE COURT REPORTER

**ALABAMA ENVIRONMENTAL MANAGEMENT  
Commission Meeting on 06/10/2022**

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ALABAMA ENVIRONMENTAL MANAGEMENT

Commission Meeting on 06/10/2022

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**Part B**

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**Attachment 2 Resolution adopting amendments to ADEM Administrative Code 335-13, Solid Waste Program Regulations, and Attachment A, Adopted Revised Proposed (after comments) Rules (Agenda Item 4)**

**Attachment 1**

5/11/22

AGENDA\*  
MEETING OF THE  
ALABAMA ENVIRONMENTAL MANAGEMENT COMMISSION

DATE: June 10, 2022

TIME: 11:00 a.m.

LOCATION: Alabama Department of Environmental Management (ADEM) Building  
Alabama Room (Main Conference Room)  
1400 Coliseum Boulevard  
Montgomery, Alabama 36110-2400

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\* The Agenda for this meeting will be available on the ADEM website, [www.adem.alabama.gov](http://www.adem.alabama.gov),  
under Environmental Management Commission

\*\* The Minutes for this meeting will be available on the ADEM website  
under Environmental Management Commission



1. CONSIDERATION OF MINUTES OF MEETING HELD ON APRIL 8, 2022
2. REPORT FROM THE ADEM DIRECTOR
3. REPORT FROM THE COMMISSION CHAIR
4. CONSIDERATION OF PROPOSED AMENDMENTS TO ADEM ADMINISTRATIVE CODE DIVISION 335-13, SOLID WASTE PROGRAM REGULATIONS

The Commission will consider proposed amendments to ADEM Administrative Code Division 335-13, Solid Waste Program Regulations. Revisions to ADEM Administrative Code Chapter 335-13-16 are being proposed to amend existing regulations for the beneficial use of by-product materials for the purpose of land application. In addition, new standards and procedures for the operating criteria for Food Processing Residuals (“FPR”), and FPR Treatment Impoundments are being added. The Department held a public hearing on the proposed amendments on March 17, 2022.

5. OTHER BUSINESS
6. FUTURE BUSINESS SESSIONS

PUBLIC COMMENT PERIOD

BRIEF STATEMENTS BY MEMBERS OF THE PUBLIC REGISTERED TO SPEAK

Members of the public that wish to make a brief statement at a Commission meeting may do so by first signing in on a register maintained by the Commission office prior to each regularly scheduled meeting. The register will close ten minutes prior to convening each meeting of the Commission. Following completion of all agenda items, the Commission Chair will call on members of the public wishing to make a statement in the order their names appear on the register. Speakers are encouraged to limit their statement to matters that directly relate to the Commission’s functions. Speakers will be asked to observe a three minute time limit. While an effort will be made to hear all members of the public signed on the register, the Commission may place reasonable limitations on the number of speakers to be heard. (Guideline 11, Guidelines for Public Comment).

The Guidelines for Public Comment are used in the application of ADEM Administrative Code 335-2, Environmental Management Commission Regulations, Rule 335-2-3-.05, Agenda and Public Participation. The Guidelines for Public Comment serve to educate and inform the public as to how the Commission interprets and intends to apply the Rule. The revised Rule 335-2-3-.05 was effective October 7, 2016.

**Attachment 2**

**ENVIRONMENTAL MANAGEMENT COMMISSION  
RESOLUTION**

WHEREAS, the Alabama Department of Environmental Management gave notice of a public hearing on the proposed revisions to ADEM Admin. Code 335-13 of the Department's Land Division – Solid Waste Program Rules in accordance with Ala. Code § 22-22A-8 (2006 Rplc. Vol.) and Ala. Code § 41-22-4 (2000 Rplc. Vol.); and

WHEREAS, a public hearing was held before a representative of the Alabama Department of Environmental Management designated by the Environmental Management Commission for the purpose of receiving data, views and arguments on the amendment of such proposed rules; and

WHEREAS, the Alabama Department of Environmental Management has reviewed the oral and written submissions introduced into the hearing record, and has prepared a concise statement of the principal reasons for and against the adoption of the proposed rules incorporating therein its reasons for the adoption of certain revisions to the proposed rules in response to oral and written submissions, such revisions, where appropriate, having been incorporated into the proposed rules attached hereto; and

WHEREAS, the Environmental Management Commission has considered fully all oral and written submissions respecting the proposed amendments and the Reconciliation Statement prepared by the Alabama Department of Environmental Management.

NOW THEREFORE, pursuant to Ala. Code. §§ 22-27-2, 22-27-7, 22-27-9, 22-27-12 (2006 Rplc. Vol.), and Ala. Code. § 41-22-5 (2000 Rplc. Vol.), as duly appointed members of the Environmental Management Commission, we do hereby adopt and promulgate these revisions to division 335-13 [rules 335-13-16-.02/Definitions(Amend); 335-13-16-.03/Specific Requirements for Land Application of By-Product Materials (Amend); 335-13-16-.04/ Registration Application Requirements (Amend); 335-13-16-.05/ Operating Criteria for Storage, Staging and Land Application of By-Product Materials (Amend); 335-13-16-.06/ Operating Criteria for Mine-Land

**ENVIRONMENTAL MANAGEMENT COMMISSION  
RESOLUTION**

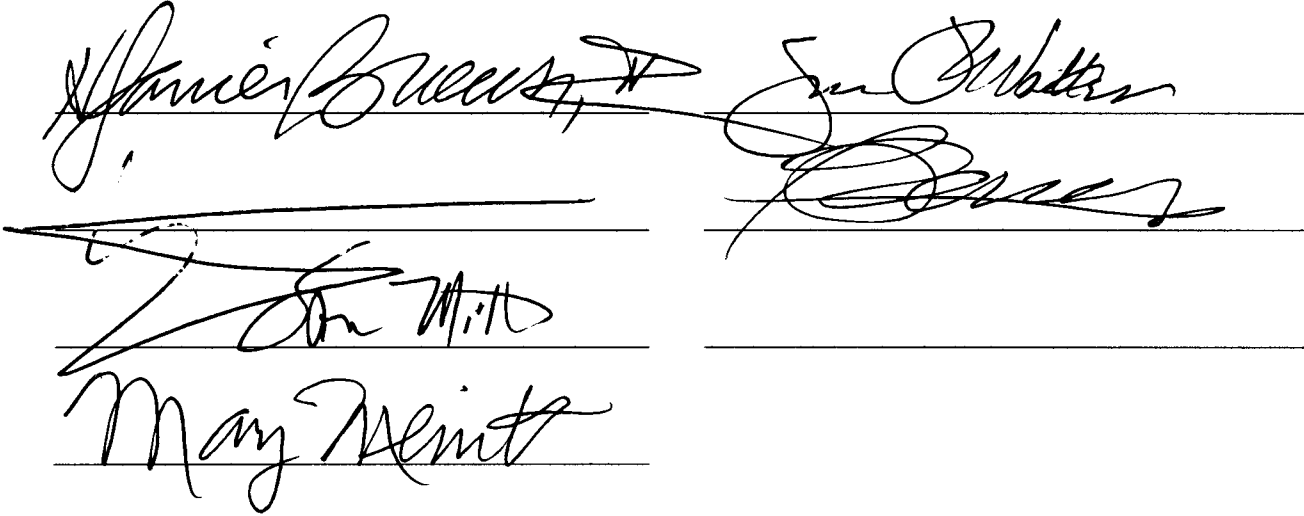
Recovery (Amend); 335-13-16-.07/ Operating Criteria for Food Processing Residuals (Amend); 335-13-16-.08/ Operating Criteria for Food Processing Residuals Treatment Impoundments (New); 335-13-16-.09/ Recordkeeping and Reporting Requirements (New); 335-13-16-.10/ Variances (New); 335-13-16-Appendix I/ Constituent Concentration Limits (New)] of the Department's Land Division – Solid Waste Program rules, administrative code attached hereto, to become effective forty-five days, unless otherwise indicated, after filing with the Alabama Legislative Services Agency.

**ENVIRONMENTAL MANAGEMENT COMMISSION  
RESOLUTION**

ADEM Admin. Code division 335-13 – Solid Waste Program

IN WITNESS WHEREOF, we have affixed our signatures below on this 10<sup>th</sup> day of June  
2022.

APPROVED:

The 'APPROVED' section contains five handwritten signatures on horizontal lines. From top to bottom, the signatures are: 1. A signature that appears to be 'James Bueckert' with a checkmark to the left. 2. A signature that appears to be 'Tom Walters'. 3. A signature that appears to be 'Tom Mills'. 4. A signature that appears to be 'Mary Heintz'. 5. A signature that is mostly obscured by a large horizontal scribble.

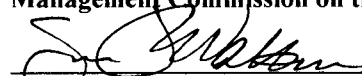
DISAPPROVED:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

ABSTAINED:

\_\_\_\_\_

This is to certify that this Resolution is a true and accurate  
account of the actions taken by the Environmental  
Management Commission on this 10th day of June 2022.

  
\_\_\_\_\_  
Thomas P. Walters, Chair  
Environmental Management Commission  
Certified this 10th day of June 2022

**ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT LAND  
DIVISION - SOLID WASTE PROGRAM**

**CHAPTER 335-13-16  
REQUIREMENTS FOR BENEFICIAL USE OF BY-PRODUCT MATERIALS FOR  
THE PURPOSE OF LAND APPLICATION**

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**335-13-16-.01 Purpose.** The purpose of this chapter is to establish procedures to encourage and regulate the land application of eligible non-hazardous by-product materials within the State.

**Author:** S. Scott Story

**Statutory Authority:** Code of Alabama 1975, §22-27-9 and §22-27-12

**History:** Filed: February 28, 2020; Effective: April 13, 2020.

**335-13-16-.02 Definitions.** For the purpose of this chapter, the following terms have the meaning given below:

(1) "Agronomic Rate" means the land application of by-products at rates of application which provide the crop or forage growth with needed nutrients for optimum health and growth in accordance with acceptable industry technical standards and guidelines to ensure the protection of human health and the environment.

(2) "Beneficial Use" means the use of a by-product material as a soil amendment or fertilizer, where the by-product material replaces a natural or other resource material by its utilization.

(3) "Biosolids" are a solid, semi-solid or liquid residue generated during the treatment of domestic sewage in a treatment works. During this treatment process the

domestic sewage is treated physically and chemically to produce this nutrient-~~rich~~  
containing product.

(4) "By-Product" means a material that is generated as a result of water or wastewater treatment or residual materials from industrial or manufacturing processes that, barring any form of alternate or beneficial use of that material, would otherwise be discarded at a landfill or other solid waste disposal facility.

(5) "Class A Biosolids" is a designation that meets U.S. EPA guidelines pursuant to 40 C.F.R. § 503.32 for land application.

(6) "Class B Biosolids" is a designation for biosolids that meets U.S. EPA guidelines, pursuant to 40 C.F.R. § 503.32, for land application, but does not meet the requirements for Class A Biosolids.

(7) "Distributor" means the person, organization, business, industry, agency, or institution who utilizes and/or resells by-product material for beneficial use.

(8) "Dry Short Ton" means 2,000 pounds (lbs) of material with 0% moisture content.

(9) "Feed Crops" means crops produced primarily for consumption by animals.

(10) "Fiber Crops" means crops such as flax and cotton.

(11) "Food Crops" means crops consumed by humans. These include, but not limited to, fruits, vegetables, and tobacco.

(12) "Food Processing Residuals" or "FPR" means by-product that is generated from food processing facilities and may include other materials with pathogen potential.

(13) "FPR Treatment" means the usage of biological, physical, chemical, and/or mechanical processes along with retention time to characteristically change FPR into Treated FPR Material.

(14) "FPR Treatment Facility" means the person, organization, business, industry, agency or institution that operates FPR treatment impoundments.

(15) "FPR Treatment Impoundment" is a surface feature certified in accordance with ADEM Admin. Code r. 335-13-16-.08(54) capable of containing FPR materials for the storage and treatment of FPR.

(16) "Generator" means the person, organization, business, industry, agency or institution whose activities or business results in the initial generation of a by-product material to be used for beneficial use.

(17) "Mine-Land Recovery" means the use of biosolids at mine spoil areas which have been released from regulatory control by the Alabama Surface Mining Commission or the Alabama Department of Labor, as appropriate, in an effort to rehabilitate otherwise unusable land.

(18) "Multi-Owner Property" means contiguous parcels of land, which are owned by two (2) or more different individuals, and operated as a single farm.

(19) "Property Boundary" means the outer boundary of a property owner's contiguous property, which may consist of one or more parcels.

(20) "Residential End-User" means a person(s) who obtain(s) Class A Biosolids for use in lawns and gardens on their private residential properties.

(21) "Staging" means the transportation and positioning of by-product material immediately [within forty-eight (48) hours] preceding land application.



(22) "Storage" means the temporary [a period exceeding forty-eight (48) hours] holding of by-product material prior to land application activities when not immediately possible due to outside constraints.

(23) "Treated FPR Material" means FPR treated to the extent described in ADEM Admin. Code r. 335-13-16-.08 as the result of biological, physical, chemical, or mechanical processes and retention time in FPR treatment impoundment(s).

(24) "Yield Goal" means the expected production of the intended crop per acre in the given calendar year.

**Author:** S. Scott Story; Richard T. Kelsey

**Statutory Authority:** Code of Alabama 1975, §22-27-9 and §22-27-12

**History:** Filed: February 28, 2020; Effective: April 13, 2020; Filed: XXXX XX, XXXX; EFFECTIVE: XXXX XX, XXXX

### **335-13-16-.03 Specific Requirements for Land Application of By-Product Materials.**

(1) By-product materials may be eligible for consideration for land application under this rule, where such materials meet the following requirements:

(a) The material, proposed for beneficial use, must be a "by-product" as defined in 335-13-16-.02; and

(b) The by-product material proposed for beneficial use must:

1. Be characterized [as required by ADEM Admin. Code r. 335-13-16-.04(2)(c)10.];
2. Possess physical and/or chemical properties which make the material suitable for the intended agronomic application rate as defined in ADEM Admin. Code r. 335-13-16-.02; and
3. Not be a hazardous waste as defined in ADEM Admin. Code r. 335-14-1-.02.

(2) Residential End-Users are exempt from this chapter unless an immediate threat to human health or the environment is observed in association with this use.

(3) Generators and/or Distributors conducting Mine-Land Recovery activities must utilize biosolids, as defined in this chapter, and must adhere to all applicable requirements of 40 C.F.R. § 503.

(4) The proposed beneficial use must conform to the following use-specific standards:

(a) The proposed beneficial use must utilize a by-product that serves as a suitable replacement for a raw material or other feedstock and, through its use, provides a benefit comparable to the material it is proposed to replace;

(b) The proposed beneficial use of by-product material must not be managed in a manner that constitutes discarding or disposal as provided in ADEM Admin. Code r. 335-13-16-.04(8)(c):

(c) An Operations Plan (OP) and a Nutrient Management Plan (NMP) are required for the site or sites where by-product materials will be applied. These plans are to be amended as application site locations or conditions change. The amended plan must be submitted in accordance with ADEM Admin. Code r. 335-13-16-.04(5)(b), except as provided below:

1. An NMP is not required for properties on which only Class A Biosolids (e.g. not mixed with other materials) are land applied; and

2. An exemption from the development of an NMP may be requested for an industrial by-product. This request must include by-product characterization as required by ADEM Admin. Code r. 335-13-16-.07(3). An industrial by-product proposed to be exempted from the requirement for a NMP may include materials from privately owned industrial facilities which treat self-generated industrial wastewater, and shall not contain the following:

- i. FPR material;
- ii. Material that is generated or treated by publically owned or privately owned treatment works treating domestic sewage and municipal wastewater; or
- iii. Hazardous waste as defined in ADEM Admin. Code r. 335-14-1-.02.

(d) Distributors who do not own the property on which the by-product material is proposed to be utilized shall obtain written consent from the landowner prior to the land application of by-product material. The Distributor must provide the landowner information including the material characterization as required by ADEM Admin. Code r. 335-13-16-.07(3), any potential odor issues, and any crop restrictions; and

(e) These rules and regulations do not supersede any other state or federal regulations regarding beneficial use or waste disposal. Persons generating or utilizing beneficially used by-product materials shall comply with this chapter and any other applicable state and federal rules and regulations.

(5) The placement, dumping, disposal, or other use of a by-product material in a manner inconsistent with the requirements of this chapter may be considered an unauthorized dump as defined in ADEM Admin Code r. 335-13-1-.03. The responsible party may be subject to revocation of the Registration and enforcement action by the Department in accordance with ADEM Admin. Code r. 335-13-1-.13.

(6) Land application of by-product materials regulated by the following are exempt from the requirements of this chapter:

(a) ADEM Admin. Code chap. 335-6-8 (Ground Water – and – Underground Injection Control);

(b) ADEM Admin. Code chap. 335-6-7 (...Animal Mortality Management Requirements for Owners and Operators of Animal Feeding Operations (AFOs) and Concentrated Animal Feeding Operations (CAFOs); and

(c) Products licensed by the Alabama Department of Agriculture and Industries as a commercial fertilizer, fertilizer material, soil conditioner, or soil amendment or permitted by the Alabama Department of Agriculture and Industries as a liming material.

**Author:** S. Scott Story; Richard T. Kelsey

**Statutory Authority:** Code of Alabama 1975, §22-27-9 and §22-27-12

**History:** Filed: February 28, 2020; Effective: April 13, 2020; Filed: XXXX XX, XXXX; EFFECTIVE: XXXX XX, XXXX

#### **335-13-16-.04 Registration Application Requirements.**

(1) Generators that produce one hundred (100) dry short tons per calendar year or more of eligible by-product material for beneficial use in the State of Alabama must electronically submit the following items to the Department:

(a) A completed electronic ADEM Form 569 with the applicable fees in accordance with ADEM Admin. Code div. 335-1;

(b) The type of material being generated, such as FPR, Class A Biosolids, Class B Biosolids, etc., and expected quantity (in dry short tons) to be generated for use under this chapter per calendar year; and

(c) A list of Distributors that manage and land apply the by-product materials for beneficial use in the State of Alabama.

(2) Distributors that manage and land apply one hundred (100) dry short tons per year or more of eligible by-product material for beneficial use in the State of Alabama must electronically submit the following items to the Department:

(a) A completed ADEM Form 569 with the applicable fees in accordance with ADEM Admin. Code div. 335-1;

(b) The type of material being distributed, such as FPR, Class A Biosolids, Class B Biosolids, etc., and expected quantity (in dry short tons) to be land applied under this chapter per calendar year;

(c) A NMP which, at a minimum, includes the following:

1. Signature certification, including applicable credentials, clearly displayed on the first page of the plan, that the plan was prepared by a person certified by the Natural Resources Conservation Service (NRCS) for nutrient management planning, by a professional engineer licensed in the State of Alabama, or by other appropriate professionals approved by the Department;

2. Brief site specific description of the operation; including the type/classification of material being land applied;

3. Crops and soils information, including: site suitability for proposed application activities, crop rotation plans, harvesting cycle plans, and seasonal land application schedule;

4. Yield goal for the given crop and site, or Department approved equivalent;

5. The recommended nitrogen and phosphorus application rates for the crops to be grown on each application zone. [This crop specific information is not required for Mine-Land Recovery activities conducted in accordance with the requirements of ADEM Admin. Code r. 335-13-16-.03\(3\).](#) Limits for nitrogen and phosphorous may be imposed by the Department to protect human health and the environment;

6. Timing and specific method of applications for each site;

7. Description of best management practices to be implemented at each site to protect human health and the environment including but not limited to preventing run-off, managing run-on [at FPR treatment impoundments](#) , and minimizing odors;

8. Property description(s), site(s) address(es), site(s) coordinates in decimal degrees, and aerial view of property boundaries;

9. Provide copies of signed permission by the landowners where by-products are land applied. This permission shall include acknowledgement of compliance with ADEM Admin. Code r. 335-13-16-.03(4)(d); and

10. Testing analysis/results for the ceiling concentration of constituents listed in ADEM Admin. Code r. 335-13-16-Appendix I shall be provided and the concentrations shall not exceed those listed. Testing for fecal coliform shall be conducted in accordance with 40 C.F.R. § 503.32(b)(2). Fecal coliform limits may be imposed by the Department to protect human health and the environment. The Department may require testing for additional constituents as applicable.

(d) An OP which, at a minimum includes the following:

1. Signature certification, including applicable credentials, clearly displayed on the first page of the plan that the plan was prepared by a person certified by the NRCS for nutrient management planning, by a professional engineer licensed in the State of Alabama, or by other appropriate professionals approved by the Department; and

2. The plan shall include best management practices and mitigation actions detailing the handling, transportation, and application of the by-product material to minimize:

(i) Vectors;

(ii) Birds;

(iii) Odors;

(iv) Fugitive air borne dust:

(v) Spills: and

(vi) Time in transit, with consideration to the type of material, which includes efforts made to avoid traffic congestion, accidents, populated areas, or other factors as determined by the Department.

(3) All Distributors that manage or land apply less than one hundred (100) dry short tons per year of eligible by-product material for beneficial use in the State of Alabama must maintain all required records to be available for inspection upon request in accordance with ADEM Admin. Code r. 335-13-16-.04(2)(c) and (d).

(4) No later than October 1, 2022, FPR Treatment Facilities subject to the requirements of this chapter that manage eligible by-product materials for beneficial use in the State of Alabama must electronically submit the following items to the Department:

(a) A completed ADEM Form 569 with the applicable fees in accordance with ADEM Admin. Code div. 335-1; and

(b) All items required in ADEM Admin Code r. 335-13-16-.08.

(5) Registration Modifications.

(a) A request to modify an existing registration that changes the registration type and/or causes changes to the previously issued registration, outside of the registration renewal period, must electronically submit ADEM Form 569, all applicable fees in accordance with ADEM Admin. Code div. 335-1, and any further pertinent records at least thirty (30) days before the desired registration change.

(b) Submissions of addendums to the NMP and/or OP, excluding those defined in ADEM Admin. Code r. 335-13-16-.04(5)(a), are considered Registration Information Updates. A Registration Information Update including addendums or additions to the approved NMP and OP must be electronically submitted for Department review at least fourteen (14) calendar days prior to the anticipated initial land application date. Upon determining the Registration Information Update to be complete, the Department will acknowledge completion to the registrant and incorporate the updated information into the current registration.

(6) Beginning on October 1, 2022, these registrations will transition to a three (3) year registration cycle.

(7) Applicants who submit a complete registration renewal application at least thirty (30) days prior to the expiration date of their existing registration, shall have their existing registration administratively extended, until such time as the Department makes a final determination on the registration renewal application.

(8) Upon the Department's review and determination that an application is consistent with these regulations, the Department shall issue, renew, or modify a registration to the applicant, subject to the following conditions:

(a) Registrations issued by the Department are only valid for activities conducted within the State of Alabama.:

(b) By-product material for which a Registration has been issued shall no longer be subject to ADEM Admin. Code chaps. 335-13-1 through 335-13-15 provided the by-product is utilized in a manner consistent with the terms and conditions of the Registration and the requirements of ADEM Admin. Code chap. 335-13-16:

(c) The placement, dumping, disposal, or other use of a by-product material in a manner inconsistent with the Registration may be considered an unauthorized dump as defined in ADEM Admin. Code r. 335-13-1-.03. The responsible party may be subject to revocation of the Registration and/or enforcement action by the Department in accordance with ADEM Admin. Code r. 335-13-1-.13;

(d) The issuance of a Registration does not exempt the registrant from compliance with other applicable regulatory requirements when managing or beneficially using a by-product under these regulations; and

(e) If a registrant or applicant is determined to be in significant noncompliance with the requirements of this chapter, the Registration may be revoked or the application for Registration may be denied by the Department.

**Author:** S. Scott Story; Richard T. Kelsey

**Statutory Authority:** Code of Alabama 1975, §22-27-9 and §22-27-12

**History:** Filed: February 28, 2020; Effective: April 13, 2020; Filed: XXXX XX, XXXX; EFFECTIVE: XXXX XX, XXXX

**335-13-16-.05 Operating Criteria for Storage, Staging and Land Application of By-Product Materials.**

(1) Notification of intent to land apply at a given registered location shall be electronically submitted to the Department by the registered Distributor at least forty eight (48) hours before land application activity begins, and at a minimum shall contain the following:

- (a) Physical address of site(s), along with GPS coordinates in decimal degrees;
- (b) Material being land applied to the site(s); and
- (c) Expected duration of land application and associated activities for the site(s).

(2) After all activity has concluded at the site(s), notification of completion of land application and associated activities at a given location shall be electronically submitted to the Department within seven (7) calendar days.

(3) All transport and application site staging of FPR material shall be in closed container(s). Container(s) shall be kept closed unless adding or removing material, until land applied in accordance with these regulations.

(4) By-product material storage, application site staging, and land application areas shall be:

- (a) Located a minimum of one hundred (100) feet from public roads and right of ways (excluding land application of Class A Biosolids);



(b) Located a minimum of five hundred (500) feet from public and private drinking water wells;

(c) Located a minimum of five hundred (500) feet from any inhabitable building. Exceptions to this requirement are allowed for on-site structures occupied by the landowner or farm operator, Class A Biosolids, and industrial by-products for which an NMP is not required pursuant to ADEM Admin. Code r. 335-13-16-.03(4)(c)1. and 2.;

(d) Located a minimum of one hundred (100) feet from surface waters of the State, as defined in ADEM Admin. Code r. 335-6-10-.02, measured from the ordinary high water mark; and

(e) Located a minimum of one hundred (100) feet from the property boundary. This requirement does not apply to Class A Biosolids and internal parcel/property boundaries of Multi-Owner Properties, as defined by ADEM Admin. Code r. 335-13-16-.02.

(5) By-products to be land applied shall not exceed the ceiling concentration limits established in ADEM Admin. Code r. 335-13-16-Appendix I.

(6) Limitations may be placed on the agronomic application rates by the Department when determined necessary to protect human health and the environment.

**Author:** S. Scott Story; Richard T. Kelsey

**Statutory Authority:** Code of Alabama 1975, §22-27-9 and §22-27-12

**History:** Filed: February 28, 2020; Effective: April 13, 2020; Filed: XXXX XX, XXXX; EFFECTIVE: XXXX XX, XXXX

### **335-13-16-.06 [Reserved]**

### **335-13-16-.07 Operating Criteria for Food Processing Residual.**

(1) All Distributors managing and land applying FPR shall adhere to the following additional requirements:

(a) The site restrictions listed in 1-8 of this section shall be met when FPR is land applied; or the pH of by-product material land applied shall be raised to twelve (12) or higher by alkali addition and, without the addition of more alkali, shall remain at twelve (12) or higher for thirty (30) minutes and the site restrictions in 1-4 of this section shall be met:

1. Food crops with harvested parts that touch the by-product/soil mixture and are totally above the land surface shall not be harvested for fourteen (14) months after application of by-product material;

2. Food crops with harvested parts below the surface of the land shall not be harvested for twenty (20) months after application of by-product material when the by-product material remains on the land surface for four months or longer prior to incorporation into the soil;

3. Food crops with harvested parts below the surface of the land shall not be harvested for thirty-eight (38) months after application of by-product material when the by-



product material remains on the land surface for less than four months prior to incorporation into the soil;

4. Food crops, feed crops, and fiber crops shall not be harvested for thirty (30) days after application of by-product material;

5. Animals shall not be grazed on the land for thirty (30) days after application of by-product material;

6. Turf grown on land where by-product material is applied shall not be harvested for one (1) year after application of the by-product material when the harvested turf is placed on either land with a high potential for public exposure or a lawn, unless otherwise specified by the Department;

7. Public access to land with a high potential for public exposure shall be restricted for one (1) year after application of by-product material; and

8. Public access to land with a low potential for public exposure shall be restricted for thirty (30) days after application of by-product material.

(2) One of the land application requirements listed below shall be met when FPR is land applied:

(a) Subsurface injection (material is placed underneath the soil surface and is immediately incorporated into and under the soil surface), unless otherwise approved by the Department on a case by case basis. The Department may require the Distributor to demonstrate that the requested alternative method of application will provide control of odors and vectors at least as effectively as subsurface injection, or

(b) The pH of by-product material shall be raised to twelve (12) or higher by alkali addition and, without the addition of more alkali, shall remain at twelve (12) or higher for thirty (30) minutes.

(3) By-products, including but not limited to FPR, shall not be applied to the land if the concentrations of any constituent listed in ADEM Admin. Code r. 335-13-16-Appendix I exceeds the ceiling concentration and either the cumulative loading rate or the monthly average concentration found in ADEM Admin. Code r. 335-13-16-Appendix I.

(4) The annual agronomic rate for by-product material land applied shall not exceed the annual agronomic rate, as applicable, calculated using Equation 1, or other Department approved method:

Equation 1:  $AAR = \frac{N}{0.0026}$ , where AAR is the annual agronomic rate in gallons per acre per 365 day period and N is the amount of nitrogen in pounds per acre per 365 day period needed by the crop or vegetation grown on the land.

(5) All transport and application site staging shall adhere to ADEM Admin. Code r. 335-13-16-.05(3).

**Author:** S. Scott Story; Richard T. Kelsey

**Statutory Authority:** Code of Alabama 1975, §22-27-9 and §22-27-12

**History:** Filed: February 28, 2020; Effective: April 13, 2020; Filed: XXXX XX, XXXX;

EFFECTIVE: XXXX XX, XXXX

**335-13-16-.08 Operating Criteria for Food Processing Residuals Treatment Impoundments.**

(1) FPR Treatment Impoundments must adhere to all requirements for Distributors as specified in ADEM Admin. Code ch. 335-13-16, including the additional requirements specified in ADEM Admin. Code r. 335-13-16-.07.

(2) The registrant shall ensure that all contents of the impoundment(s) are retained except as permitted under ADEM Admin. Code chap. 335-6-6.

(3) Location of FPR Treatment Impoundments must comply with all buffer zones in accordance with ADEM Admin. Code r. 335-13-16-.05(4).

(4) FPR Treatment Impoundments must have an appropriate volume-to-surface area ratio to facilitate sufficient retention time for effective and efficient treatment to protect human health and the environment. Details documenting this must be provided in the NMP.

(5) FPR Treatment Impoundments must be NRCS certified. Documentation of certification must be submitted to the Department before operation begins. In the case of existing FPR Treatment Impoundments, the registrant must obtain certification that the impoundment was constructed to current engineering standards to document the integrity of the impoundment.

(6) The FPR Treatment Impoundment must maintain at all times sufficient freeboard to contain a twenty-four (24) hr/twenty-five (25) yr rain event or at least twenty-four (24) inches of freeboard, whichever is greater. The Department may consider an equivalent alternate overflow management system(s), as warranted (e.g. additionally available freeboard in an adjacent impoundment, nearby tank, etc.). Run-on controls shall be implemented to protect the FPR Treatment Impoundment from excess stormwater from the surrounding watershed.

(7) At the deepest point of the impoundment, the grease cap thickness shall not exceed twenty-five (25) % of the maximum operational depth at any given time, regardless of season.

(8) Treated FPR Material Requirements.

(a) An NMP and OP as defined by ADEM Admin. Code r. 335-13-16-.04(2)(c) and (d) is required with the following additions:

1. The Treated FPR Material application rate will be based on nutrient analysis (agronomic rate) and retention time (treatment level); and

2. NMP must include a sludge (bottom solids) management plan for the impoundment(s).

(b) Treated FPR Material must comply with ADEM Admin. Code r. 335-13-16-.07(1) and (3) and ADEM Admin. Code r. 335-13-16-.04(2)(c)10.

(c) Application of Treated FPR Material must adhere to all buffer zones listed in ADEM Admin. Code r. 335-13-16-.05(4).

(9) Reporting Requirements.

(a) All applications must include testing results described in ADEM Admin. Code r. 335-13-16-.07(3). Materials must be tested according to the NMP and annual reporting requirements as required by ADEM Admin. Code r. 335-13-16-.09. Application surface and substrate must be tested for all constituents listed in ADEM Admin. Code r. 335-13-16-Appendix I, nitrogen, phosphorus, and other constituents as required by the Department.

(b) Renewal applications and annual reports must include all information required in ADEM Admin Code r. 335-13-16-.09, in addition to the following:

1. Amounts of FPR received and amounts of Treated FPR Material applied throughout the calendar year;
2. Counties where Treated FPR Material was applied;
3. Nutrient value testing results and agronomic loading rates; and
4. The results from testing required in ADEM Admin. Code r. 335-13-16-.07(3) and the fecal coliform test results required in ADEM Admin. Code r. 335-13-16-.04(2)(c)10.

**Author:** S. Scott Story; Richard T. Kelsey

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### **335-13-16-.09 Recordkeeping and Reporting Requirements.**

(1) All reporting, submittals, and correspondence for ADEM Admin. Code r. 335-13-16-.09 shall be electronically submitted in a format approved by the Department.

(2) All registrants subject to 40 C.F.R. § 503 must submit duplicate reports required under 40 C.F.R. § 503 in the annual report as described in ADEM Admin. Code r. 335-13-16-.09(3).

(3) Registrations issued pursuant to ADEM Admin. Code r. 335-13-16-.04 are subject to annual reporting requirements. All annual reports for activity conducted during the previous calendar year shall be submitted to the Department no later than February 28<sup>th</sup> of each year, for activity conducted during the previous calendar year. At a minimum, the report must contain the following information:

(a) The total quantity, in dry short tons, of by-product materials generated/managed/land applied during the previous calendar year;

(b) An updated list of all the counties in which by-product materials were used or distributed for use during the previous calendar year and how much material was generated/managed/land applied in each county;

(c) If the registrant is subject to ADEM Admin. Code r. 335-13-16-.04(2)(c), then annually performed test results in accordance with ADEM Admin. Code r. 335-13-16-.04(2)(c)10., the ceiling concentration for all constituents listed in ADEM Admin. Code r. 335-13-16-Appendix I, and the nitrogen and phosphorus rates as required by ADEM Admin. Code r. 335-13-16-.04(2)(c)5. must be submitted with the annual report;

(d) The yield of the crop grown and harvested, production destruction event/result, if applicable (e.g. drought, fire, pestilence, etc.), or a Department approved alternative (e.g. number of animals raised/grazed, etc.), for each approved application site listed in the NMP(s). This number(s) should be reported in short tons/acre or equivalent industry standard;

(e) A signed certification from the Generator affirming that the physical and chemical characteristics of the by-product materials applied were consistent with the information submitted in the approved application together with documentation of any inconsistencies. Generator certifications must be unique to each Generator facility; and

(f) A complete and accurate compliance certification, which shall include the following:

1. An itemized list with the identification of each term or condition that is the basis of the certification and method for determining compliance status. This itemized list includes, but is not limited to, the items found in ADEM Admin Code chap. 335-13-16 and the Registration;

2. The applicant's compliance status related to each term or condition and documentation of whether the compliance has been continuous or intermittent;

3. A statement signed by a responsible official including the following language, "*I certify under penalty of law that this document was prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. I understand that the information provided will be used to determine compliance with ADEM Admin. Code chap. 335-13-16 Requirements for Beneficial Use of By-Product Materials for the Purpose of Land Application. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.*"; and

4. Such other information as the Department may require to determine the compliance status of the entity.

(4) Operating Record: All registered facilities shall maintain the following records for a minimum of five (5) years from generation of the record and make them available for inspection upon request:

(a) Registration, including all applications and supplemental information;

(b) Annual reports;

(c) OP and NMP, as applicable; and

(d) Notification(s) of intent and completion to land apply, for Distributors only, as required in ADEM Admin. Code r. 335-13-16-.05(1-2).

**Author:** S. Scott Story; Richard T. Kelsey

**Statutory Authority:** Code of Alabama 1975, §22-27-9 and §22-27-12

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**335-13-16-.10 Variances.** The Department may grant individual variances only from specific provisions of this chapter that are in addition to or more stringent than federal regulations. The individual variances must be granted based upon the procedures of ADEM Admin. Code rs. 335-13-8-.02 through 335-13-8-.05 whenever it is found by the Department, upon presentation of adequate proof, that non-compliance with one or more of these provisions will not threaten the public health or unreasonably create environmental pollution.

**Author:** S. Scott Story; Richard T. Kelsey

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**335-13-16-Appendix I Constituent Concentration Limits\***

<b>Constituent</b>	<b>Ceiling Concentration (mg/kg)†</b>	<b>Cumulative Loading Rate (kg/ha) [lb/ac]</b>	<b>Monthly Average Concentration (mg/kg)†</b>
Arsenic	75	41 [37]	41
Cadmium	85	39 [35]	39
Copper	4,300	1,500 [1,338]	1,500
Lead	840	300 [268]	300
Mercury	57	17 [15]	17
Molybdenum	75	N/A	N/A
Nickel	420	420 [375]	420
Selenium	100	100 [89]	100
Zinc	7,500	2,800 [2,498]	2,800

†Dry Weight Basis

\*Taken from 40 C.F.R. § 503.13 Tables 1, 2, and 3

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